# CITY OF LUDLOW, KENTUCKY

# FINANCIAL STATEMENTS

For the Year Ended June 30, 2015

# CITY OF LUDLOW, KENTUCKY

FINANCIAL STATEMENTS

For the Year Ended June 30, 2015

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# CITY OF LUDLOW, KENTUCKY

# **CITY OFFICIALS**

For the Year Ended June 30, 2015

# **Council Members**

Kenneth Wynn, Mayor

Tom Amann

Josh Boone

Amy Clary

Bill Mullins

Randy Wofford

Joyce McMullin

# **City Management**

Elishia Chamberlain, City Administrator

Laurie Sparks, City Clerk

Alice Margolen, Treasurer

Tom Miller, Attorney



Van Gorder, Walker & Co., Inc. Certified Public Accountants Charles A. Van Gorder, CPA Lori A. Owen, CPA John R. Chamberlin, CPA, MBA Members of AICPA & KyCPA Licensed in Kentucky & Ohio

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the Council of the City of Ludlow, Kentucky

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Ludlow, Kentucky, as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### -Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### -Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### -Opinion



In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the City of Ludlow, Kentucky as of June 30, 2015 and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### -Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the *Management's Discussion and Analysis* on pages 5 – 9, the budgetary comparison schedule on page 34 and the pension disclosure on page 35 to be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information provide any assurance.

#### -Supplementary Information

Our audit was conducted for the purpose of forming an opinion on the financial statements as a whole. The combining non-major special revenue funds schedules on page 36 are supplementary information and are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.



#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2016 on our consideration of the City of Ludlow, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Ludlow, Kentucky's internal control over financial reporting and compliance.

Van Horder, Walker + To Inc.

Van Gorder, Walker, & Co., Inc. Erlanger, Kentucky March 31, 2016

# MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis (MD&A) is required supplementary information per the Government Accounting Standards Board (GASB) that provides management with the opportunity to provide both short and long term analysis of the City of Ludlow, Kentucky's financial activities. The MD&A should be read in conjunction with the City's basic financial statements.

The annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the City and present a long-term view of the City's finances. The City's fund financial statements provide more detail on the operations of the City than the government wide statements.

#### Reporting the City as a Whole

#### **Financial Highlights**

- The ending cash balance for the City was \$267,073, an increase of \$182,095 from 2014.
- The City completed their Neighborhood Stabilization Program which utilized federal stimulus funds to renovate blighted properties for resale.
- The City continues to acquire new vehicles and equipment to provide the best public safety services to its citizens.

#### **Overview of Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise the following three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### Government – Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private-sector business.

The statement of net position presents information on all of the City's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information on how much the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The government-wide financial statements outline functions of the City that are principally supported by property taxes and intergovernmental revenues (governmental activities). The governmental activities of the City include Administration, Public Safety, Public Works, the Neighborhood Stabilization Program, Community Development, and Fire and EMS. Capital assets are also supported by taxes and intergovernmental revenues. Municipal Aid is supported by designated support coming from the state.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The fund financial statements provide detailed information about the most significant funds – not the City as a whole. The City Council establishes funds to help control and manage money for particular purposes or to show that it is meeting legal responsibilities for using certain taxes, grants, and other money. The City has three main set of funds – (1) the General Fund, (2) special revenue funds for the Community Development Block Grant, Municipal Aid, Rehab, Fire and EMS, Acquisition, and the Neighborhood Stabilization Program, and (3) a proprietary fund, which consists of the business-type activities of the City's Revolving Loan Fund.

The City's basic services are reported in the governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The modified accrual basis allows certain revenues to be recognized before actually received. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in a reconciliation of the fund financial statements. The full accrual accounting method is used for reporting on the City's proprietary fund.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

Net position may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$1,014,804 at June 30, 2015. A comparison of net position in fiscal year 2015 and 2014 follows:

		(Restated)
	2015	2014
Current assets	\$ 433,207	\$ 360,442
Capital assets,net	4,169,255	4,684,360
Deferred outflows	235,961	
Total assets and		
deferred outflows	4,838,423	5,044,802
Total liabilities	3,635,097	3,680,913
Deferred inflows	188,522	
Total liabilities and		
deferred inflows	3,823,619	3,680,913
Total net position	\$ 1,014,804	\$ 1,363,889

The largest portion of the City's net position reflects its investment in capital assets net of related debt. These capital assets are used to provide services and city infrastructure, and consequently, are not available for future spending.

The City's financial position is the product of several financial transactions including the net results of activities, the acquisition and disposal of capital assets, and the depreciation of capital assets.

#### **Governmental Activities**

The following represents a summary of the City's governmental revenue and expenditures for the fiscal years ended June 30, 2015 and 2014.

	2015	2014
Revenues		
Charges for services	\$ 488,677	\$ 401,753
Operating grants and contributions	1,001,389	943,616
Capital grants and contributions	3,493	32,613
General Revenues		
Taxes	1,229,283	1,148,280
License and permit fees	637,938	552,865
Code Enforcement Board	60,632	53,007
Miscellaneous	34,947	31,126
Loss on disposal of assets	(185,544)	(423,911)
Unrestricted investment earnings	107	52
Total revenues:	3,270,922	2,739,401
Expenses		
Legislative and administrative	948,232	935,806
Fire and EMS expenses	590,713	879,263
Municipal aid expenses	672,357	92,774
Main Street/Renaissance	79,236	157,184
Neighborhood Stabilization Program	4,167	9,012
Park department	32,418	33,072
Public safety	953,238	1,036,211
Public works	228,339	260,391
Rehab	3,725	83,525
Interest on long-term debt	57,950	42,896
Total expenses:	3,570,375	3,530,134
Change in Net Position	\$ (299,453)	\$ (790,733)

#### **Business-type Activities**

The City established a proprietary fund during the year ended June 30, 2013 in order to maintain its Revolving Loan Fund. The basis of this fund was the receipt of community development block grant funds that were used to purchase equipment which would be leased from the City under an operating lease by a new business, the Riverside Marketplace. The City's ownership of this equipment is recognized on the Statement of Net Position within the Revolving Loan Fund.

The following represents a summary of the City's business-type activity revenue and expenses for the fiscal years ended June 30, 2015 and 2014.

	 2015	2014		
Revenues				
Charges for services	\$ 43,877	\$	20,117	
General Revenues				
Sales taxes	 972		579	
Total revenues:	44,849		20,696	
Expenses				
Revolving loan fund	 94,481		93,562	
Total expenses:	94,481		93,562	
Transfers in	 -		-	
Change in Net Position	\$ (49,632)	\$	(72,866)	

# **Capital Assets and Debt Administration**

## **Capital Assets**

The capital assets were reported for the fiscal years ended as follows:

	 2015	 2014
Land Assets held for sale Buildings/Equipment Infrastructure Vehicles	\$ 1,066,000 - 3,124,578 24,800,981 1,419,331	\$ 1,066,000 185,545 3,146,280 24,800,981 1,606,331
Totals	\$ 30,410,890	\$ 30,805,137

This year's net decrease of \$394,247 in capital assets included:

Public works vehicle	\$ 6,500
Miscellaneous equipment	(21,702)
Sale of assets held for sale	(185,545)
Disposal of police and fire vehicles	(193,500)
	\$ (394,247)

#### Debt

The long term debt for the City at June 30, 2015 and 2014 is as follows:

	Governmental Activities				
		2015	2014		
KLC funding trust	\$	565,572	\$	587,034	
Leases 2014B revenue bonds		221,000 939,583		286,863 963,125	
Totals	\$	1,726,155	\$	1,837,022	

#### **Economic Factors and Next Year's Budget**

The City continues to annually invest in its infrastructure of roads, parks and City properties. The City has adequate contingency funds to address any non-catastrophic unforeseen conditions and events.

#### **Contacting the City's Financial Management**

This financial report is designed to provide the citizens, taxpayers and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional information, contact the City Clerk at, the City of Ludlow, P.O. Box 16188, 51 Elm Street, Ludlow, Kentucky 41016.

# CITY OF LUDLOW, KENTUCKY STATEMENT OF NET POSITION June 30, 2015

	Primary Government					
ASSETS	Governmental Activities	Business-type Activities	Total			
Cash and cash equivalents	\$ 164,411	\$ 102,662	\$ 267,073			
Accounts receivable	166,134	φ 102,002 -	166,134			
Capital assets Land (not depreciated) Property, plant and equipment,	1,066,000	-	1,066,000			
net of accumulated depreciation	2,964,561	138,694	3,103,255			
TOTAL ASSETS	4,361,106	241,356	4,602,462			
DEFERRED OUTFLOWS OF RESOURCES						
Pension contribution for fiscal year 2015	235,961		235,961			
TOTAL DEFERRED OUTFLOWS OF RESOURCES	235,961	-	235,961			
TOTAL ASSETS AND DEFERRED OUTFLOWS						
OF RESOURCES	4,597,067	241,356	4,838,423			
LIABILITIES Accounts payable Accrued payroll and payroll taxes Long-term liabilities Compensated absences Due within one year Due in more than one year Net pension liability	15,768 3,542 56,940 121,722 1,604,433 1,832,252	440 - - - - - -	16,208 3,542 56,940 121,722 1,604,433 1,832,252			
TOTAL LIABILITIES	3,634,657	440	3,635,097			
DEFERRED INFLOWS OF RESOURCES Deferred inflow of resources related to pensions	188,522		188,522			
TOTAL LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	3,823,179	440	3,823,619			
<b>NET POSITION</b> Invested in capital assets Restricted Unrestricted	2,304,406 - (1,530,518)	138,694 102,222 -	2,443,100 102,222 (1,530,518)			
TOTAL NET POSITION	\$ 773,888	\$ 240,916	\$ 1,014,804			

# CITY OF LUDLOW, KENTUCKY STATEMENT OF ACTIVITIES For the Year Ended June 30, 2015

		Program Reven Operating	ues Capital	Net Revenue (I	Expense) & Chang	jes in	Net Position	
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	Grants and Contributions	Governmental Activities	Business-type Activities		Total
Primary Government		·						
Governmental activities								
Legislative and administrative	\$ 980,650	\$ 444,932	\$-	\$-	\$ (535,718)	\$-	\$	(535,718
Public safety	953,238	43,745	87,123	-	(822,370)	-		(822,370
Public works	228,339	-	33,958	-	(194,381)	-		(194,381
Neighborhood Stabilization Program	4,167	-	-	3,493	(674)	-		(674
Streets	751,593	-	415,631	-	(335,962)	-		(335,962
Fire and EMS	590,713	-	464,677	-	(126,036)	-		(126,036
Acquisition	3,725	-		-	(3,725)			(3,725
Interest on long-term debt	57,950	-	-	-	(57,950)	-		(57,950
Total governmental activities	3,570,375	488,677	1,001,389	3,493	(2,076,816)	-		(2,076,816
-	0,010,010		.,,		(_;0:0;0:0)			(_,010,0,010
Business-type activities						()		
Revolving loan fund	94,481	43,877		-	-	(50,604)		(50,604
otal Primary Government	\$ 3,664,856	\$532,554	\$ 1,001,389	\$ 3,493	(2,076,816)	(50,604)		(2,127,420
	General revenue	S						
	Taxes							
		s, levied for gen			666,265	-		666,265
			ied for general pu		555,687	-		555,687
	Penalties and	interest on delir	nquent taxes and	waste fees	7,331	-		7,33
	Sales tax rece	ived			-	972		972
	Licenses and peri	mit fees						
	Payroll/gross r	eceipts license	fees		373,287	-		373,287
	Vehicle sticker	r license			47,178	-		47,178
	Franchise fees	3			162,227	-		162,227
	Licenses and	permits			55,246	-		55,246
	Code enforcemer	nt/blight abatem	ent		60,632	-		60,632
	Loss on disposal	•			(185,544)	-		(185,544
	Miscellaneous				34,947	-		34,947
	Unrestricted invest	stment earnings	5		107	-		107
	Total general rev	-			1,777,363	972		1,778,335
	Change in net po	osition			(299,453)	(49,632)		(349,085
	Net position, beg				2,863,674	290,548		3,154,222
	Prior period ac				(1,790,333)	-		(1,790,333

# CITY OF LUDLOW, KENTUCKY BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2015

		General Fund		unicipal id Road Fund	R	Special evenue Funds	Gov	Total vernmental Funds 2015		Memo Only 2014
ASSETS										
Cash and cash equivalents	\$	108,005	\$	20,341	\$	36,065	\$	164,411	\$	25,587
Accounts receivable		9,334		8,241		-		17,575		136,392
Taxes receivable		14,338		-		-		14,338		-
Insurance tax receivable		134,221		-		-		134,221		139,072
Due from other funds	_	213,963	_	-		-		213,963	_	1,208
TOTAL ASSETS	\$	479,861	\$	28,582	\$	36,065	\$	544,508	\$	302,259
IABILITIES AND FUND BALANCES										
IABILITIES										
Accounts payable	\$	7,162	\$	-	\$	8,606	\$	15,768	\$	-
Accrued payroll and payroll taxes		3,542		-		-		3,542		6,809
Due to other funds		-		130,241		83,722		213,963		1,208
TOTAL LIABILITIES		10,704		130,241		92,328		233,273		8,017
FUND BALANCES										
Reported in:										
General fund - unassigned		469,157		-		-		469,157		223,261
Municipal road aid fund - restricted		-	(	(101,659)		-		(101,659)		33,631
Neighborhood stabilization prorgram fund - restricted		-		-		4,614		4,614		(1,161)
Fire and EMS fund - committed		-		-		(60,877)		(60,877)		30,172
Acquisition Fund FOTAL FUND BALANCES		- 469,157	_	- (101,659)		- (56,263)		- 311,235		8,339 294,242
				· · · · ·	¢				¢	
FOTAL LIABILITIES AND FUND BALANCES	\$	479,861	\$	28,582	\$	36,065	\$	544,508	\$	302,259
Fotal governmental fund balances Amounts reported for governmental activities in the state position are different because:	ment	of net					\$	311,235		
Capital assets of \$30,410,890, net of accumulated depre (\$26,380,329), used in governmental activities are not and, therefore, are not reported in the funds.			es					4,030,561		
Deferred outflows and inflows of resources related to per future periods and, therefore are not reportable in the Deferred outflow of resources Deferred inflow of resources			able t	0				235,961 (188,522)		
Long-term liabilities are not due and payable in the curren and, therefore, are not reported in the funds.	nt per	iod						<i></i>		
Capital leases								(221,000)		
Compensated absences							,	(56,940)		
Notes payable								1,505,155)		
Net pension liability Net position of governmental activities							<u>(</u>	1,832,252) 773,888		
							Ð	113.000		

# CITY OF LUDLOW, KENTUCKY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

For the Year Ended June 30, 2015

	Governmenta	I Fund Types	Totals			
		Municipal Aid Road Special			Memo Only	
	General	Fund	Revenue	2015	2014	
REVENUES						
General fund revenue	\$ 2,462,093	\$-	\$-	\$ 2,462,093	\$ 2,295,339	
NSP revenue	-	-	3,493	3,493	32,613	
Municipal road aid fund revenue	-	415,631	-	415,631	111,695	
Fire and EMS revenue	-		464,677	464,677	716,165	
TOTAL REVENUES	2,462,093	415,631	468,170	3,345,894	3,155,812	
EXPENDITURES Current						
Administrative expenditures	915,915	-	-	915,915	902,492	
Police department expenditures	922,189	-	-	922,189	1,000,371	
Public works expenditures	193,651	-	-	193,651	220,505	
Park department expenditures	25,778	-	-	25,778	33,072	
Main Street / Renaissance expenditures	79,236	-	-	79,236	100,748	
NSP expenditures	-	-	4,167	4,167	9,012	
Municipal aid expenditures	-	615,921	-	615,921	92,774	
Fire and EMS expenditures	-	-	507,614	507,614	795,684	
Acquisition expenditures	-	-	3,725	3,725	83,525	
Capital outlay	6,500	-	-	6,500	692,574	
Debt service	416,734		48,112	464,846	1,020,306	
TOTAL EXPENDITURES	2,560,003	615,921	563,618	3,739,542	4,951,063	
EXCESS (DEFICIT) OF REVENUES OVER (UNDER) EXPENDITURES	(97,910)	(200,290)	(95,448)	(393,648)	(1,795,251)	
OTHER FINANCING SOURCES (USES)						
Transfers in	-	65,000	1,835	66,835	468,050	
Transfers out	(66,835)	-	-	(66,835)	(468,050)	
Loan proceeds	410,641	-	-	410,641	1,705,834	
Proceeds from disposal of property					7,500	
TOTAL OTHER FINANCING SOURCES (USES)	343,806	65,000	1,835	410,641	1,713,334	
EXCESS (DEFICIT) OF REVENUES AND OTHER SOURCES OVER						
(UNDER) EXPENDITURES	245,896	(135,290)	(93,613)	16,993	(81,917)	
FUND BALANCES BEGINNING OF YEAR	223,261	33,631	37,350	294,242	376,159	
FUND BALANCES END OF YEAR	\$ 469,157	\$ (101,659)	\$ (56,263)	\$ 311,235	\$ 294,242	

# CITY OF LUDLOW, KENTUCKY RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2015

Net change in fund balances - total governmental funds	\$ 16,993
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense.	
Capital asset purchases	6,500
Depreciation expense Loss on disposal of assets	(243,597) (185,544)
Governmental funds report pension contributions as expenditures, however, in the statement of activities, the cost of the pension benefits earned, net of employer contributions, is reported as pension expense:	
City pension contributions	235,961
Costs of benefits earned	(230,441)
Repayment of note and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.	106,828
Some expenses reported in the statement of activities do not require the use of current financial resources and are not reported as expenditures in governmental funds.	
Compensated absences	 (6,153)
Change in net position of governmental activities	\$ (299,453)

# CITY OF LUDLOW, KENTUCKY STATEMENT OF NET POSITION - REVOLVING LOAN FUND June 30, 2015

#### ASSETS Current Assets Cash and cash equivalents 102,662 \$ Total Current Assets 102,662 Noncurrent Assets Equipment - Riverside Marketplace 462,315 Less accumulated depreciation (323,621) **Total Noncurrent Assets** 138,694 241,356 **TOTAL ASSETS** LIABILITIES Accounts payable 440 **NET POSITION** Invested in capital assets, net of related debt 138,694 Restricted 102,222 TOTAL NET POSITION 240,916 \$

CITY OF LUDLOW, KENTUCKY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSI REVOLVING LOAN FUND For the Year Ended June 30, 2015	TION -	
OPERATING REVENUES		
Lease principal income Lease interest income Sales tax collected	\$	40,076 3,801 972
TOTAL OPERATING REVENUES		44,849
OPERATING EXPENSES		
Administrative Fees Depreciation expense Sales tax remitted		483 92,463 1,535
TOTAL OPERATING EXPENSES		94,481
OPERATING LOSS		(49,632)
TRANSFERS IN, NET		-
CHANGE IN NET POSITION		(49,632)
NET POSITION, JULY 1		290,548
NET POSITION, JUNE 30	\$	240,916

CITY OF LUDLOW, KENTUCKY STATEMENT OF CASH FLOWS - REVOLVING LOAN FUND For the Year Ended June 30, 2015		
CASH FLOWS FROM OPERATING ACTIVITIES Received from customers	\$	44,849
Paid to suppliers for goods and services	φ	(1,578)
NET CASH PROVIDED BY OPERATING ACTIVITIES		43,271
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES Transfers in		-
NET CASH PROVIDED BY NONCAPITAL FINANCING ACTIVITIES		-
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES Acquisition of fixed assets		-
NET CASH PROVIDED BY CAPITAL AND FINANCING ACTIVITIES		-
INCREASE IN CASH AND CASH EQUIVALENTS		43,271
CASH AND CASH EQUIVALENTS-BEGINNING OF YEAR		59,391
CASH AND CASH EQUIVALENTS-END OF YEAR	\$	102,662
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating loss Adjustments to reconcile net income to net cash provided by operating activities	\$	(49,632)
Increase in accounts payable		440
Depreciation		92,463
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	43,271

# **NOTE A – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The financial statements of the City of Ludlow, Kentucky, (City) have been prepared in conformity with generally accepted accounting principles (GAAP) of the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the City's accounting policies are described below.

#### Reporting Entity

The City of Ludlow operates under a Mayor and Council form of government. The City is governed by an elected mayor and six council members. As required by generally accepted accounting principles, these financial statements present the primary government.

#### **Government-Wide Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These statements report financial information for all of the non-fiduciary activities of the primary government. Generally, the effect of inter-fund activity has been removed from these statements. Governmental activities, which are generally supported by taxes and City general revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expense and program revenues associated with a distinct functional activity. Program revenues include: charges for services, which report fees, fines and forfeitures, and other charges to users of the City's services; operating grants and contributions, which finance annual operating activities including restricted investment income; and capital grants and contributions, which fund the acquisition, construction, or rehabilitation of capital assets and include fees to developers. These revenues are subject to externally imposed restrictions for use on these programs. Taxes and other revenue sources not properly included with program revenues are reported as general revenues.

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Proceeds of long-term debt are recorded as a liability in the government-wide financial statements, rather than as another financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as reductions of the related liability, rather than as expenditures.

#### Fund Financial Statements

Fund financial statements, as applicable, are provided for governmental, proprietary, and fiduciary funds. Major individual governmental and enterprise funds are reported in separate columns with composite columns for non-major funds.

#### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The financial statements of the City are prepared in accordance with generally accepted accounting principles (GAAP). The City's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements and applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless they conflict with GASB pronouncements. The City's reporting entity does not apply FASB pronouncements or APB opinions issued after November 30, 1989.

The government-wide financial statements reflect the economic resources measurement focus and the accrual basis of accounting, generally including the reclassification or elimination of internal activity (between or within funds). Reimbursements are reported as reductions to expenses. If applicable, the proprietary and fiduciary fund financial statements and financial statements of City component units also report using this same focus and basis of accounting although internal activity is not eliminated in these statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax revenues are recognized in the year for which they are levied. Grants and similar items are recognized as revenues when grantor eligibility requirements are met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The City considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures are recorded when the related liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only in the year when payment is due.

Major revenue sources where accrual is most likely to occur include property taxes, insurance premium taxes and payroll/gross receipts license fees.

Operating income reported in proprietary fund financial statements includes revenues and expenses related to the primary, continuing operations of the fund. Principal operating revenues for proprietary funds are charges to customers for sales or services. Principal operating expenses are the costs of providing goods or services and include administrative expenses and depreciation of capital assets. Other revenues and expenses are classified as non-operating in the financial statements. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

#### Fund Types

The City reports the following governmental funds:

#### General Fund

This fund is the government's primary operating fund. This fund accounts for all financial resources of the general government not accounted for in another fund.

#### Special Revenue Funds

These funds are used to account for the proceeds of specific revenue sources that are restricted to expenditures for specific purposes. Currently, the City maintains special revenue funds for its Municipal Road Aid, Fire and EMS, Acquisition, and the Neighborhood Stabilization Program.

#### Proprietary Fund

The proprietary fund accounts for the activities of the City's Revolving Loan Fund program.

#### Cash and Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with an initial maturity date within three months of the date acquired by the City. The City is authorized by state statute to invest in:

- 1. Obligations of the United States and of its agencies and instrumentalities.
- 2. Certificates of deposit.
- 3. Banker's acceptances.
- 4. Commercial paper.
- 5. Bonds of other state or local governments.
- 6. Mutual funds.

Interest Rate Risk – In accordance with City policy, interest rate risk is limited by investing only in certificates of deposit with the highest rate of return and with the maximum security of principal. Investments are undertaken in a manner that seeks to ensure the preservation of capital in its portfolio. As of June 30, 2015, the City has no investments.

Credit Risk – The City limits its investments to certificates of deposit issued by banks within the Commonwealth of Kentucky; these certificates have no credit rating applied.

Custodial Credit Risk – For deposits, this is the risk that, in the event of a bank failure, the City's deposits will not be returned. See Note C for further information on the City's deposits.

#### Capital Assets

The City's property, plant, equipment, and infrastructure with useful lives of more than one year are stated at historical cost and are comprehensively reported in the government-wide financial statements. The City maintains infrastructure asset records consistent with all other capital assets. General capital assets are those assets not specifically related to activities reported in proprietary funds. General capital assets are reported in the governmental activities column of the government-wide statement of net position. If applicable, capital assets used by the

proprietary fund are reported in the business type activities column of the government-wide statement of net position.

All fixed assets are valued at historical cost or historical estimated cost if actual historical cost is not available. Donated fixed assets are valued at their estimated fair value on the date donated.

The City has elected to capitalize assets with a cost of \$500 or more. Capital assets are depreciated using the straight-line method in the government-wide financial statements. Depreciation is charged as an expense against operations and accumulated depreciation is reported on the respective statement of net position. When capital assets are disposed, the cost and applicable accumulated depreciation are removed from the respective accounts and the resulting gain or loss recorded in operations.

Estimated useful lives for depreciable assets are as follows:

Buildings	40 years
Building improvements	10-20 years
Public domain infrastructure	25-40 years
Vehicles	5-10 years
Furniture and equipment	3-5 years

#### **Compensated Absences**

It is the City's policy to permit employees to accumulate earned, but unused vacation. There is a liability for unpaid vacation. All vacation is accrued when incurred in the government-wide financial statements. The balance of accrued compensated absences at June 30, 2015, as reported in the government-wide financial statements, is \$56,940.

#### Long-Term Debt

In the government-wide financial statements, outstanding debt is reported as a liability. The governmental fund financial statements recognize the proceeds of debt as other financing sources of the current period. Payments of principal and interest are reported as expenditures. The proprietary fund financial statements recognize a deferred revenue balance as a long-term liability. This deferral is reduced annually as payments are received (and recognized as revenue) on the City's outstanding loans receivable from its Revolving Loan Fund program. Total long term debt reported in the government-wide financial statements at June 30, 2015 was \$1,726,155 of which \$121,722 is due within the next year.

#### Fund Equity

Net position is the difference between assets and liabilities. Net position invested in capital assets, net of related debt, are capital assets, less accumulated depreciation and any outstanding debt related to the acquisition, construction or improvement of those assets. In the governmental fund financial statements, fund balances have different classifications based upon their purposes, under GASB 54. The fund balance of the general fund is classified as *unassigned*, which represents funds not classified as non-spendable, committed, restricted, or assigned. The fund balances of the community development block grant fund, municipal road aid fund, and neighborhood stabilization program fund, which are special revenue funds, are classified as *restricted*, as funds are externally restricted by the agency providing funding. The fund balances of the fire and EMS fund and the rehabilitation fund, other special revenue funds,

are classified as *committed*, as these funds have a specific purpose that has been designated internally.

#### Inter-Fund Receivables/Payables

During the course of operations, it is possible for transactions to occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

#### Inventories and Prepaid Items

If applicable, inventories in the governmental funds consist of expendable supplies held for consumption stated on a first in, first out basis. They are reported at cost and as expenditures at the time individual inventory items are used.

Prepaid items record payments to vendors that benefit future reporting periods. Both inventories and prepaid items are similarly reported in government-wide and fund financial statements.

#### Use of Estimates

Management uses estimates and assumptions in preparing financial statements. These estimates and assumptions affect the reported amounts of assets and liabilities, the disclosures of contingent assets and liabilities, and the reported revenues and expenditures. Actual results could differ from those estimates.

#### Comparative Data

Comparative total data for the prior year have been presented in the accompanying financial statements in order to provide an understanding of changes in the government's financial position and operations. However, comparative data has not been presented in all statements because their inclusion would make certain statements unduly complex and difficult to understand.

#### NOTE B – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

The City follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1) In accordance with City code, prior to June 1, the Mayor submits to the City Council a proposed operating budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year.
- 2) Public hearings are conducted to obtain taxpayer comment.
- 3) Prior to June 30, the budget is legally enacted through passage of an ordinance.
- 4) The Mayor is required by Kentucky Revised Statutes to present a quarterly report to the City Council explaining any variance from the approved budget.
- 5) Appropriations continue in effect until a new budget is adopted.
- 6) The City Council may authorize supplemental appropriations during the year.

Expenditures may not legally exceed budgeted appropriations at the function level. Any revisions to the budget that would alter total revenues and expenditures of any fund must be approved by the council. The following functions had expenditures in excess of legally adopted appropriations for the year ended June 30, 2015:

Budget Line	Budget		 Actual	Variance
Municipal Aid Road Fund	\$	102,053	\$ 615,921	\$ (513,868)
Debt service	\$	311,194	\$ 464,846	\$ (153,652)

#### **NOTE C – DEPOSITS**

The City maintains deposits with financial institutions insured by the Federal Deposit Insurance Corporation (FDIC). As allowed by law, the depository bank should pledge securities along with FDIC insurance at least equal to the amount on deposit at all times.

As of June 30, 2015, the City had cash and cash equivalents of \$267,073. Cash balances are covered by FDIC insurance.

# **NOTE D – RECEIVABLES**

Property taxes are assessed as of January 1. Taxes are levied on October 1 and are due and payable on or before October 31. The City bills and collects its own property taxes. An adjustment is made at June 30 to recognize property taxes levied during the year which are still receivable at year end.

#### NOTE E – CAPITAL ASSETS AND DEPRECIATION

The following is a summary of changes in capital assets for the City's governmental activities for the year ended June 30, 2015:

	Balance June 30, 2014	A	Additions	[	Deletions	Balance June 30, 2015
Land (not depreciated)	\$ 1,066,000	\$	-	\$	-	\$ 1,066,000
Construction in progress	-		-		-	-
Assets held for sale (not depreciated)	185,545		-		(185,545)	-
Infrastructure	24,800,981		-		-	24,800,981
Buildings and equipment	3,146,280		-		(21,702)	3,124,578
Vehicles	1,606,331		6,500		(193,500)	1,419,331
Fixed Assets	 30,805,137		6,500		(400,747)	 30,410,890
Accumulated Depreciation	 (26,351,934)		(243,597)		215,202	 (26,380,329)
Net Fixed Assets	\$ 4,453,203	\$	(237,097)	\$	(185,545)	\$ 4,030,561

The following is a summary of changes in capital assets for the City's business-type activities in its Revolving Loan Fund for the year ended June 30, 2015:

	Balance June 30,						Balance June 30,		
		2014	Additions		Deletions		2015		
Equipment - Riverside Marketplace	\$	462,315	\$	-	\$	-	\$	462,315	
Accumulated Depreciation		(231,158)		(92,463)		-		(323,621)	
Net Fixed Assets	\$	231,157	\$	(92,463)	\$	-	\$	138,694	

#### **F – OPERATING LEASE**

On April 8, 2011, The City has entered into an operating lease agreement with the owner of a new business, the Riverside Marketplace, where the owner will lease equipment owned by the City. Lease receipts by the City will be used to develop its Revolving Loan Fund in order to assist other local businesses. The term of the lease is 7 years, and first payment on the lease was made on January 1, 2012. The annual interest rate on the lease is 1.00%. Riverside Marketplace has the option to purchase the leased equipment at the end of the lease term, which is January 1, 2019, with an additional payment. This option, however, does not meet the requirements of treating the lease as a capital lease. Riverside Marketplace made additional principal payments in fiscal year ending June 30, 2015 and are scheduled to make additional principal payments for two months of fiscal year 2016. Future annual lease payments are as follows:

Fiscal Year						
Ending						
June 30,	F	Principal	li	nterest	F	Payment
2016	\$	26,548	\$	3,385	\$	29,933
2017		20,969		3,166		24,135
2018		21,179		2,955		24,134
2019		284,008		2,077		286,085
Total	\$	352,704	\$	11,583	\$	364,287

#### NOTE G - LONG-TERM DEBT

The City's long-term debt consists of the following:

#### Capital Lease – KLC Funding Trust

The City executed a 3.00% interest, 25-year \$700,000 capital lease payable effective July 18, 2008 with the Kentucky League of Cities Funding Trust in order to fund its new Municipal Center. The termination date of this secured lease is July 1, 2033. The City is to make monthly payments to the lease's trustee, the Bank of New York Mellon. The remaining annual debt service requirements are as follows:

Fiscal Year					
Ending					
June 30,	F	Principal	Interest	P	ayment
2016	\$	22,245	\$ 21,533	\$	43,778
2017		23,158	20,620		43,778
2018		24,013	19,765		43,778
2019		24,933	18,845		43,778
2020-2033		471,223	145,318		616,541
Total	\$	565,572	\$ 226,081	\$	791,653

#### Capital Lease - Lease One Magnolia

The City executed a lease in September 2012 with Lease One Magnolia LLC for the purchase of a public works vehicle capitalized at a cost of \$34,957. This lease is secured by the vehicle, carries an interest rate of 3.597% and requires an annual payment of \$7,649 each December. Final payment will be December 2016.

Annual lease payments are as follows:

Fiscal Year							
Ending							
June 30,	Principal		Int	terest	Payment		
2016	\$	7,221	\$	428	\$	7,649	
2017		7,471		178		7,649	
Total	\$	14,692	\$	606	\$	15,298	

#### Capital Lease - Lease One Magnolia

The City executed a lease in February 2013 with Lease One Magnolia LLC for the purchase of an ambulance capitalized at a cost of \$146,051. This lease is secured by the vehicle, carries an interest rate of 4.764% and requires an annual payment of \$32,884 each December. Final payment will be December 2017. Annual lease payments are as follows:

Fiscal Year						
Ending						
June 30,	P	rincipal	lr	nterest	P	ayment
2016	\$	29,574	\$	3,310	\$	32,884
2017		30,855		2,029		32,884
2018		32,194		690		32,884
Total	\$	92,623	\$	6,029	\$	98,652

#### Capital Lease – Lease One Magnolia

The City executed a lease in April 2013 with Lease One Magnolia LLC for the purchase of public works vehicle capitalized at a cost of \$33,949. This lease is secured by the vehicle, carries an interest rate of 4.407% and requires an annual payment of \$7,578 each December. Final payment will be December 2017. Annual lease payments are as follows:

Fiscal Year						
Ending						
June 30,	Р	rincipal	lr	nterest	P	ayment
2016	\$	6,825	\$	753	\$	7,578
2017		7,117		461		7,578
2018		7,421		157		7,578
Total	\$	21,363	\$	1,371	\$	22,734

#### Capital Lease – Lease One Magnolia

The City executed a lease in July 2013 with Lease One Magnolia LLC for the purchase of a public works vehicle capitalized at a cost of \$74,697. This lease is secured by the vehicle, carries an interest rate of 4.061% and requires an annual payment of \$16,532 each December. Final payment will be December 2017.

Annual lease payments are as follows:

Fiscal Year						
Ending						
June 30,	Р	rincipal	Ir	nterest	Р	ayment
2016	\$	14,859	\$	1,673	\$	16,532
2017		15,508		1,024		16,532
2018		16,183		349		16,532
Total	\$	46,550	\$	3,046	\$	49,596

#### Capital Lease - First Government Lease Company

The City executed a lease in August 7, 2013 with First Government Lease Company for the purchase of a 2013 police interceptor SUV capitalized at a cost of \$31,178. This lease is secured by the vehicle and requires an annual payment of \$7,405 each December. Final payment will be December 2017.

Annual lease payments are as follows:

Fiscal Year Ending							
June 30,	Р	rincipal	Ir	nterest	Payment		
2016	\$	5,856	\$	1,549	\$	7,405	
2017		6,358		1,047		7,405	
2018		6,903		502		7,405	
Total	\$	19,117	\$	3,098	\$	22,215	

#### Capital Lease - First Government Lease Company

The City executed a lease on January 28, 2014 with First Government Lease Company for the purchase of a 2014 police vehicle capitalized at a cost of \$31,078. This lease is secured by the vehicle and requires an annual payment of \$6,999 each December. Final payment will be December 2019.

Annual lease payments are as follows:

Fiscal Year Ending		wine a incel	L.			
June 30,	P	rincipal	11	nterest	P	ayment
2016	\$	4,382	\$	2,617	\$	6,999
2017		4,812		2,187		6,999
2018		5,285		1,714		6,999
2019		5,803		1,196		6,999
2020		6,373		626		6,999
Total	\$	26,655	\$	8,340	\$	34,995

#### Kentucky Bond Corporation – Lease Agreement

On May 2, 2014, The City entered into a lease agreement with the Kentucky Bond Corporation (KBC) in the amount of \$965,000. Concurrent with this lease agreement, KBC issued Financing Program Revenue Bonds, 2014Series B which repaid the City's Bank of Kentucky line of credit. The lease agreement with the Kentucky Bond Corporation specifies monthly principal, interest and expense requirement payments in the amount in effect on the first day of each fiscal year as stated in the agreement. The debt service is as follows:

	Interest			Total Debt
Year	Rates	Principal	Interest	Service
2016	3.300%	\$ 25,000	\$ 23,911	\$ 48,911
2017	3.300%	25,000	33,178	58,178
2018	4.300%	25,000	32,616	57,616
2019	4.300%	25,000	32,053	57,053
2020-2024	4.300%	142,083	149,222	291,305
2025-2029	4.800%	167,083	124,555	291,638
2030-2034	4.800%	209,167	92,209	301,376
2035-2039	4.800%	261,250	48,227	309,477
2040-2041	4.800%	60,000	3,882	63,882
Total		\$ 939,583	\$ 539,853	\$ 1,479,436

# NOTE H – INDEBTEDNESS SUMMARY

The changes in long-term indebtedness for 2015 are as follows:

	Balance June 30, 2014		Additions			tirements	Balance June 30, 2015
First Government Lease Company	\$	24,511	\$	-	\$	(5,394)	\$ 19,117
First Government Lease Company		31,087		-		(4,432)	26,655
KLC Funding Trust Lease		587,034		-		(21,462)	565,572
Lease One Magnolia Lease		21,601		-		(6,909)	14,692
Lease One Magnolia Lease		120,967		-		(28,344)	92,623
Lease One Magnolia Lease		27,909		-		(6,546)	21,363
Lease One Magnolia Lease		60,788		-		(14,238)	46,550
2014B Revenue Bonds		963,125		-		(23,542)	 939,583
Total Debt	\$	1,837,022	\$	-	\$	(110,867)	 1,726,155
Less: current portion of long-term debt		(110,867)					 (121,722)
Total Long-Term Debt	\$	1,726,155					\$ 1,604,433

#### **NOTE I – CONTINGENT LIABILITIES**

The City is at risk for possible litigation due to the nature of the City officials' enforcement of various codes and regulations, such as zoning and building codes.

The City is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the City Attorney, the resolution of these matters will not result in a liability to the City.

#### NOTE J – COUNTY EMPLOYEES' RETIREMENT SYSTEMS

The City participates in the County Employees' Retirement System of Kentucky ("Plan"). The Plan is a cost-sharing, multi-employer public retirement plan created by and operating under Kentucky law. It is a defined benefit plan that covers substantially all regular employees of the City.

The County Employees Retirement System covers substantially all regular non-certified full-time employees of each county and school board, and any additional local agencies electing to participate.

The Plan provides for retirement, disability and death benefits.

Participating non-hazardous employees contribute 5% (8% for hazardous duty employees) of their creditable compensation. Hazardous duty employees who entered the plan after August 31, 2008 must also contribute an additional 1% of their annual creditable compensation for health insurance. Employer contribution rates are intended to fund the normal cost on a current basis plus 1% of un-funded past service costs per annum plus interest at the actuarial assumed rate. Such contribution rates are determined by the Board of Trustees of Kentucky Retirement Systems each biennium.

#### Contributions

The City contributed 17.67% (34.31% for hazardous duty employees) of the non-hazardous duty employee's compensation during the fiscal year ended June 30, 2015. The City of Ludlow made all required contributions for the Plan pension obligation for the fiscal year ended June 30, 2015 in the amount of \$235,961.

# Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

At June 30, 2015, the City reported a liability of \$1,832,252 its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2014, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2014, the City's employee allocation proportion was 0.019326% of the total CERS non-hazardous duty employees. For the year ended June 30, 2015, the City recognized pension expense of \$230,441.

At June 30, 2015, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	 ed Outflow esouces	Deferred Inflow of Resources	
Differences between expected and actual experience	\$ -	\$	-
Net difference between projected and actual earnings on plan investments	-		188,522
Changes of assumptions	-		-
Changes in proportion and differences between City contributions and proportionate share of contributions	-		-
City contributions subsequent to the measurement date	 235,961		
Total	\$ 235,961	\$	188,522

The Schedule of Deferred Inflows and Outflows, and Pension Expense include only certain categories of deferred outflows of resources and deferred inflows of resources. These include differences between expected and actual experience, changes of assumptions and differences between projected and actual earnings on plan investments. The Schedule does not include deferred outflows/inflows of resources for changes in the employer's proportionate share of contributions or employer contributions made subsequent to the measurement date. The net pension liability as of June 30, 2014, is based on the June 30, 2014, actuarial valuation for the first year of implementation. As a result, there are no differences between expected and actual experience and changes in assumptions subject to amortization. Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted

and amortized over a closed five year period.

The \$235,961 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending	Net		
June 30,	Deferral		
2016	\$	37,704	
2017		37,704	
2018		37,704	
2019		37,705	
2020		37,705	
	\$	188,522	

#### **Actuarial Assumptions**

The total pension liability in the June 30, 2014 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2014
Experience Study	July 1, 2005 – June 30, 2008
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll, closed
Remaining Amortization Period	30 years
Asset Valuation Method	5-year smoothed market
Inflation	3.5%
Salary Increase	4.5%, average, including inflation
Investment Rate of Return	7.75%, net of pension plan expense, including
inflation	

Mortality rates were based on the 1983 Group Annuity Mortality Table for all retired members and beneficiaries as of June 30, 2006 and the 1994 Group Annuity Mortality Table for all other members. The Group Annuity Mortality Table set forward five years is used for the period after disability retirement.

The long-term expected return on plan assets is reviewed as part of the regular experience studies prepared every five years for CERS. The most recent analysis, performed for the period covering fiscal years 2005 through 2008, is outlined in a report dated August 25, 2009. Several factors are considered in evaluating the long-term rate of return assumption including long term historical data, estimates inherent in current market data, and a log- normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense, and inflation) were developed by the investment consultant for each major asset class. These ranges were combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans which covers a longer timeframe. The assumption is intended to be a long term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental

change in the market that alters expected returns in future years.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

	CERS Hazardous & Non-Hazardous Target	Long Term Expected
Asset Class	Allocation	Nominal Return
Domestic equity	30%	8.5%
International equity	22%	8.9%
Emerging market equity	5%	10.5%
Private equity	7%	11.3%
Real estate	5%	7.0%
Core US fixed income	10%	5.3%
HY US fixed income	5%	7.3%
Non US fixed income	5%	5.5%
Commodities	5%	7.8%
TIPS	5%	5.0%
Cash	1%	3.3%
Total	100%	

#### **Discount Rate**

The discount rate used to measure the total pension liability was 7.75%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 7.75%. The long-term assumed investment rate of return was applied to all periods of projected of benefit payments to determine the total pension liability.

# Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.75 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

	Discount	City's Proportionate Share	
	Rate	of Net Pension Liability	
1% decrease	6.75%	\$ 2,401,751	-
Current discount rate	7.75%	1,832,252	
1% increase	8.75%	1,341,878	

#### **Plan Fiduciary Net Position**

The Plan issues a publicly available financial report that includes financial statements and required supplementary information, and detailed information about the Plan's fiduciary net position. The report may be obtained in writing from the County Employee Retirement System, 1260 Louisville Road, Perimeter Park West, Frankfort, Kentucky, 40601.

# NOTE K - CLAIMS AND JUDGMENTS

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

#### NOTE L – RISK MANAGEMENT

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To obtain insurance for workers' compensation and general liability coverage, the City participates in the Kentucky Municipal Risk Management Association. This public entity operates as a common risk management and insurance program for all municipalities. The City has effectively managed risk through various employee education and prevention programs.

#### NOTE M – ECONOMIC DEPENDENCY

The City's general fund receives 24% of its revenues from insurance premium taxation. This tax is not regulated on a city level, but rather a state level. If legislation were imposed to delete this tax, the City would be negatively impacted.

# **NOTE N – FEDERAL GRANT AWARDS**

The following federal grants were awarded to the City of Ludlow, Kentucky:

Program	Grant Period	Total Grant Awarded	Received 2015		
HUD Neighborhood Stabilization Program 1					
Grant	12/4/09-8/1/13	\$ 835,998	\$ 3,493		
			\$ 3,493		

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#### NOTE O – IMPLEMENTATION OF NEW ACCOUNTING STANDARDS

**Statement No. 67** – *Financial Reporting for Pension Plans; an amendment of GASB Statement No. 25* – This statement is not currently applicable to the City of Ludlow, KY.

**Statement No. 68** – Accounting and Financial Reporting for Pensions; an amendment of GASB Statement No. 27 – Requires the City to report their representative share of the unfunded pension liability of the Kentucky County Employee Retirement System (CERS) on the City's Statement of Net Position. This statement is effect for the fiscal period June 30, 2015. This statement adds a liability that was booked as a prior period adjustment at June 30, 2014 in the net amount of \$1,790,333 in deferred outflow of resources) as the City's share of the CERS unfunded liability to the City's Statement of Net Position.

**Statement No. 69** – *Government Combinations and Disposals of Government Operations* – This statement is not currently applicable to the City of Ludlow, Kentucky.

**Statement No. 70** – Accounting and Financial Reporting for Nonexchange Financial Guarantees – This statement is not currently applicable to the City of Ludlow, Kentucky.

# NOTE P – FUTURE ACCOUNTING STANDARDS

Statement No. 77 – Tax Abatement Disclosures

**Statement No. 76 –** The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments

**Statement No. 75** – Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions

**Statement No. 74** – Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans

**Statement No. 73** – Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68

Statement No. 72 – Fair Value Measurement and Application

**Statement No. 71** – Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68

# NOTE Q – PRIOR PERIOD ADJUSTMENT

The City has recorded an adjustment to the Beginning Net Position of (\$1,790,333) at June 30, 2014. This adjustment accounts for the estimated net pension liability at June 30, 2014, and is being recorded in accordance with Government Accounting Standards Board Statement No. 68.

# **NOTE R – SUBSEQUENT EVENTS**

The City's management has evaluated and considered the need to recognize or disclose subsequent events through March 31, 2016, which represents the date that these financial statements were available to be issued. Subsequent events past this date, as they pertain to the year ended June 30, 2015, have not been evaluated by the City's management.

### CITY OF LUDLOW, KENTUCKY BUDGETARY COMPARISON SCHEDULE- BUDGET TO ACTUAL- GENERAL FUND, FIRE/EMS FUND, AND MUNICIPAL ROAD AID For the Year Ended June 30, 2015

		Budgeted Amounts					Variance with	
	Original	Revisions Final*		General	Fire/EMS	Municipal Road Aid	Final Budget Favorable (Unfavorable)	
Budgetary fund balance, July 1, 2014	\$ 223,261	\$-	\$ 223,261	\$ 223,261	\$ 30,172	\$ 33,631	\$ 63,803	
Resources (inflows)								
General government revenue	2,252,200	198,290	2,450,490	2,462,093	-	-	11,603	
Municipal road aid	90,050	6,010	96,060	-	-	415,631	319,571	
Fire property assessment tax fund	350,337	(3,861)	346,476	-	346,476	-	-	
Other fire revenue	117,713	-	117,713	-	118,201	-	488	
Capital improvements fund	315,000	(315,000)	-	-	-	-	-	
Proceeds from loans	-	310,642	310,642	410,641	-	-	99,999	
Transfers in		-	-	-	-	65,000	65,000	
Amounts available for appropriation	3,348,561	196,081	3,965,326	3,095,995	494,849	514,262	560,464	
Charges to appropriations (outflows)								
Legislative and administrative	976,328	(587,489)	388,839	941,693	-	-	(552,854)	
Police	955,526	(18,726)	936,800	922,189	-	-	14,611	
Public works	229,988	40,048	270,036	193,651	-	-	76,385	
Capital improvements fund	315,000	(235,764)	79,236	79,236	-	-	-	
Municipal road aid	90,000	12,053	102,053	-	-	615,921	(513,868)	
Fire/EMS fund	554,000	2,056	556,056	-	507,614	-	48,442	
Capital outlay	-	-	-	6,500	-	-	(6,500)	
Debt Service	-	311,194	311,194	416,734	48,112	-	(153,652)	
Transfers out				66,835			(66,835)	
Total charges to appropriations	3,120,842	(476,628)	3,790,491	2,626,838	555,726	615,921	(1,154,271)	
Budgetary fund balance, June 30, 2015	\$ 227,719	\$ 672,709	\$ 174,835	\$ 469,157	\$ (60,877)	\$ (101,659)	\$ (593,807)	

\*NOTE: As budgeted, numbers do not foot.

Actual balances shown have been reclassified from the Statement of Revenues, Expenditures, and Changes in Fund Balances for budgetary presentation purposes.

# CITY OF LUDLOW, KENTUCKY Required Supplementary Information - Multiple Employer, Cost Sharing, Defined Benefit Pension Plan Disclosure For the Year Ended June 30, 2015

Schedule of the City's Proportionate Share of the Net Pension Liability										
		County Er	nployees'	Retiremen	t System (C	CERS)				
(New disclosure in 2015, will display ad	ditional years as tii	me progresses)								
	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Proportion of net pension liability	0.044300%									
Proportionate share of the net pension liability (asset)	\$ 1,832,252									
Covered employee payroll in year of measurement	1,153,017									
Share of the net pension liability (asset) as a percentage of its covered employee payroll	158.91%									
Plan fiduciary net position as a percentage of total pension liability	65.96%									
		Sched	ule of the	District's C	ontributio	ns				
		County Er	nplovees'	Retiremen	t System (C	CERS)				
(New disclosure in 2015, will display ad	ditional vears as ti	•				· _ · · · · /				
(	2015	2014	2013	2012	2011	2010	2009	2008	2007	2006
Contractually required contribution	\$ 235,961	\$ 272,106								
Actual contribution	235,961	272,106								
Contribution deficiency (excess)	-	-								
Covered employee payroll	1,106,681	1,153,017								
Contributions as a percentage of covered employee payroll	21.32%	18.89%								

#### Notes to Required Supplementary Information for the Year Ended June 30, 2015

#### **Changes of Assumptions**

The net pension liability as of June 30, 2015, is based on the June 30, 2014, actuarial valuation for the first year of implementation. As a result, there are no differences between expected and actual experience and changes in assumptions subject to amortization.

# CITY OF LUDLOW, KENTUCKY COMBINING BALANCE SHEET - SPECIAL REVENUE FUNDS June 30, 2015

	Neighborhood Stabilization Program		F	ire and EMS		quisition Fund	Total Special Revenue Funds	
ASSETS		<u> </u>						
Cash and cash equivalents	\$	-	\$	31,451	\$	4,614	\$	36,065
Accounts receivable		-		-		-		-
TOTAL ASSETS	\$	-	\$	31,451	\$	4,614	\$	36,065
LIABILITIES AND FUND BALANCES								
Accounts payable	\$	-	\$	8,606	\$	-	\$	8,606
Due to General Fund	· ·	-	÷	83,722	-	-	•	83,722
TOTAL LIABILITIES		-		92,328		-		92,328
FUND BALANCES								
Committed		-		(60,877)		4,614		(56,263)
TOTAL FUND BALANCES		-		(60,877)		4,614		(56,263)
TOTAL LIABILITIES AND								
FUND BALANCES	\$	-	\$	31,451	\$	4,614	\$	36,065

# CITY OF LUDLOW, KENTUCKY COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - SPECIAL REVENUE FUNDS For the Year Ended June 30, 2015

	Neighborhood Stabilization Program		Fire and EMS		Acquisition Fund		Totals 2015	
REVENUES NSP revenue	\$	3,493	\$	-	\$	-	\$	3,493
Fire and EMS revenue		-		464,677		-		464,677
TOTAL REVENUES		3,493		464,677		-		468,170
EXPENDITURES Current NSP expenditures		4,167		_		_		4,167
Fire and EMS expenditures		-		507,614		-		507,614
Acquisition expenditures		-		-		3,725		3,725
Capital outlay expenditures		-		-		-		-
Debt service expenditures		-		48,112		-		48,112
TOTAL EXPENDITURES		4,167		555,726		3,725		563,618
EXCESS/(DEFICIT) OF REVENUES OVER/(UNDER)EXPENDITURES BEFORE OTHER SOURCES	_	(674)		(91,049)		(3,725)		(95,448)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Proceeds from loans		1,835 - -		- - -		- - -		1,835 - -
TOTAL OTHER FINANCING SOURCES (USES)		1,835		-		-		1,835
EXCESS/(DEFICIT) OF REVENUES OVER/(UNDER)EXPENDITURES		1,161		(91,049)		(3,725)		(93,613)
FUND BALANCES BEGINNING OF YEAR		(1,161)		30,172		8,339		37,350
FUND BALANCES END OF YEAR	\$	-	\$	(60,877)	\$	4,614	\$	(56,263)



Van Gorder, Walker & Co., Inc. Certified Public Accountants Charles A. Van Gorder, CPA Lori A. Owen, CPA John R. Chamberlin, CPA, MBA Members of AICPA & KyCPA Licensed in Kentucky & Ohio

#### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### To the Honorable Mayor and Members of Council of City of Ludlow, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the City of Ludlow, Kentucky as of June 30, 2015 and the related notes to the financial statements which collectively comprise the City of Ludlow, Kentucky's financial statements, and have issued our report thereon dated March 31, 2016.

#### Internal Control over Financial Reporting

In planning and performing our audits of the financial statements, we considered the City of Ludlow, Kentucky's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Ludlow, Kentucky's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Ludlow, Kentucky's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Ludlow, Kentucky's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

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Van Gorder, Walker, & Co., Inc. Erlanger, Kentucky March 31, 2016