# CITY OF NORTONVILLE, KENTUCKY

# FINANCIAL STATEMENTS

# FOR THE YEAR ENDED JUNE 30, 2013



# CITY OF NORTONVILLE, KENTUCKY PRINCIPAL OFFICIALS JUNE 30, 2013

# MAYOR - COUNCIL MEMBERS

Barry Merrill	Mayor
James Braden	Council Member
Marshall Lee	Council Member
Jesse McGary	Council Member
Carolynn Sturt	Council Member
James Harrison	Council Member
Chụck Coburn, Jr	Council Member

# PERSONNEL

Brenda Pavne	 rk
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# CITY OF NORTONVILLE, KENTUCKY FINANCIAL STATEMENTS FOR THE YEAR ENDED JUNE 30, 2013

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## **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor Barry Merrill and Council Members City of Nortonville, Kentucky

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Nortonville, Kentucky, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Nortonville, Kentucky, as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the General Fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

#### Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Nortonville, Kentucky's basic financial statements. The combining and individual nonmajor fund financial statements/schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements/schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements/schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2014, on our consideration of the City of Nortonville, Kentucky's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Nortonville, Kentucky's internal control over financial reporting and compliance.

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Berry Trington & Utter PSC Madisonville, Kentucky

Madisonville, Kentuck December 19, 2014

# CITY OF NORTONVILLE, KENTUCKY STATEMENT OF NET POSITION JUNE 30, 2013

	Primary Government					
	Governmental Activities	Business-type Activities	Totals			
Assets						
Cash equivalents	\$ 480,967	\$ 305,712	\$ 786,679			
Accounts receivable	84,241	61,415	145,656			
Unbilled revenue	-	24,666	24,666			
Inventory	-	28,240	28,240			
Restricted assets:						
Cash equivalents	_	92,729	92,729			
Capital assets, not being depreciated						
Land	45,000		45,000			
Capital assets, net of accumulated depreciation						
General capital assets	607,670	-	607,670			
Utility plant in service	-	4,865,662	4,865,662			
Total Assets	1 217 979	5 279 424	6 506 202			
	1,217,878	5,378,424	6,596,302			
Liabilities						
Accounts payable	5,287	27,123	32,410			
Accrued payroll and related expenses	7,273	_	7,273			
Accrued interest payable	_	202,090	202,090			
Customer deposits	525	29,275	29,800			
Current portion of long-term debt		67,000	67,000			
Noncurrent portion of long-term debt	_	3,205,230	3,205,230			
Total Liabilities						
	13,085	3,530,718	3,543,803			
Deferred Inflows of Resources						
Deferred property tax revenue	84,030	-	84,030			
Net Position		1 200 100	0.046.100			
Net investment in capital assets	652,670	1,593,432	2,246,102			
Restricted for:		00 700	00 700			
Debt service	-	92,729	92,729			
Nonexpendable perpetual care	3,368	-	3,368			
Unrestricted	464,725	161,545	626,270			
Total Net Position	\$ <u>1,120,763</u>	\$ <u>1,847,706</u>	\$ <u>2,968,469</u>			

# CITY OF NORTONVILLE, KENTUCKY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2013

				ŀ	 m Revenu	ies		Net (Expense) Revenue and Changes in Net Position				ion
			-		perating		Capital		Primary Gove		_	nt
Functions/Programs		Expenses		harges for Services	 ants and tributions		Grants and Contributions		Activities	Business-typ Activities		Total
Primary Government												
Governmental activities												
General government	\$	99,204	\$	-	\$ -	\$	5,905	\$	(93,299)	\$ -	\$	()
Public safety		14,068		-	18,958		-		4,890	- 1		4,890
Public streets		73,043		-	31,687		-		(41,356)	-		(41,356)
Library		6,462		-	-		-		(6,462)			(6,462)
Interest on long-term debt		632		-	-		-		(632)	-		(632)
Depreciation	_	44,041	_	-	 -	_	-	_	(44,041)	-		(44,041)
Total governmental activities		237,450		-	50,645		5,905		(180,900)	-		(180,900)
Business-type activities				100					-		-	
Water distribution		239,191		287,773	-		-		-	48,58	2	48,582
Sewer distribution		531,693		554,628	-		-		-	22,93		22,935
Total business-type activities	_	770,884	_	842,401	 -	_	-	_	-	71,51		71,517
Total Primary Government	\$_	1,008,334	\$	842,401	\$ 50,645	\$_	5,905		(180,900)	71,51	7	(109,383)
General Revenues and Transfers												
Taxes												
Insurance premium taxes									146,694	-		146,694
Property taxes									77,773	-		77,773
Utility taxes									53,307	-		53,307
Other taxes									2,932	-		2,932
Transfers									(74,595)	74,59		-
Investment income									1,165	78	8	1,953
Miscellaneous									32,135	-		32,135
Gain (loss) on equipment disposal								_	-	(11,95	<u>8</u> )	(11,958)
Total general revenues and transfers								_	239,411	63,42	5	302,836
Change in Net Position									58,511	134,942	2	193,453
Net Position - Beginning of Year (as restated)									1,062,252	1,712,76	6	2,775,018
Net Position at End of Year					2			\$	1,120,763	\$	<u>8</u> \$	2,968,471

# CITY OF NORTONVILLE, KENTUCKY BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2013

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	General Fund	Other Governmental Funds	Total Governmental Funds
Assets Cash equivalents Accounts receivable: Property taxes	\$ 348,931 <u>84,241</u>	\$ 132,036 	\$ 480,967 <u>84,241</u>
Total Assets	\$433,172	\$	\$
<u>Liabilities and Fund Balance</u> <u>Liabilities</u> Accounts payable Accrued payroll and related expenses Customer deposits Deferred property tax revenue Total Liabilities	\$ 5,287 7,273 525 <u>84,030</u> 97,115	\$	\$ 5,287 7,273 525 <u>84,030</u> 97,115
<u>Fund Balance</u> Nonspendable-Perpetual Care Restricted-Special Revenue Funds Committed-Cemetery Unassigned Total Fund Balance	<u>336,057</u> <u>336,057</u>	3,368 127,006 1,662 	3,368 127,006 1,662 <u>336,057</u> <u>468,093</u>
<b>Total Liabilities and Fund Balance</b>	\$433,172	\$	\$

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# CITY OF NORTONVILLE, KENTUCKY RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION JUNE 30, 2013

Fund Balance - Total Governmental Funds		\$	468,093
Amounts reported for governmental activities in the statement of net position are different because:			
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds balance sheet			
Governmental capital assets Less accumulated depreciation	\$ 1,520,060 (867,390)	_	652,670
Net Position of Governmental Activities		\$	,120,763

# <u>CITY OF NORTONVILLE, KENTUCKY</u> <u>STATEMENT OF REVENUES, EXPENDITURES AND</u> <u>CHANGES IN FUND BALANCE</u> <u>GOVERNMENTAL FUNDS</u> <u>FOR THE YEAR ENDED JUNE 30, 2013</u>

Revenues		General Fund		Other vernmental Funds	Go	Total overnmental Funds	
Taxes							
Insurance premiums	\$	146,694	\$	-	\$	146,694	
Property		77,773		-		77,773	
Utility franchise		53,307		-		53,307	
Other		2,932		-		2,932	
Intergovernmental		24,863		31,687		56,550	
Miscellaneous		32,135		-		32,135	
Interest	_	885	_	280		1,165	
Total Revenues	_	338,589	_	31,967	370,556		
Expenditures Current							
General government/other		99,204		-		99,204	
Public safety		14,068		-		14,068	
Public streets		71,904		1,139		73,043	
Library		6,462		-		6,462	
Debt service		28,122		-		28,122	
Capital outlay	_	17,581	_	-	_	17,581	
Total Expenditures	_	237,341	_	1,139	-	238,480	
Excess (Deficiency) of Revenues Over Expenditures	-	101,248	-	30,828	_	132,076	
<b>Other Financing Sources (Uses)</b>							
Transfers out	_	(74,595)	_		_	(74,595)	
Total other financing sources (uses)	_	(74,595)	_		_	(74,595)	
Net Change in Fund Balance		26,653		30,828		57,481	
Fund Balance at Beginning of Year (as restated)	_	309,404	_	101,208	•	410,612	
Fund Balance at End of Year	\$_	336,057	\$_	132,036	\$_	468,093	

# <u>CITY OF NORTONVILLE, KENTUCKY</u> <u>RECONCILIATION OF THE STATEMENT OF REVENUES,</u> <u>EXPENDITURES AND CHANGES IN FUND BALANCE OF</u> <u>GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES</u> <u>FOR THE YEAR ENDED JUNE 30, 2013</u>

Net Change in Fund Balance - Total Governmental Funds		\$ 57,481
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of those assets is depreciated over their estimated useful lives:		
Expenditures for capital assets Less current year depreciation	\$ 17,581 (44,041)	(26,460)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long- term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of loan costs when debt is first issued, whereas the amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.		27,490
Changes in Net Position of Governmental Activities		\$ 58,511

# <u>CITY OF NORTONVILLE, KENTUCKY</u> <u>GENERAL FUND</u> <u>STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN</u> <u>FUND BALANCE - BUDGET AND ACTUAL</u> <u>FOR THE YEAR ENDED JUNE 30, 2013</u>

		Budgeted Amounts Original Final				Actual Amounts		Variance with Final Budget Positive (Negative)	
Revenues									
Taxes	•		•		•		•	10.000	
Insurance premiums	\$	103,661	\$	103,661	\$	146,694	\$	43,033	
Property		60,812		60,812		77,773		16,961	
Utility franchise		41,737		41,737		53,307		11,570	
Other		-		-		2,932		2,932	
Intergovernmental		30,000		30,000		24,863		(5,137)	
Miscellaneous		116,685		116,685		32,135		(84,550)	
Interest	-	-	-	-	-	885	-	885	
Total Revenues	-	352,895		352,895	-	338,589	-	(14,306)	
Expenditures									
Current									
General government/other		181,185		181,185		99,204		81,981	
Public safety		67,450		67,450		14,068		53,382	
Public streets		73,570		73,570		71,904		1,666	
Library		5,990		5,990		6,462		(472)	
Debt service		29,122		29,122		28,122		1,000	
Capital outlay		-				17,581		(17, 581)	
Total Expenditures	_	357,317	_	357,317		237,341		119,976	
<b>Excess (Deficiency) of Revenues Over Expenditures</b>		(4,422)		(4,422)		101,248		105,670	
Other Financing Sources (Uses) Transfers out	_		_		-	(74,595)	_	(74,595)	
Net Change in Fund Balance	\$_	(4,422)	\$_	(4,422)		26,653	.\$_	31,075	
Fund Balance at Beginning of Year (as restated)						309,404		, <i>1</i> 1	
Fund Balance at End of Year					\$_	336,057			

# CITY OF NORTONVILLE, KENTUCKY STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2013

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	Business-typ	prise Funds			
	Water	Sewer	Total		
ASSETS					
Current Assets					
Cash equivalents	\$ 98,344	\$ 207,368	\$ 305,712		
Accounts receivable(net of allowance)	22,252	39,163	61,415		
Unbilled revenue	11,513	13,153	24,666		
Inventory	28,240	-	28,240		
Restricted assets:					
Cash equivalents	28,711	64,018	92,729		
Total Current Assets	189,060	323,702	512,762		
Non-current Assets					
Capital assets	1,104,253	8,367,947	9,472,200		
Accumulated depreciation	(635,885)	(3,970,653)	<u>(4,606,538</u> )		
Total Non-current Assets	468,368	4,397,294	4,865,662		
Total Assets	657,428	4,720,996	5,378,424		
LIABILITIES					
Current Liabilities					
Accounts payable	4,973	22,150	27,123		
Accrued interest payable	8,010	194,080	202,090		
Customer deposits	29,275	-	29,275		
Long-term debt due in one year	22,000	45,000	67,000		
Total Current Liabilities	64,258	261,230	325,488		
Non-current Liabilities					
Long-term debt due after one year	331,000	2,874,230	3,205,230		
Total Liabilities		3,135,460	3,530,718		
<b>NET POSITION</b>					
Net investment in capital assets	115,368	1,478,064	1,593,432		
Restricted for debt retirement-expendable	28,711	64,018	92,729		
Unrestricted	118,091	43,454	161,545		
Total Net Position	\$ 262,170	\$ 1,585,536	\$ 1,847,706		

# <u>CITY OF NORTONVILLE, KENTUCKY</u> <u>STATEMENT OF REVENUES, EXPENSES AND</u> <u>CHANGES IN FUND NET POSITION</u> <u>PROPRIETARY FUNDS</u> <u>FOR THE YEAR ENDED JUNE 30, 2013</u>

	Business-type Activities - Enterprise Funds					nterprise
	Water			Sewer		Total
Operating Revenues						
Charges for service	\$	231,283	\$	374,719	\$	606,002
Late fees	Ŧ	56,490	Ψ	179,909	Ŧ	236,399
Total Operating Revenues	-	287,773	-	554,628	-	842,401
Operating Expenses	-		-	001,020	-	0 144 101
Depreciation		28,172		150,009		178,181
Salaries and wages		58,579		58,370		116,949
Utilities		24,818		64,031		88,849
Contract service		23,200		52,048		75,248
Repairs and maintenance		18,232		13,433		31,665
Health benefits		13,889		15,712		29,601
Insurance		13,275		13,275		26,550
Testing		1,888		12,643		14,531
Retirement	'	7,008		6,983		13,991
Miscellaneous		5,755		5,689		11,444
Professional		5,501		5,501		11,002
Payroll taxes		5,411		5,404		10,815
Sewer treatment fees				10,279		10,279
Fuel and oil		4,749		4,500		9,249
Chemicals		1,415		6,527		7,942
Office supplies		3,494		3,507		7,001
Telephone		2,756		3,791		6,547
Postage	-	1,938	_	1,889	-	3,827
Total Operating Expenses	-	220,080	-	433,591	-	653,671
Income (Loss) from Operations		67,693		121,037		188,730
Nonoperating Revenues (Expenses)						
Gain (loss) on disposal of assets		(11,958)		-		(11,958)
Investment income		269		519		788
Interest expense and fees		(16,511)		(94,902)		(111,413)
Bad debts	_	(2,600)	_	(3,200)	_	(5,800)
Total Nonoperating Revenues (Expenses)		(30,800)	-	(97,583)	_	(128,383)
Income (Loss) Before Contributions and Transfers		36,893		23,454		60,347
Transfers in	_	31,908	_	42,687	_	74,595
Change in Net Position		68,801		66,141		134,942
Net Position at Beginning of Year (as restated)	-	193,369	-	1,519,395	-	1,712,764
Net Position at End of Year	\$_	262,170	\$_	1,585,536	\$_	1,847,706

# **CITY OF NORTONVILLE, KENTUCKY** STATEMENT OF CASH FLOWS **PROPRIETARY FUNDS** FOR THE YEAR ENDED JUNE 30, 2013

	Business-typ	e Activities, Ent	erprise Funds
	Water	Sewer	Total
<b>Cash Flows From Operating Activities</b>	•		
Cash received from customers	\$ 274,298	\$ 540,437	\$ 814,735
Cash payments to suppliers for goods and services	(146,139)	(204,309)	(350,448)
Cash payments to employees for services Net Cash Provided (Used) By Operating Activities	<u>(58,589</u> ) 69,570	<u>(58,370</u> ) 277,758	<u>(116,959</u> ) 347,328
Cash Flows From Noncapital Financing Activities			
Transfers in	31,908	42,687	74,595
Net Cash Provided (Used) by Noncapital Financing	31,908	42,687	74,595
Activities			
Cash Flows from Capital and Related Financing Activities			
Principal paid on debt	(20,500)	(43,000)	(63,500)
Acquisition of property, plant and equipment	(23,608)	(86,135)	(109,743)
Interest paid on debt Net Cash Provided (Used) by Capital and Related	(17,002)	(95,977)	(112,979)
Financing Activities	(61,110)	(225,112)	(286,222)
Cash Flows from Investing Activities	(01,110)		
Income received on investments	269	519	788
Net Cash Provided (Used) By Investing Activities	269	519	788
Net Increase (Decrease) in Cash and Cash Equivalents	40,637	95,852	136,489
Cash Equivalents at Beginning of Year	86,418	182,233	268,651
Prior Period Adjustment		(6,699)	(6,699)
Cash Equivalents at End of Year	\$127,055	\$271,386	\$398,441
Reconciliation of Operating Income (Loss) to Net Cash			
Provided (Used) By Operating Activities Operating income (loss)	\$ 67,693	\$ 121,037	\$ 188,730
Adjustments to reconcile operating income (loss) to net cash	\$ 07,095	\$ 121,057	\$ 188,750
provided (used) by operating activities:			
Depreciation	28,172	150,009	178,181
Change in assets and liabilities:	(11.670)	(14.101)	(05.041)
Receivables	(11,650) (15,652)	(14,191)	(25,841) (15,652)
Inventory Accounts payable	(13,032) 2,842	20,903	23,745
Accrued payroll and other expenses	(10)		(10)
Customer deposits	(1,825)	-	(1,825)
Net Cash Provided (Used) by Operating Activities	\$69,570	\$	\$347,328
Reconciliation of Total Cash	00.044	0 007 260	¢ 205 712
Current Assets - Cash Restricted Assets - Cash	\$ 98,344 28,711	\$ 207,368 64,018	\$ 305,712 92,729
Total Cash	\$	\$ 271,386	\$ 398,441

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## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Nortonville, Kentucky operates under a Mayor/Council form of government and provides the following services as authorized: public safety (fire), highway and streets, water and sewer utilities, cultural and recreation, public improvements, cemetery and general and administrative services.

The accounting and reporting policies of the City relating to the funds included in the accompanying basic financial statements conform to accounting principles generally accepted in the United States of America applicable to state and local governments. Generally accepted accounting principles for local governments include those principles prescribed by the Governmental Accounting Standards Board (GASB), the American Institute of Certified Public Accountants in the publication entitled *Audits of State and Local Governmental Units* and by the Financial Accounting Standards Board (when applicable). The City follows GASB pronouncements as codified under GASB 62, which was adopted in the current year. The more significant accounting policies of the City are described below:

## A. The Financial Reporting Entity

The City of Nortonville, Kentucky is a municipal corporation governed by an elected six member council and mayor. The City has adhered to the standards set forth in Statement No. 14 as amended by Statement No. 61 of the Governmental Accounting Standards Board in reporting the primary government (including blended component units), discretely presented component units, the reporting entity and related relationships with the City.

## B. Basis of Presentation

The government-wide financial statements (the statement of net position and the statement of activities) report information on all activities of the City. The effect of interfund activity, within the governmental and business-type activities columns, has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Taxes and other items not properly included among program revenues are reported instead as general revenues.

### **Fund Financial Statements**

The City segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as a separate column on the fund financial statements; all non-major funds are aggregated and presented in a single column.

#### GOVERNMENTAL FUNDS

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on sources, uses and balances of current financial resources. The City has presented the following major governmental funds:

#### General Fund

The General Fund is the main operating fund of the City. This fund is used to account for all financial resources not accounted for in the other funds. All general tax revenues and other receipts that are not restricted by law or contractual agreement to some other fund are accounted for in this fund. General operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

### PROPRIETARY FUNDS

Proprietary funds are accounted for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determinations of net income, financial position and cash flow. All assets and liabilities are included on the Statement of Net Position. The City has presented the following major proprietary funds:

#### Water Fund

The Water Fund is used to account for the provision of water services to the residents of the City and some county residents. Activities of the fund include administration, water treatment, and distribution infrastructure additions and maintenance. All fund costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure the financial integrity of the fund.

#### Sewer Fund

The Sewer Fund is used to account for the provision of sewer services to the residents of the City. Activities of the fund include administration, wastewater collection, infrastructure additions and maintenance, and wastewater treatment activities. The fund accounts for the accumulation of resources for, and payment of, long-term debt principal and interest for sewer system debt. All fund costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure the financial integrity of the fund.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Operating expenses for the proprietary funds include the costs of personnel and contractual services, supplies and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### C. Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e. when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period (usually 45 days). The City considers property taxes as available if they are collected within 60 days after year end. Franchise taxes are considered available and are, therefore, recognized as revenues even though a portion of taxes may be collected in the subsequent year. Intergovernmental revenues received as reimbursements for specific purposes or projects are recognized based upon expenditures recorded. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures are recorded only when payment is due.

The government-wide statements and fund financial statements for proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and all liabilities (whether current or non-current) are included on the statement of net position. Under the accrual basis of accounting, revenues are recognized when earned, including unbilled water and sewer services which are accrued. Expenses are recognized at the time the liability is incurred.

### D. Budgets

Budgets are adopted on a basis consistent with generally accepted accounting principles. Annual appropriated budgets are adopted for the general, special revenue, and proprietary funds.

### E. Cash and Investments

Money market instruments and certificates of deposits are stated at cost or amortized cost, which approximates fair value. All other investment securities are stated at fair value.

City ordinances authorize the City to invest in obligations of the U.S. Government and its instrumentalities, mutual funds, and demand deposits. All investments must be purchased through local brokers/dealers or deposited with local financial institutions.

For the purpose of the statement of cash flows, the City considers all cash in banks with stated maturities of three months or less or available for withdrawal by City management to be cash and cash equivalents.

### F. Short-Term Interfund Receivables/Payables

During the course of operations numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as "due from other funds" or "due to other funds" on the balance sheet.

#### G. Allowance for Uncollectible Accounts

An allowance for uncollectible accounts has been provided based on 4% of total accounts receivable. Based on past experience, management considers the allowance adequate to provide for any losses on collection of the June 30, 2013 accounts receivable.

## H. Inventory

Inventory consists of materials and supplies. Inventory is valued at the lower of cost or market, using the first-in/first-out method. The cost is recorded as an asset when purchased and an expenditure when used (consumption method).

## I. Prepaid Items

Payments made to vendors for services that will benefit periods beyond June 30, 2013 are recorded as prepaid items. Prepaid items recorded in the governmental funds are reflected as nonspendable fund balance.

### J. <u>Restricted Assets</u>

The restricted funds have been handled in accordance with the provisions of the various enterprise fund revenue bond resolutions, loan agreements, or by state or federal laws and regulations. When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

### K. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (excluding those acquired prior to June 30, 2003), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the fund financial statements for proprietary funds. All capital assets are valued at historical or estimated historical cost if actual historical is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. Interest has been capitalized during the construction period on property, plant and equipment.

Assets capitalized, including infrastructure assets, have an original cost of \$500 or more and over three years of useful life. Depreciation has been calculated on each class of depreciable property using the straight-line method. The estimated useful lives are as follows:

Description	Estimated Life	
Buildings and infrastructure	10-40 years	
Vehicles	5-10 years	
Furniture, fixtures, and equipment	5-10 years	

### L. Postemployment Benefits

Postemployment benefits are those received by employees after termination of employment. The City provides no such benefits.

### M. Compensated Absences

Employees of the City earn two weeks of paid leave per year after one year of service based on a calendar year. Unused vacation and sick days are not allowed to be carried over. Therefore, there are no compensated absences to be accrued in the financial statements.

### N. Interfund Transactions

Interfund services provided and used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except quasi-external transactions and reimbursements, are reported as interfund transfers and are included in the results of operations of both governmental and proprietary funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

### O. Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### P. Net Position

In the government-wide statements, equity is classified as net position and displayed in three components.

- Net investment in capital assets Capital assets, net of accumulated depreciation and reduced by the outstanding balance of any borrowings that are attributable to the acquisition, construction, or improvement of those assets net of unspent financing proceeds.
- **Restricted net position** Net position with constraints placed on their use that are either (a) externally imposed by creditors, grantors, contributors, laws, or regulations of other governments; or (b) imposed by law through constitutional provisions or enabling legislation.
- Unrestricted net position All other net position that does not meet the definition of "restricted" or "net investment in capital assets."

In governmental fund financial statements, equity is classified as fund balance and is displayed in up to five components based primarily on the extent to which the City is bound to observe constraints imposed on the use of fund resources. These components are as follows:

- Nonspendable fund balance amounts that are not in spendable form (such as inventory or prepaid expenses) or are required to be maintained intact.
- **Restricted fund balance** amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.

- **Committed fund balance** amounts constrained to specific purposes by the City itself, using its highest level of decision-making authority. To be reported as committed, amounts cannot be used for any other purpose unless the City takes the same highest level action to remove or change the constraint.
- Assigned fund balance amounts the City intends to use for a specific purpose. Intent can be expressed by the City or by an official or body to which the City delegates the authority.
  - **Unassigned fund balance** amounts that are available for any purpose. Positive amounts are reported only in the general fund.

#### Q. Adoption of New Accounting Pronouncements

## GASB Statement No. 60

GASB Statement No. 60, Accounting and Financial Reporting for Service Concession Arrangements, was issued November 2010. The provisions of this Statement are effective for periods beginning after December 15, 2011. This Statement modifies financial reporting by addressing issues related to service concession arragnements (SCAs), which are a type of public-private or public-public partnership. As used in this Statement, an SCA is an arrangment between a transferor (a government) and an operator (governmental or nongovernmental entity) in which (1) the transferor conveys to an operator the right and related obligation to provide services through the use of infrastructure or another public asset (a "facility") in exchange for significant consideration and (2) the operator collects and is compenstated by fees from third parties. The City currently has no service concession arrangements requiring such disclosures.

### GASB Statement No. 61

GASB Statement No. 61, *The Financial Reporting Entity: Omnibus*, was issued November 2010. The provisions of this Statement are effective for periods beginning after June 15, 2012. This Statement is designed to improve financial reporting for governmental entities by amending the requirements of Statements No. 14, *The Financial Reporting Entity*, and No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*, to better meet user needs and address reporting entity issues that have come to light since those Statements were issued in 1991 and 1999, respectively.

### GASB Statement No. 62

GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, was issued December 2010. The provision of this Statement are effective for periods beginning after December 15, 2011. This Statement is intended to enhance the usefulness of its Codification by incorporating guidance that previously could only be found in certain Financial Accounting Standards Board and American Institute of Certified Public Accountants ("AICPA") pronouncements.

### GASB Statement No. 63

GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position, was issued June 2011. This Statement is intended to improve financial reporting by providing citizens and other users of state and local government financial reports with information about how past transactions will continue to impact a government's financial statements in the future. This Statement provides guidance for reporting deferred outflows of resources, deferred inflows of resources, and net position in a statement of financial position. The statement of net assets is renamed the statement of net position and includes the following elements: assets, deferred outflows, liabilities, deferred inflows of resources, and net position. The City only has one item that qualifies for reporting in the deferred inflows category. It is the property taxes that will not be collected within 60 days of June 30, 2013.

#### GASB Statement No. 64

GASB Statement No. 64, Derivative Instruments: Application of Hedge Accounting Termination Provisions - an amendment of GASB Statement No. 53, was issued June 2011. This Statement is intended to improve financial reporting by state and local governments by clarifying the circumstances in which hedge accounting continues to be applied when a swap counterparty, or a swap counterparty's credit support provider, is replaced. The City currently has no activity requiring such disclosures.

#### **Recent Accounting Pronouncements**

As of June 30, 2013, the GASB has issued the following statements not yet required to be adopted by the City.

#### GASB Statement No. 65

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, was issued in March 2012. The provisions of this Statement are effective for periods beginning after December 15, 2012. This statement requires certain items that are currently reported as assets and liabilities to be reclassified as deferred outflows resources, deferred inflows of resources, or current-period outflows and inflows. The City's management has not yet determined the effect this statement will have on the financial statements.

#### GASB Statement No. 66

GASB Statement No. 66, Technical Corrections – 2012 – an amendment of GASB Statements No. 10 and No. 62, was issued March 2012. The provisions of this Statement are effective for periods beginning after December 15, 2012. This Statement is intended to improve accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statements No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. The City's management has not yet determined the effect this statement will have on the financial statements.

#### GASB Statement No. 67

GASB Statement No. 67, Financial Reporting for Pension Plans – an amendment of GASB Statement No. 25, was issued June 2012. The provisions of this Statement are effective for periods beginning after June 15, 2013. This Statement is intended to improve financial reporting by state and local governmental pension plans. This Statement results from a