## ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG, KENTUCKY

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2018

TOGETHER WITH INDEPENDENT AUDITOR'S REPORTS

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#### INDEPENDENT AUDITOR'S REPORT

Board Members Electric Plant Board of the City of Vanceburg Vanceburg, Kentucky

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and each major fund of Electric Plant Board of the City of Vanceburg, Kentucky, a component unit of the City of Vanceburg, Kentucky, (the "Board") as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Electric Plant Board of the City of Vanceburg, Kentucky as of June 30, 2018, and the respective changes in financial position and cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As described in Note 10 to the financial statements, the Board adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pension Plans, and as amended by GASB Statement No. 85, Omnibus 2017 effective July 1, 2017. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Schedule of the Board's Proportionate Share of the Net Pension and OPEB Liability and the Schedule of Pension and OPEB Contributions on pages 27 through 30 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency in management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted a Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 28, 2018, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Board's internal control over financial reporting and compliance. Kelley Talloway Smith Holdy, PSC Ashland, Kennicky

Ashland, Kentucky September 28, 2018

## ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) STATEMENT OF NET POSITION - PROPRIETARY FUNDS JUNE 30, 2018

Rusiness_T	vne Activi	ties - Ente	rnrice F	unde

	Business-Type Activities - Enterprise Funds					
		Electric Fund		Gas, Water and Sewer Fund		Total
ASSETS						
Current assets-						
Unrestricted:						
Cash	\$	1,927,551	\$	84,745	\$	2,012,296
Customer accounts receivable, net		870,349		248,616		1,118,965
Other accounts receivable		394,144		-		394,144
Interfund receivables		1,038,047		-		1,038,047
Accrued interest receivable		1,517		-		1,517
Prepaids		-		-		-
Supplies inventories		319,706		91,941		411,647
Total unrestricted current assets		4,551,314		425,302		4,976,616
Restricted:						
Cash		2,169,801		1,433,990		3,603,791
Total restricted current assets		2,169,801		1,433,990		3,603,791
Total current assets		6,721,115		1,859,292		8,580,407
Capital assets:						
Land		36,134		192,486		228,620
Structures and improvements		742,615		224,456		967,071
Utility plant		10,784,220		23,956,713		34,740,933
Machinery and equipment		1,762,515		1,005,383		2,767,898
Construction in progress		-		- ·		-
1 0		13,325,484		25,379,038		38,704,522
Less: Accumulated depreciation		(7,057,958)		(10,572,063)		(17,630,021)
Capital assets, net		6,267,526		14,806,975		21,074,501
Total assets		12,988,641		16,666,267		29,654,908
DEFERRED OUTFLOWS OF RESOURCES						
Deferred pension related		340,621		336,069		676,690
Deferred OPEB related		98,232		96,919		195,151
Total deferred outflows of resources		438,853		432,988		871,841
Total assets and deferred outflows						
of resources	\$	13,427,494	\$	17,099,255	\$	30,526,749

## ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG

## (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) STATEMENT OF NET POSITION - PROPRIETARY FUNDS (CONCLUDED) JUNE 30, 2018

	Business-Type Activities - Enterprise Funds				
	Electric Fund	Gas, Water and Sewer Fund	Total		
LIABILITIES					
Current liabilities-					
Unrestricted:					
(payable from current assets)	d 404.703	e 22.404	e 420.217		
Accounts payable	\$ 404,723 46,093	\$ 23,494 41,798	\$ 428,217 87,891		
Accrued payroll and payroll items	40,093	1,038,047	1,038,047		
Interfund payable	48,154	3,541	51,695		
Other accrued liabilities  Total unrestricted current liabilities	40,134	3,341			
(payable from current assets)	498,970	1,106,880	1,605,850		
Restricted:					
(payable from restricted assets)					
Customer deposits		140,846	140,846		
Accrued interest payable	6,487	26,650	33,137		
Current portion of long-term debt obligations	215,000	274,385	489,385		
Total restricted current liabilities					
(payable from restricted assets)	221,487	441,881	663,368		
Total current liabilities	720,457	1,548,761	2,269,218		
Long-term debt obligations, less current portion,					
net of discount	2,625,417	5,375,209	8,000,626		
Net pension liability	1,050,223	1,014,239	2,064,462		
Net OPEB liability	356,909	352,139	709,048		
Total non-current liabilities	4,032,549	6,741,587	10,774,136		
Total liabilities	4,753,006	8,290,348	13,043,354		
DEFERRED INFLOWS OF RESOURCES					
Deferred pension related	102,334	100,967	203,301		
Deferred OPEB related	18,686	18,437	37,123		
Total deferred inflows of resources	121,020	119,404	240,424		
NET POSITION					
Net investment in capital assets	3,427,109	9,157,381	12,584,490		
Restricted for debt retirement	2,137,588	1,335,280	3,472,868		
Restricted for other purposes	25,725	72,060	97,785		
Unrestricted	2,963,046	(1,875,218)	1,087,828		
Total net position	8,553,468	8,689,503	17,242,971		
Total liabilities, deferred inflows of	10.405.40	ф 151,000,055	A 20.526.512		
resources, and net position	\$ 13,427,494	\$ 17,099,255	\$ 30,526,749		

### ELECTRIC PLANT BOARD

#### OF THE CITY OF VANCEBURG

## (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) STATEMENT OF REVENUES, EXPENSES AND CHANGES

#### IN NET POSITION - PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2018

	Business-Type Activities - Enterprise Funds			
	Electric Fund	Gas, Water and Sewer Fund	Total	
OPERATING REVENUES				
Sales of light and power	\$ 7,303,275	\$ -	\$ 7,303,275	
Sales of gas, water and sewer	<del>-</del>	2,435,633	2,435,633	
Total operating revenues	7,303,275	2,435,633	9,738,908	
OPERATING EXPENSES				
Cost of purchased power	4,677,580	=	4,677,580	
Cost of purchased natural gas	-	637,292	637,292	
Maintenance, operations and administration	1,284,572	1,325,034	2,609,606	
Depreciation	229,532	604,267	833,799	
Total operating expenses	6,191,684	2,566,593	8,758,277	
Operating income (loss)	1,111,591	(130,960)	980,631	
NON-OPERATING REVENUES (EXPENSES)				
Interest income	9,571	3,027	12,598	
Interest expense	(79,950)	(149,599)	(229,549)	
Capital grants	-	-	-	
Fiduciary fees	(8,081)	-	(8,081)	
Total non-operating income (expense)	(78,460)	(146,572)	(225,032)	
INCOME BEFORE CAPITAL CONTRIBUTIONS AND TRANSFERS	1,033,131	(277,532)	755,599	
	-,,	(=,,		
Capital contributions	-	7,900	7,900	
Transfers Out	(310,800)	(139,440)	(450,240)	
CHANGE IN NET POSITION	722,331	(409,072)	313,259	
NET POSITION, JUNE 30, 2017, as restated	7,831,137	9,098,575	16,929,712	
NET POSITION, JUNE 30, 2018	\$ 8,553,468	\$ 8,689,503	\$ 17,242,971	

#### ELECTRIC PLANT BOARD

#### OF THE CITY OF VANCEBURG

## (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2018

	Business-Type Activities - Enterprise Funds					
	Electric Fund		Gas, Water and Sewer Fund		Total	
CASH FLOWS FROM	<del></del>					
OPERATING ACTIVITIES						
Receipts from customers	\$	7,228,695	\$	2,461,457	\$	9,690,152
Payments to suppliers		(5,551,700)		(1,643,035)		(7,194,735)
Payments to employees		(320,883)		(305,703)		(626,586)
Net cash provided by operating activities		1,356,112		512,719		1,868,831
CASH FLOWS FROM NON-CAPITAL						
FINANCING ACTIVITIES		(210.900)		(120,440)		(450,240)
Transfers out		(310,800)		(139,440)		(450,240)
Net cash used in non-capital financing activities		(310,800)		(139,440)		(430,240)
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES						
Proceeds from long-term debt		-		-		-
Principal payments on long-term debt		(212,083)		(268,896)		(480,979)
Interest payments		(80,301)		(149,164)		(229,465)
Fiduciary fees		(8,081)		-		(8,081)
Capital purchases		(195,940)		-		(195,940)
Capital contributions		_		7,900		7,900
Net cash used in capital						
and related financing activities		(496,405)	<del> </del>	(410,160)		(906,565)
CASH FLOWS FROM INVESTING ACTIVITIES						
Interest received		9,293		3,027		12,320
Net cash provided by investing activities		9,293		3,027		12,320
Increase (decrease) in cash and cash equivalents		558,200		(33,854)		524,346
Cash and cash equivalents, June 30, 2017		3,539,152		1,552,589		5,091,741
Cash and cash equivalents, June 30, 2018	\$	4,097,352	\$	1,518,735	\$	5,616,087

#### ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG

#### (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS (CONCLUDED) FOR THE YEAR ENDED JUNE 30, 2018

Reconciliations of operating loss to net cash	-	Electric Fund		Gas, Water and Sewer Fund		Total
provided by (used in) operating activities -	dr.	1 111 501	¢.	(120.0(0)	¢.	000 621
Operating income (loss)	\$	1,111,591	\$	(130,960)	\$	980,631
Adjustment to reconcile operating loss to						
net cash provided by (used in) operating activities -						
Depreciation		229,532		604,267		833,799
Net pension adjustment		106,542		121,022		227,564
Net OPEB adjustment		17,036		18,446		35,482
Changes in assets and liabilities -						
Customer accounts receivable		(94,659)		21,324		(73,335)
Other accounts receivable		20,079		-		20,079
Interfund receivable		87,404		-		87,404
Prepaid insurance		-		-		-
Supplies inventories		(13,227)		(4,956)		(18,183)
Accounts payable		(95,904)		(27,532)		(123,436)
Interfund payable		-		(87,404)		(87,404)
Accrued payroll and payroll liabilities		4,149		(5,682)		(1,533)
Other accrued liabilities		(16,431)		(306)		(16,737)
Deposits				4,500		4,500
Total adjustments	<del> </del>	244,521		643,679		888,200
Net cash provided by operating activities	\$	1,356,112	\$	512,719	\$	1,868,831
The cash provided by operating abundance						
Reconciliation of cash:						
Cash	\$	1,927,551	\$	84,745	\$	2,012,296
Restricted cash		2,169,801		1,433,990		3,603,791
Total cash and cash equivalents	\$	4,097,352	\$	1,518,735	\$	5,616,087
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# ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) NOTES TO FINANCIAL STATEMENTS JUNE 30, 2018

#### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

This summary of significant accounting policies of the Electric Plant Board of the City of Vanceburg, Kentucky (the "Board"), a discretely presented component unit of the City of Vanceburg, Kentucky is presented to assist in understanding the Board's financial statements. The financial statements and notes are representations of the Board's management, who are responsible for their integrity and objectivity. These accounting policies, as applied to the aforementioned financial statements, conform to generally accepted accounting principles applicable to governmental units.

#### **Reporting Entity**

The Board was created pursuant to an ordinance adopted by the City Council of the City of Vanceburg, Kentucky ("City") on July 11, 1939. The Board was reorganized by additional ordinances dated February 4, 1964 and July 1, 1995, and provides electric, water, gas and sewer services to the Citizens of Vanceburg, Kentucky and surrounding areas. The Board is a component unit of the City, and as such, the City is the primary government in whose financial reporting entity the Board is included.

#### **Basic Financial Statements**

Basic financial statements consist of the following:

- > Fund financial statements and
- Notes to the basic financial statements.

#### Measurement Focus Basis of Accounting and Financial Statement Presentation

The account classification structures used by the Board conform to accounting principles generally accepted in the United States of American consistent with governmental enterprise fund accounting. The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned. Expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

The accounts of the Board are organized on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements.

The Board reports the following major proprietary funds:

- ➤ The Electric Fund accounts for the activities of providing electric service to the citizens of the City and surrounding areas.
- The Gas, Water and Sewer Fund accounts for the activities of providing gas, water and sewer service to the citizens of the City and surrounding areas.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the Enterprise Funds are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales

and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### Assets, Liabilities and Net Position

#### Cash and Investments

In accordance with state requirements, the Board has adopted an investment policy that, among other things, authorizes types and concentrations of investments and maximum investment terms.

Authorized investments include:

- > Securities of the U.S. government or its agencies
- > Certificates of deposits (or time deposits) placed with commercial banks and/or savings and loan associations
- Shares of money market funds.

Investments in certificates of deposits are stated at cost, which approximates market value. For purposes of the statement of cash flows, the Board has defined cash and cash equivalents to be change and petty cash funds, checking accounts, time deposits, and certificates of deposits.

#### Receivable and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as *interfund receivables/interfund payables*, i.e., the current portion of interfund loans, or *advances to/from other funds*, and the noncurrent portion of interfund loans. All other outstanding balances between funds are reported as *interfund receivables/interfund payables*.

The Board's employees read meters to measure customer consumption of electric, gas, sewer and water in the middle of the month. Estimates for unbilled receivables were based on consumption for the meter reading period immediately following the year end. This usage was prorated for the number of days within the fiscal year and multiplied by the appropriate rates. The allowance for doubtful accounts is estimated using accounts receivable past due more than 60 days.

All customer receivables are shown net of an allowance for uncollectible accounts and estimated refunds due. As of June 30, 2018 the allowance for uncollectible accounts was \$100,000.

Unbilled service receivables are not accrued at year-end.

#### **Inventories**

All materials and supplies inventories are valued at cost using the average-cost method.

#### **Restricted Assets**

Certain proceeds of the Board's bond obligations, as well as certain resources set aside for their repayment, are classified as restricted assets on the balance sheet because they are maintained in separate bank accounts and their use is limited by applicable bond covenants. In the absence of specific statutory provisions governing the issuance of bonds, these bond monies may be invested in accordance with the ordinance, resolutions, or indentures specifying the types of investments its trustees or fiscal agents may make. These ordinances, resolutions, and indentures are generally more restrictive than the Board's general investment policy. In no instance have additional types of investments been authorized that are not permitted by the Board's general investment policy.

When both restricted and unrestricted resources are available for use, it is the Board's policy to use restricted resources first, then unrestricted resources as needed.

#### Capital Assets

Capital assets, which include land, structures, and improvements, equipment, and utility plant are reported in the financial statements. Such assets are recorded at historical cost. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend assets lives are not capitalized and are expensed currently.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets of the Board are depreciated using a straight-line method over the following estimated useful lives:

Assets	Years
Structures and improvements	20-50
Utility plant	10-50
Machinery and equipment	05-10

Depreciation expense charged to operations during the year ended June 30, 2018 was \$833,799.

#### **Long-Term Liabilities**

In the financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable business-type activities, or proprietary fund type statement of net position. Initial issuance costs are deferred and amortized over the life of the bonds using the straight-line method.

#### **Interest Expense**

Interest expense incurred during the construction of financed projects is capitalized during the construction period. There was no capitalized interest recorded for the year ended June 30, 2018. Current year interest expense was \$229,549.

#### **Encumbrances**

The Board does not use a system of encumbrances in their accounting and reporting methods.

#### **Capital Grants/Contributions**

Grants that are restricted to the purchase of property, plant and equipment are recorded as other income, per GASB 33. The Board received no capital grants for the year ended June 30, 2018.

Gas, water and sewer tap fees are also recorded as capital contribution income, per GASB 33. These fees represent the increased value in property, plant and equipment resulting from the addition of customers to the utility distribution systems. The total amount of tap fees was \$7,900 for the year ended June 30, 2018.

#### **Net Position and Fund Equity**

In the proprietary funds financial statements, net position is reported in three categories: net investment in capital assets; restricted net position; and unrestricted net position. Net investment in capital assets represents capital assets less accumulated depreciation less outstanding principal of related debt. Net investment in capital assets does not include the unspent proceeds of capital debt. Restricted net position represents net position restricted by parties outside of the Board (such as creditors, grantors, contributors, laws, and regulations of other governments) and includes unspent proceeds of bonds issued to acquire or construct capital assets. The Board's other restricted net position is temporarily restricted (ultimately expendable) assets. All other net position is considered unrestricted.

#### **Bond Issuance Costs**

GASB 65 requires that debt issuance costs be expensed in the period they are incurred. There were no bond issuance costs for the year ended June 30, 2018.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

#### Pension and Other Post-Employment Benefits (OPEB)

For purposes of measuring the net pension and OPEB liability, deferred outflows of resources, and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the pension and OPEB plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### **Use of Estimates**

The preparation of basic financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain amounts reported in the basic financial statements and accompanying disclosures. Actual results could differ from those estimates.

#### **Recent Accounting Pronouncements**

In June 2016, the GASB issued Statement No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pension Plans ("GASB 75"). GASB 75 replaces Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits Other than Pensions and No. 57, OPEB Measurements by Agent Employers and Agent Multiple Employer Plans. It establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures for other postemployment benefits ("OPEB"). In addition, GASB 75 details the recognition and disclosure requirements for employers with payables to defined benefit OPEB plans that are administered through trusts that meet the specified criteria and for employers whose employees are provided with defined contribution OPEB. See Note (11) for the effect of this adoption on beginning net position.

In March 2017, the GASB issued Statement No. 85, *Omnibus 2017* ("GASB 85"), which seeks to improve consistency in accounting and financial reporting by addressing practice issues that have been identified during implementation and application of certain GASB Statements. GASB 85 addresses several topics, including issues related to blending component units, goodwill, fair value measurement and application, and post-employment benefits (i.e., pensions and other post-employment benefits (OPEB)). In particular, this Statement covers:

• Blending a component unit in circumstances in which the primary government is a business-type

- activity that reports in a single column for financial statement presentation.
- Reporting amounts previously reported as goodwill and "negative" goodwill.
- Classifying real estate held by insurance entities.
- Measuring certain money market investments and participating interest-earning investment contracts at amortized cost.
- Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus.
- Recognizing on-behalf payments for pensions or OPEB in employer financial statements.
- Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB.
- Classifying employer-paid member contributions for OPEB.
- Simplifying certain aspects of the alternative measurement method for OPEB.
- Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans.

See Note (11) for the effect of this adoption on beginning net position.

In June 2017, the Governmental Accounting Standards Board (GASB) issued Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Early application is permitted. Management is currently evaluating the impact of this Statement on its financial statements.

In April 2018, the GASB issued Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements ("GASB 88"), which seeks to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements, while providing financial statement users with additional essential information concerning debt. In particular, GASB 88 defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date that the contractual obligation is established, and it clarifies which liabilities governments should include when disclosing information related to debt. Furthermore, this Statement requires that additional essential information related to debt be disclosed in notes to financial statements, including (1) unused lines of credit; (2) assets pledged as collateral for the debt; and (3) terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. GASB 88 will be effective for the Board beginning with its year ending June 30, 2019. Management is currently evaluating the impact of this Statement on its financial statements.

In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period ("GASB 89"), which seeks to (1) enhance the relevance and comparability of information concerning capital assets and the cost of borrowing for a reporting period, and (2) simplify accounting for interest cost incurred during the period of construction. In particular, GASB 89 establishes accounting requirements for interest cost incurred before the end of a construction period. This Statement requires that interest cost incurred before the end of a construction

period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus, and, thus, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. GASB 89 will be effective for the Board beginning with its year ending June 30, 2021. Management is currently evaluating the impact of this Statement on its financial statements.

#### (2) DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

Custodial credit risk for deposits is the risk that in the event of a bank failure, the Board's deposits may not be returned, or the Board will not be able to recover collateral securities in the possession of an outside party. The Board's policies for deposits and investments are based on statutes and are summarized below.

Kentucky Revised Statute 66.480 authorizes the Board to invest in obligations of the United States and its agencies; certificates of deposit or interest-bearing accounts at banks or savings and loan institutions insured by the FDIC; uncollateralized certificates of deposit, bankers acceptances, or commercial paper issued by any bank or savings and loan institution rated in the highest three categories by a nationally recognized rating agency; bonds or certificates of indebtedness of the Commonwealth of Kentucky and its agencies; securities issued by a state or local government or their agencies rated in the highest three categories by a nationally recognized rating agency; and shares in mutual funds under certain conditions.

At June 30, 2018, the carrying amount of the Board's deposits with financial institutions, including petty cash, was \$5,616,087, and the bank balance was \$5,658,138. Of the bank balance, \$750,000 was covered by federal depository insurance, \$2,908,138 was collateralized by securities held by the pledging financial institution's trust department or agent in the board's name, and \$2,000,000 was collateralized by a letter of credit in the bank's name with another independent bank with the Board listed as the Beneficiary.

#### (3) CAPITAL ASSETS

Capital asset activities for the year ended June 30, 2018 were as follows:

	Balance			Balance		
Nondepreciable assets:	June 30, 2017	Additions	Deletions	June 30, 2018		
Land	\$ 228,620	\$ -	\$ -	\$ 228,620		
Construction in progress	355,587	191,918	547,505	-		
Total	584,207	191,918	547,505			
Depreciable assets:						
Structures and improvements	419,566	547,505	-	967,071		
Utility plant	34,736,911	4,022	-	34,740,933		
Machinery and equipment	<u>2,767,898</u>		_	<u>2,767,898</u>		
Total	<u>37,924,375</u>	551,527		<u>38,475,903</u>		
Total capital assets	38,508,582	743,445	547,505	<u>38,704,523</u>		
Less: accumulated depreciation for:						
Structures and improvements	(275,335)	(23,227)	<u>-</u>	(298,562)		
Utility plant	(13,848,628)	(779,512)	-	(14,628,1410)		
Machinery and equipment	(2,672,259)	(31,060)		(2,703,319)		
Total accumulated	,	,				
depreciation	(16,796,222)	(833,799)	-	<u>(17,630,021)</u>		
Capital assets, net	<u>\$ 21,712,630</u>	<u>\$ (90,354)</u>	<u>\$ 547,505</u>	<u>\$ 21,074,501</u>		
Depreciation expense was charged to operations as follows:						
Electric F	und			\$ 229,532		
Gas, Wate	er and Sewer fund	l		604,267		
				<u>\$ 833,799</u>		

#### (4) TRANSFERS

Payments in lieu of taxes and other payments as permitted by KRS 96.810 by the Electric Fund and the Gas, Water and Sewer Fund have been classified in the Statement of Revenue, Expenses and Changes in Net Position - Proprietary Funds as transfers from these funds to the City as follows:

Electric fund	\$	310,800
Gas, water and sewer fund		139,440
	<u>\$</u>	450.240

#### (5) LONG-TERM DEBT

The following is a summary of changes in long-term liabilities reported in financial statements for the year ended June 30, 2018:

D 1 11	Beginning Balance	Additional Proceeds	Reductions/ Payments	Ending Balance	Due Within One Year
Bonds payable: Gas, water and sewer fund	\$ 3,843,167	\$ -	\$ 144,084	\$ 3,699,083	\$ 148,000
Less: Discounts on bonds	(34,524) 3,808,643		(1,529) 142,555	(32,995) 3,666,088	148,000
Loans payable: Electric fund Gas, water and	3,052,500	-	212,083	2,840,417	215,000
sewer fund	2,108,318 5,160,818		124,812 336,895	1,983,506 4,823,923	126,385 341,385
Total long-term liabilities	\$ 8,969,461	\$	\$ 479,450	\$ 8,490,011	<u>\$ 489,385</u>

#### **Bonds Payable**

At June 30, 2018, bonds payable consisted of the following water and sewer revenue bonds:

Date	Final	Interest	Authorized	
Issued	Maturity	Rate	and Issued	Outstanding
01/21/2000	01/01/2039	3.25	\$ 469,000	\$ 348,000
02/14/2001	01/01/2040	3.25	1,008,000	724,000
11/20/2014	02/01/2040	2.00-3.75	2,980,000	2,627,083
			\$ 4,457,000	\$ 3,699,083

The November 20, 2014 bond issue was sold at a discount of \$38,474. This amount is being amortized over the life of the bond.

Debt service requirements to maturity for the water and sewer revenue bonds to be paid from future water and sewer revenues are as follows:

Fiscal Year	Principal	Interest	Total
2019	\$ 148,000	\$ 119,132	\$ 267,132
2020	152,083	115,760	267,843
2021	155,000	111,781	266,781
2022	160,083	107,043	267,126
2023	165,083	102,145	267,228
2024 - 2028	903,333	432,059	1,335,392
2029 - 2033	946,167	282,000	1,228,167
2034 - 2038	798,000	133,630	931,630
2039 - 2040	271,334	14,819	286,153
	\$ 3,699,083	\$ 1,418,369	\$ 5,117,452

Under the provisions of the Bond Ordinances authorizing the 2000 and 2001 bonds, the Board is required to maintain a bond sinking fund that requires monthly deposits of sufficient amounts to fund annual principal and interest requirements in advance. The ordinance further requires a depreciation fund requiring monthly deposits. This fund has a balance of \$162,587 at June 30, 2018.

The Bond Ordinances also require that the system shall charge such rates and charges for all services and facilities rendered by the Board, which rates and charges shall be reasonable and just, taking into account and consideration the cost and value of the System, including all extensions, additions and improvement thereto, the cost of maintaining, repairing and operating the same and the amounts necessary for the retirement of all bonds and the accruing interest on all bonds.

The Bond Ordinances further require that the Board shall not reduce the rates and charges for the services rendered by the Board without first filing with the City Clerk, a certification from an independent Consulting Engineer to the effect that the annual net revenues (defined as gross revenues less current expenses) of the then existing Board for the fiscal year preceding the year in which such reduction is proposed, as such annual net revenues are adjusted, after taking into account the projected reduction in annual net revenues of the Board anticipated to result from any such proposed rate decrease, are equal to not less than 120% of the annual debt service requirements for principal and interest on all of the then Outstanding Bonds payable from the revenues of the Board.

#### **Loans Payable**

At June 30, 2018 loans payable were as follows:

Kentucky Bond Corporation - In July 2012, a variable rate financing lease payable was obtained to refinance certain electric utility improvements. The loan was in the amount of \$4,165,000 and for a term of 17.5 years. The interest rate on the loan varies from 2.00% to 3.15%. At June 30, 2018, the outstanding balance on the loan was \$2,840,417. Debt service requirements to maturity are as follows:

Fiscal Year	Principal	Interest	Total
2019	\$ 215,000	\$ 83,609	\$ 298,609
2020	217,083	78,772	295,855
2021	224,167	73,773	297,940
2022	234,167	68,281	302,448
2023	237,917	62,110	300,027
2024 - 2028	1,266,667	200,964	1,467,631
2029 - 2032	445,416	21,185	466,601
	\$ 2,840,417	\$ 588,694	\$ 3,429,111

Buffalo Trace Area Development - In January 2011, a fixed rate note payable was obtained to finance certain electric, gas, water and sewer equipment and improvements, and is secured by such equipment and improvements. The loan was in the amount of \$120,000 and for a term of 10 years. The interest rate on the loan is 4.00%. At June 30, 2018, the outstanding balance of the loan was \$35,109. Debt service requirements to maturity are as follows:

Fiscal Year	<u>Principal</u>	Interest	Total
2019	\$ 13,431	\$ 1,250	\$ 14,681
2020	13,973	707	14,680
2021	7,705	143	7,848
	\$ 35,109	\$ 2,100	\$ 37,209

Kentucky Infrastructure Authority Project A11-06 – On August 31, 2012, the City of Vanceburg for the benefit of the Vanceburg Electric Plant Board entered into a Clean Water SRF construction loan in the amount of \$2,000,000 for the CSO Renovation project. Funding will be utilized for the first phase of a two phase project to eliminate sewer over flows from the sanitary sewer system. The term of the loan is 20 years. The interest rate is fixed at 1%. The terms state that 30% of the total principal balance (or \$600,000) will be forgiven. The terms of the loan state conditions that must be met by the Board, one of which being a schedule of rate increases for sewer and water rates through 2014. As part of the loan underwriting the Board is to make an annual deposit on December 1<sup>st</sup> into a replacement cost account that the Board maintains in the amount of \$5,000 until the balance reaches \$50,000; the Board has funded the full \$50,000 upfront. At June 30, 2018, the Board had \$1,114,314

(net of grant forgiveness of \$600,000) borrowed from the Kentucky Infrastructure Authority at 1%. Debt service requirements to maturity are as follows (subject to change with additional draws):

Fiscal Year	 Principal	Interest	Total
2019	\$ 66,809	\$ 10,977	\$ 77,786
2020	67,479	10,307	77,786
2021	68,156	9,630	77,786
2022	68,839	8,947	77,786
2023	69,529	8,257	77,786
2024 - 2028	358,241	30,688	388,929
2029 - 2033	376,561	12,368	388,929
2034 - 2037	 38,700	193	38,893
	\$ 1,114,314	\$ 91,367	\$ 1,205,681

Kentucky Infrastructure Authority Project F13-032 – On October 1, 2013, the City of Vanceburg for the benefit of the Vanceburg Electric Plant Board entered into a Clean Water construction loan in the amount of \$850,000 for drinking water supply project. Funding will be utilized for the construction of a new raw water production well and SCADA system and the installation of approximately 1,550 radio read meters. The well will enhance the water supply for the city and facilitate the future proposed interconnection of the area water systems. The radio read meters will be installed at rural customer locations that do not have other city utility services. The terms of the loan are undetermined. The interest rate is fixed at 0.75%. The terms state that 25% of the total principal balance (or \$212,500) will be forgiven. The terms of the loan state conditions that must be met by the Board, one of which being a schedule of rate increases for sewer and water rates through 2014. As part of the loan underwriting the Board is to make an annual deposit on December 1<sup>st</sup> into a replacement cost account that the Board maintains in the amount of \$2,100 until the balance reaches \$21,000; the Board has funded the full \$21,000 upfront. At June 30, 2018 the Board had \$532,637 (net of grant forgiveness of \$212,470) borrowed from the Kentucky Infrastructure Authority at 0.75%. Debt service requirements to maturity are as follows:

Fiscal Year_	Princip		Interest	Total
2019	\$ 30	,442 \$	3,938	\$ 34,380
2020		,671	3,709	34,380
2021	30	,901	3,479	34,380
2022	31	,134	3,246	34,380
2023	31	,368	3,012	34,380
2024 - 2028	160	,409	11,491	171,900
2029 - 2033	166	5,527	5,373	171,900
2034 - 2037	51	,185	384	51,569
	\$ 532	,637 \$	34,632	\$ 567,269

Kentucky Infrastructure Authority Project A14-002 - On April 3, 2014, the City of Vanceburg for the benefit of the Vanceburg Electric Plant Board was approved by the KIA for a new \$665,000 loan. Funding will be utilized for the Wastewater Treatment Plan Rehabilitation project. The project involves replacement of various components including influent flow meter, chart recorder, auto refrigerated composite sampler blowers, motors, control panel, and sewage pump. The clarifier will be repaired. Modifications will be made to the grit removal system and new chlorine, sulfur dioxide feeds and a new sludge drying bed will also be added. Repair or replacement of 660 linear feet of 12 inch sewer lines will be made to correct inflow and infiltration issues. Terms of the loan have not been determined. As part of the loan underwriting the Board is to make an annual deposit on December 1st into a replacement cost account that the Board maintains in the amount of \$1,700 until the balance reaches \$17,000; the Board has funded the full \$17,000 upfront. At June 30, 2018, the Board had \$301,446 (net of grant forgiveness of \$340,829) borrowed from Kentucky Infrastructure Authority at 0.75%. Debt service requirements to maturity are as follows:

Fiscal Year	<u>Principal</u>	Interest	Total
2019	\$ 15,703	\$ 2,231	\$ 17,934
2020	15,821	2,113	17,934
2021	15,940	1,995	17,934
2022	16,059	1,875	17,935

2023	16,180	1,754	17,934
2024 - 2028	82,742	6,929	89,671
2029 - 2033	85,898	3,773	89,671
2034 - 2037	53,103	699	53,802
	\$ 301,446	\$ 21,369	\$ 322,815

#### (6) PENSION AND INSURANCE PLANS

#### County Employees Retirement System

Plan description: Substantially all full-time classified employees of the Board participate in the County Employees Retirement System ("CERS"). CERS is a cost-sharing, multiple-employer, defined benefit pension plan administered by the Kentucky General Assembly. The plan covers substantially all regular full-time members employed in non-hazardous duty positions of each county and school board, and any additional eligible local agencies electing to participate in the plan. The plan provides for retirement, disability and death benefits to plan members.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <a href="https://kyret.ky.gov">https://kyret.ky.gov</a>.

Benefits provided: Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the plan documents.

Contributions: Funding for CERS is provided by members who contribute 5% (6.00% for employees hired after September 1, 2008) of their salary through payroll deductions and by employers of members who contribute 19.18% (14.48% - pension, 4.70% - insurance) of the member's salary. During the year ending June 30, 2018, the Board contributed \$125,936 to the CERS pension plan and \$40,867 to the CERS medical insurance plan. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

## Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions:

At June 30, 2018, the Board reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2017. An expected total pension liability as of June 30, 2017 was determined using standard roll-forward techniques. The Board's proportion of the net pension liability was based on contributions to CERS during the fiscal year ended June 30, 2017. At June 30 2017, the Board's proportion was 0.03527%.

For the year ended June 30, 2018, the Board recognized pension expense of \$229,770. At June 30, 2018, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Οι	Deferred utflows of esources	In	Deferred Iflows of esources
Differences between expected and actual				
experience	\$	2,561	\$	52,405
Changes of assumptions		380,949		-
Net difference between projected and actual				
earnings on pension plan investments		163,503		137,968
Changes in proportion and differences between		•		•
Board contributions and proportionate share of				
contributions		3,741		12,928
		*		,

Board contributions subsequent to the		
measurement date	 125,936	 -
Total	\$ 676,690	\$ 203,301

At June 30, 2018, the Board reported deferred outflows of resources for Board contributions subsequent to the measurement date of \$125,936. These contributions will be recognized as a reduction of the net pension liability in the year ended June 30, 2019.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These amounts will be recognized in pension expense as follows:

<u>Year</u>		
2019	\$ 155,967	
2020	151,068	
2021	66,927	
2022	(26,509)	
2023	· · · · · · · · · · · · · · · · · · ·	
	\$ 347,453	

Actuarial Methods and Assumptions: The total pension liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2017. The financial reporting actuarial valuation as of June 30, 2017, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date	June 30, 2016
Measurement Date:	June 30, 2017

Experience Study July 1, 2008 – June 30, 2013

Actuarial Cost Method Entry Age Normal

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 26 years

Asset Valuation Method 5-year smoothed market

Payroll growth 2.00% Inflation 2.30%

Salary Increase 3.05%, average

Investment Rate of Return 6.25%, net of pension plan investment expense, including

inflation

The following change of assumptions were adopted by the Board of Trustees and reflected in the liability measurement as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%
- Decreased the assumed rate of return to 6.25%
- Decreased the payroll growth assumption to 2.00%.

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back for one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set-back four years for males) is used for the period after disability retirement

The long-term expected rate of return was determined by using a building-block method in which bestestimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the below tables.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Equity*	17.5%	5.97%
International Equity*	17.5%	7.85%
Global Bonds	4.0%	2.63%
Global Credit	2.0%	3.63%
High Yield	7.0%	5.75%
Emerging Market Debt	5.0%	5.50%
Private Credit	10.0%	8.75%
Real Estate*	5.0%	7.63%
Absolute Return	10.0%	5.63%
Real return*	10.0%	6.13%
Private Equity	10.0%	8.25%
Cash	2.0%	1.88%
Total	100.0%	6.56%

<sup>\*</sup>Long-Term Expected Real Rates of Return may vary by plans depending on the risk tolerance of the plan

Discount Rate: The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.25%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Board's proportionate share of the net pension liability to changes in the discount rate: The following presents the Board's proportionate share of the net pension liability calculated using the discount rate of 6.25%, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

		1%		Current	1%
		Decrease	d	iscount rate	Increase
	<del></del>	(5.25%)	-	(6.25%)	 (7.25%)
Board's proportionate share of the					
net pension liability	\$	2,603,732	\$	2,064,462	\$ 1,613,366

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued CERS financial report which is publically available at <a href="https://kyret.ky.gov">https://kyret.ky.gov</a>.

Payables to the pension plan: At June 30, 2018, the payables to CERS were \$9,852.

#### (7) OTHER POSTEMPLOYMENT BENEFIT ("OPEB") PLANS

#### County Employees Retirement System Insurance Fund

Plan description: The County Employees Retirement System ("CERS") Insurance Fund was established to provide post-employment healthcare benefits to eligible members and dependents. The CERS Insurance Fund is a cost-sharing, multiple employer defined benefit plan administered by the Kentucky Retirement Systems' (KRS) board of trustees.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at https://kyret.ky.gov.

Benefits provided – CERS health insurance benefits are subject to various participation dates to determine eligibility and health insurance contribution rates. For employees who initiated participation in the CERS system prior to July 1, 2003, KRS pays a percentage of the monthly contribution rate for insurance coverage based on the retired member's years of service and type of service. Non-hazardous members receive a contribution subsidy for only the member's health insurance premium.

Percentage of contribution ranges from 0% for less than 4 years of service to 100% for 20 years or more of service. For members who initiated participation in the CERS system after July 1, 2003 until August 31, 2008, members must have 120 months of service in a state-administered retirement system to qualify for participation in the KRS health plans. Members who began participating with KRS on or after September 1, 2008, must have 180 months of service upon retirement to participate in the KRS health plans. Non-hazardous retirees receive \$10 toward the monthly premium for each full year of service.

Contributions: CERS allocates a portion of the employer contributions to the health insurance benefit plans. For the year ending June 30, 2018, CERS allocated 4.70% of the 19.18% actuarially required contribution rate paid by employers for funding the healthcare benefit. In addition, 1.00% of the contributions by employees hired after September 1, 2008 are allocated to the health insurance plan. During the year ending June 30, 2018, the Board contributed \$235,605 to the CERS Insurance Fund. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

*Implicit Subsidy:* The fully-insured premiums KRS pays for the Kentucky Employees' Health Plan are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. This implicit subsidy is included in the calculation of the total OPEB liability.

## OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS Insurance Fund

At June 30, 2018, the District reported a liability its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017. The total OPEB liability used to calculate the net OPEB liability was based on an actuarial valuation as of June 30, 2016. An expected total OPEB liability as of June 30, 2017 was determined using standard roll-forward techniques. Board's proportion of the net OPEB liability was based on contributions to CERS during the fiscal year ended June 30, 2017. At June 30 2017, the Board's proportion was 0.03527%.

For the year ended June 30, 2018, the Board recognized OPEB expense of \$135,731. At June 30, 2018, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Οι	Deferred atflows of esources	In	eferred flows of esources
Differences between expected and actual experience	\$	<del>-</del>	\$	1,969
Changes of assumptions		154,284		-
Net difference between projected and actual earnings on pension plan investments Changes in proportion and differences between		<u>-</u>		33,509
Board contributions and proportionate share of contributions		_		1,645
Board contributions subsequent to the measurement date  Total	\$	40,867 195,151	\$	37,123

At June 30, 2018, the Board reported deferred outflows of resources for Board contributions subsequent to the measurement date of \$40,867. These contributions will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2019.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These amounts will be recognized in pension expense as follows:

<u>Year</u>	
2019	\$ 20,158
2020	20,158
2021	20,158
2022	20,158
2023	28,536
Thereafter	 7,992
	\$ 117,160

Actuarial Methods and Assumptions: The total OPEB liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2017. The financial reporting actuarial valuation as of June 30, 2017, used the following actuarial methods and assumptions, applied to all prior periods included in the measurement:

Valuation Date Experience Study Actuarial Cost Method Amortization Method Remaining Amortization Period Payroll Growth Rate	June 30, 2016 July 1, 2008 – June 30, 2013 Entry Age Normal Level Percent of Pay 28 Years, Closed 2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.05%, average
Investment Rate of Return	6.25%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 7.25% at January 1, 2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 13 years.
Post-65	Initial trend starting at 5.10% at January 1, 2019 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 11 years.

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set-back for one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back four years for males) is used for the period after disability retirement.

The long-term expected rate of return was determined by using a building-block method in which bestestimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage. The target allocation and best estimates of arithmetic real rate of return for each major asset class are summarized in the below tables.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Equity*	17.5%	5.97%
International Equity*	17.5%	7.85%
Global Bonds	4.0%	2.63%
Global Credit	2.0%	3.63%
High Yield	7.0%	5.75%
Emerging Market Debt	5.0%	5.50%
Private Credit	10.0%	8.75%
Real Estate*	5.0%	7.63%
Absolute Return	10.0%	5.63%
Real return*	10.0%	6.13%
Private Equity	10.0%	8.25%
Cash	2.0%	1.88%
Total	100.0%	6.56%

<sup>\*</sup>Long-Term Expected Real Rates of Return may vary by plans depending on the risk tolerance of the plan

Discount rate - The discount rate used to measure the total OPEB liability was 5.84%. The projection of cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 26 years (closed) amortization period of the unfunded actuarial accrued liability. The discount rate determination used an expected rate of return of 6.25%, and a municipal bond rate of 3.56%, as reported in Fidelity Index's "20 – Year Municipal GO AA Index" as of June 30, 2017. However, the cost associated with the implicit employer subsidy was not included in the calculation of the System's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the System's trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

Sensitivity of the Board's proportionate share of the net pension liability to changes in the discount rate: The following presents the Board's proportionate share of the net OPEB liability calculated using the discount rate of 5.84%, as well as what the Board's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (4.84%) or 1-percentage-point higher (6.84%) than the current rate:

	]	1% Decrease (4.84%)	Current discount rate (5.84%)		1% Increase (6.84%)	
Board's proportionate share of the net OPEB liability	\$	902,224	\$	709,048	\$	548,295

Sensitivity of the Board's proportionate share of the collective net OPEB liability to changes in the healthcare cost trend rates – The following presents the Board's proportionate share of the collective net OPEB liability, as well as what the Board's proportionate share of the collective net OPEB liability would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

		1%		Current	1%
	I	Decrease	t	rend rate	 Increase_
Board's proportionate share of the					
net OPEB liability	\$	543,876	\$	709,048	\$ 923,761

*OPEB plan fiduciary net position:* Detailed information about the insurance plan's fiduciary net position is available in the separately issued CERS financial report which is publically available at <a href="https://kyret.ky.gov">https://kyret.ky.gov</a>.

Payables to the OPEB plan: At June 30, 2018, the payables to CERS were \$3,341.

#### (8) COMMITMENTS AND CONTINGENCIES

On January 1, 1979, the Board elected to become a self-insurer for the purpose of Kentucky unemployment insurance taxes. The Board has pledged to the Commonwealth of Kentucky real property that exceeds double the amount of deposit otherwise required as security to insure that any unemployment benefits due would be paid.

Effective January 1, 2006, the Board contracted with American Electric Power to provide all purchased power through May 31, 2025.

Effective April 1, 2008, the Board contracted with Atoms Energy to provide all purchased natural gas through March 31, 2025.

#### (9) RISK MANAGEMENT

The Board is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board provides for risk financing by purchasing coverage from commercial insurance companies. The Board also participates in the Kentucky League of Cities Workers Compensation Trust, a public entity risk pool. The Board pays premiums to the pool which in turn bears the risk of loss. The contract with the Kentucky League of Cities Workers Compensation Trust is a retrospectively rated contract. The premiums under this contract are estimated based on the ultimate cost of the experience to date of the group of entities participating. The Kentucky League of Cities Workers Compensation Trust performs an annual payroll audit of the Board and the premiums are then adjusted based on actual experience.

#### (10) **SEGMENT INFORMATION**

The Board issues separate revenue bonds to finance water and sewer departments. The two departments together with the gas department are accounted for in a single fund, but investors in those bonds rely solely on the revenue generated by the individual activities for repayment. Summary financial activity for these departments is as follows:

	Water Department	Sewer Department	Gas Department	Total
CONDENSED STATEMENT ONET POSITION		<u> </u>	Department	Total
Assets: Current assets Capital assets	\$ 541,438 <u>8,498,215</u> 0,030,653	\$ 1,009,104 6,245,801 7,254,905	\$ 308,750 62,959	\$ 1,859,292 14,806,975
Total assets	9,039,653		371,709	16,666,267
Deferred outflows of resources: Deferred pension related Deferred OPEB related	171,023 49,322	97,754 28,191	67,292 19,406	336,069 96,919
Total deferred outflows of resources	220,345	125,945	86,698	432,988
Total assets and deferred outflows of resources	\$ 9,259,998	<u>\$ 7,380,850</u>	\$ 458,407	<u>\$ 17,099,255</u>
Liabilities:	400.606	<b>4</b> 1 220 ((2	<b>4 60 100</b>	A 540 761
Current liabilities Noncurrent liabilities	\$ 120,606 4,258,225	\$ 1,338,663 2,166,436	\$ 89,492 316,926	\$ 1,548,761 6,741,587
Total liabilities	4,378,831	3,505,099	406,418	8,290,348
Deferred inflows of resources:				
Deferred pension related Deferred OPEB related	51,381 9,382	29,369 5,363	20,217 3,692	100,967 18,437
Total deferred inflows of resources	60,763	34,732	23,909	119,404
Net position: Net investment in capital assets	4,762,792	4,331,630	62,959	9,157,381
Other restricted Unrestricted	305,959 (248,347)	953,552 )(1,444,163)	147,829 (182,708)	1,407,340 (1,875,218)
Total net position	4,820,404	3,841,019	28,080	8,689,503
Total liabilities, deferred				
inflow of resources and	Φ 0.250.000	Ф 7200.050	Φ 459.407	Ф 17.000.255
net position	\$ 9,259,998	\$ 7,380,850	\$ 458,407	<u>\$ 17,099,255</u>
CONDENSED STATEMENT OF EXPENSES AND CHANGES II	OF REVENUES, N FUND NET P	OSITION		
Operating revenues (pledged against bonds)	\$ 1,059,190		\$ 1,046,720	
Depreciation expense Other operating expenses	(368,801) (655,070)			
Operating gain (loss)	35,319	(271,849)		(130,960)
Non-operating revenues (expenses):				
Învestment income	711 (118,748)	1,744 (30,851)	572	3,027 (149,599)
Interest expense Capital contributions	7,000	<u>-</u>	900	7,900
Transfers out Change in net position	(67,560) (143,278)		(53,880) 53,162	(139,440) (409,072)
Beginning net position, as restated Ending net position		4,159,975	(25,082) \$ 28,080	9,098,575 \$ 8,689,503
mains not position	¥ 1,020,101	<u> </u>	40,000	4 0,007,005

#### CONDENSED STATEMENT OF CASH FLOWS NET CASH PROVIDED BY (USED BY) Operating activities 333,030 \$ 125,049 \$ 54,640 \$ 512,719 Noncapital financing (53,880)activities (67,560)(18,000)(139,440)Capital and related (265,462)(145,598)900 (410,160)financing activities 5<u>72</u> 1,744 Investing activities 711 3,027 719 (36,805)2,232 (33,854)Net increase (decrease) 993,419 230,342 1,552,589 Beginning cash 328,828 232,574 329,547 956,614 1,518,735 Ending cash

#### (11) CHANGE IN ACCOUNTING PRINCIPLE

Net position as of June 30, 2017, has been restated as follows for the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefit Plans Other than Pension Plans* and as amended by GASB Statement No. 85, *Omnibus 2017*.

	annonne	Electric Fund	Gas, Water and Sewer Fund		Total Business-Type Activities
Net Position as previously reported at June 30, 2017	\$	8,091,464	\$	9,353,786	\$ 17,445,250
Prior period adjustment implementation of GASB 75: Net OPEB (measurement date as of June 30, 2017)		(279,949)		(276,207)	(556,156)
Deferred outflows Board contributions made during fiscal year 2017 Total prior period adjustment for GASB 75		19,622 (260,327)		20,996 (255,211)	 40,618 (515,538)
Net position as restated, June 30, 2017	\$	7,831,137	\$	9,098,575	\$ 16,929,712

REQUIRED SUPPLEMENTARY INFORMATION	

### ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG

#### (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY)

### SCHEDULE OF THE BOARD'S PROPORTIONATE SHARE OF THE NET PENSION AND OPEB LIABILITY

#### FOR THE YEAR ENDED JUNE 30, 2018

	Reporting Fiscal Year (Measurement Date)		ment Date) (Measurement Date)			ting Fiscal Year surement Date)	Reporting Fiscal Year (Measurement Date)	
		2018 (2017)		2017 (2016)		2016 (2015)	2015 (2014)	
COUNTY EMPLOYEES RETIREMENT SYSTEM - PENSION:				, , , , , , , , , , , , , , , , , , , ,				
Board's proportion of the net pension liability		0.035270%		0.035711%		0.035794%		0.035080%
Board's proportionate share of the net pension liability	S	2,064,462	\$	1,758,292	\$	1,538,959	\$	1,138,000
Board's covered-employee payroll	\$	869,724	\$	858,738	\$	851,876	\$	821,688
Board's proportionate share of the net pension liability as a percentage of its covered-employee payroll		237.370%		204.753%		180.655%		138.495%
Plan fiduciary net position as a percentage of the total pension liability		53.300%		55.500%		59.970%		66.800%
COUNTY EMPLOYEES RETIREMENT SYSTEM - OPEB: Board's proportion of the net OPEB liability		0.035270%						
Board's proportionate share of the net OPEB liability	\$	709,048						
Board's covered-employee payroli	\$	869,724						
Board's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		81.526%						
Plan fiduciary net position as a percentage of the total OPEB liability		52.400%						

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

### ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG

## (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) SCHEDULE OF PENSION AND OPEB CONTRIBUTIONS

#### FOR THE YEAR ENDED JUNE 30, 2018

	2018		2017		2016		2015		2014	
COUNTY EMPLOYEES RETIREMENT SYSTEM - PENSION: Contractually required contribution	\$	125,936	\$	119,794	\$	105,803	\$	104,771	\$	110,582
Contributions in relation to the contractually required contribution		125,936		119,794		105,803		104,771		110,582
Contribution deficiency (excess)		-		-		•		-		-
Board's covered-employee payroll	\$	869,724	\$	858,738	\$	851,876	\$	821,688	\$	804,786
Board's contributions as a percentage of its covered-employee payroll		14.48%		13.95%		12.42%		12.75%		13.74%
COUNTY EMPLOYEES RETIREMENT SYSTEM - OPEB: Contractually required contribution	\$	40,867	\$	40,618						
Contributions in relation to the contractually required contribution		40,867		40,618						
Contribution deficiency (excess)		-		-						
Board's covered-employee payroli	\$	869,724	\$	858,738						
Board's contributions as a percentage of its covered-employee payroll		4.70%		4.73%						

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

# ELECTRIC PLANT BOARD OF THE CITY OF VANCEBURG (A COMPONENT UNIT OF THE CITY OF VANCEBURG, KENTUCKY) NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2018

#### (1) CHANGES OF ASSUMPTIONS

#### **CERS - PENSION**

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2015:

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 1.00% to 0.75%.
- Payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement.
- The assumed rates of Retirement, Withdrawal and Disability were updated to more accurately reflect experience.

There were no changes made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2016.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%
- Decreased the assumed rate of return to 6.25%
- Decreased the payroll growth assumption to 2.00%.

#### CERS - OPEB

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%
- Decreased the assumed rate of return to 6.25%
- Decreased the payroll growth assumption to 2.00%.

## (2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

#### **CERS - PENSION**

The actuarially determined contribution rates in the schedule of contributions are calculated on a biennial basis beginning with the fiscal years ended 2016 and 2017, determined as of July 1, 2015. The amortization period of the unfunded liability has been reset as of July 1, 2013 to a closed 30-year period. The following actuarial methods and assumptions were used to determine the contribution rates reported in that schedule:

Actuarial Cost Method Entry Age Normal

Amortization Method Level percentage of payroll, closed

Remaining Amortization Period 27 years Payroll Growth Rate 4.00%

Asset Valuation Method 20% of the difference between the market value of assets

and the expected actuarial value of assets is recognized

Inflation 3.25%

Salary Increase 4.0%, average

Investment Rate of Return 7.5%

#### CERS - OPEB

The actuarially determined contribution rates in the schedule of contributions are calculated on a biennial basis beginning with the fiscal years ended 2018, determined as of July 1, 2015. The following actuarial methods and assumptions were used to determine the contribution rates reported in that schedule:

June 30, 2015 Valuation Date

July 1, 2008 - June 30, 2013 **Experience Study** 

Entry Age Normal **Actuarial Cost Method** Amortization Method Level percentage of pay

28 years, Closed Remaining Amortization Period

Payroll Growth Rate 4.00%

Asset Valuation Method 20% of the difference between the market value of assets

and the expected actuarial value of assets is recognized

Inflation 3.25%

4.0%, average Salary Increase

7.5% Investment Rate of Return

Healthcare Trend Rates

Pre - 65Initial trend starting at 7.50% and gradually decreasing to

an ultimate trend rate of 5.00% over a period of 5 years. Initial trend starting at 5.50% and gradually decreasing to Post - 65

an ultimate trend rate of 5.00% over a period of 2 years.

#### (3)**CHANGES OF BENEFITS**

There were no changes of benefit terms for CERS pension or OPEB.



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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board Members Electric Plant Board of the City of Vanceburg Vanceburg, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Electric Plant Board of the City of Vanceburg, Kentucky, a component unit of the City of Vanceburg, Kentucky (the "Board"), as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements, and have issued our report thereon dated September 28, 2018.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Board's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

\*\*Record Toler Tole

Ashland, Kentucky September 28, 2018