CITY OF BURKESVILLE, KENTUCKY
AUDITED FINANCIAL STATEMENTS
FOR THE YEAR ENDED JUNE 30, 2020

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#### CITY OF BURKESVILLE P.O. BOX 250 BURKESVILLE, KENTUCKY (270) 864-4141

#### CITY OFFICIALS AND OFFICERS

#### **MAYOR**

Billy Guffey

#### **MEMBERS OF COUNCIL**

Connie Cravens Billy Maxey Glen Murphy Trevor Owsley Weldon Rowe Odis Young

#### **OFFICERS**

Marquetta Riley City Clerk/Treasurer

> Angie Capps City Attorney

Lawrence Nettles Chief of Police

> Greg Cary Fire Chief

David McIntyre Public Works Director

Ed Peretto Water/Wastewater Director

#### SAMMY K. LEE, P.S.C.

Certified Public Accountant

208 Pauline Drive, Suite D Berea, Kentucky 40403 (859) 986-3756 (859) 986-0103

Member of American Institute of CPA's

Member of Kentucky Society of CPA's

#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council City of Burkesville
Burkesville, Kentucky 42717

#### Report on the Financial Statements

I have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Burkesville (hereinafter called "the City") as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

My responsibility is to express opinions on these financial statements based on my audit. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, I express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

I believe that the audit evidence I have obtained is sufficient and appropriate to provide a basis for my audit opinions.

#### **Opinions**

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2020, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Management has omitted the Management Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. My opinion on the basic financial statements is not affected by the missing information.

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, pension schedules, and OPEB schedules on pages 35–41 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to my inquiries, the basic financial statements, and other knowledge I obtained during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

My audit was conducted for the purpose of forming opinions on the financial statements as a whole. The accompanying supplementary information such as the schedule of water and sewer revenues, expenses, and changes in net position on page 42, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated, in all material respects, in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, I have also issued my report dated September 17, 2020, on my consideration of the City's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City's internal control over financial reporting and compliance.

Sammy K. Lee, P.S.C.

Berea, Kentucky September 17, 2020

#### CITY OF BURKESVILLE, KENTUCKY STATEMENT OF NET POSITION JUNE 30, 2020

	Gov	Governmental		iness-Type		Total
Assets						
Current Assets	•	505 750	•	005 007	•	054 500
Cash and cash equivalents	\$	585,752	\$	265,837	\$	851,589
Receivables, net				150 005		152 905
Customers Other		5,395		152,895 15,983		152,895 21,378
Interest		296		140		436
Total Current Assets	-	591,443		434,855	-	1,026,298
	X-			101,000	-	1,020,200
Non-Current Assets						
Restricted cash		108,519		1,132,136		1,240,655
Certificates of deposit		450,797		212,991		663,788
Capital assets:		470.004		200 000		500 000
Non-depreciable Cuno		170,364		329,898		500,262
Depreciable, net (יעול אול הוון ליענלן  Total Non-Current Assets אל אלקי		383,015	_	8,467,340	-	8,850,355
Total Non-Current Assets , B/Ode		1,112,695	-	10,142,365	-	11,255,060
Total Assets	_	1,704,138		10,577,220		12,281,358
Deferred Outflows of Resources						
Deferred amounts related to pension		482,326		242,074		724,400
Deferred amounts related to OPEB		217,345		103,448		320,793
<b>Total Deferred Outflows of Resources</b>		699,671		345,522		1,045,193
Liabilities						
Current Liabilities						
Accounts payable		8,647		33,702		42,349
Accrued expenses		60,320		25,424		85,744
Accrued interest		. =		7,076		7,076
Customer deposits payable		_		50,917		50,917
Notes payable,net		-		394,296		394,296
Bond anticipation note, net				368,518		368,518
Total Current Liabilities		68,967		879,933		948,900
Non-Current Liabilities						
Notes payable net		_		2,455,814		2,455,814
Net pension liability Net OPEB liability		1,988,096		944,848		2,932,944
Net OPEB liability > LEXIVENIER		504,342		230,385		734,727
Total Non-Current Liabilities		2,492,438		3,631,047		6,123,485
Total Liabilities		2,561,405		4,510,980		7,072,385
Deferred Inflows of Resources						
Deferred amounts related to pension		99,441		38,982		138,423
Deferred amounts related to OPEB		160,377		80,487		240,864
Total Deferred Inflows of Resources		259,818		119,469		379,287
Net Position (Deficit)						
Net investment in capital assets		553,379		5,590,983		6,144,362
Restricted		108,519		1,132,136		1,240,655
Unrestricted (deficit)		(1,079,312)		(430,826)		(1,510,138)
Total Net Position (Deficit)	\$	(417,414)	\$	6,292,293	\$	5,874,879
		( , )		-,,	=	-,,

#### CITY OF BURKESVILLE, KENTUCKY STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2020

	Expenses	Charges for Services	Grai	erating nts and ributions	Gr	Capital ants and ntribution	Net (Expense) Revenue
Functions/Programs							
<b>Government Activities</b>							
General government	\$ 161,723	\$ -	\$	_	\$	7-	\$ (161,723)
Police	1,108,424	-		-		-	(1,108,424)
Fire	116,377	-		-		-	(116,377)
Street	220,482	-		=		-	(220,482)
Parks and recreation	86,976	-		_		-	(86,976)
<b>Total Governmental Activities</b>	1,693,982						(1,693,982)
Business-Type Activities							
Water and sewer	1,400,065	1,106,561		_			(293,504)
Sanitation	252,780	242,742		-		_	(10,038)
<b>Total Business-Type Activities</b>	1,652,845	1,349,303	//				(303,542)
Total Activities	\$ 3,346,827	\$ 1,349,303	\$	_	\$	_	\$ (1,997,524)
			Gove	rnmental	Busi	iness-Type	
				ivities		ctivities	Total
Change in Net Po	osition						Total
Change in Net Po	osition						Total
Change in Net Po	osition Net (expense) re	evenue	Act				* (1,997,524)
Change in Net Po General Revenue	Net (expense) re	evenue	Act	tivities	A	ctivities	
	Net (expense) re	evenue	\$ (1,	tivities	A	ctivities	
<b>General Revenue</b> Taxes	Net (expense) re		\$ (1,	693,982)	A	ctivities	\$ (1,997,524)
<b>General Revenue</b> Taxes	Net (expense) ress.			693,982) 104,545	A	ctivities	\$ (1,997,524) 104,545
<b>General Revenue</b> Taxes Licenses, permit	Net (expense) ress.  ss, and other taxes al			693,982) 104,545 956,204	A	ctivities	\$ (1,997,524) 104,545 956,204
<b>General Revenue</b> Taxes Licenses, permit	Net (expense) ress.  ss, and other taxes al			693,982) 104,545 956,204 318,311	A	ctivities	\$ (1,997,524) 104,545 956,204 318,311
General Revenue Taxes Licenses, permit Intergovernment Services and fee	Net (expense) ress.  ss, and other taxes al			693,982) 104,545 956,204 318,311 45,498	A	(303,542)	\$ (1,997,524) 104,545 956,204 318,311 45,498
General Revenue Taxes Licenses, permit Intergovernment Services and fee Interest income	Net (expense) ress.  ss, and other taxes alles		\$ (1,	693,982) 104,545 956,204 318,311 45,498 12,071	A	(303,542)	\$ (1,997,524) 104,545 956,204 318,311 45,498 19,715
General Revenue Taxes Licenses, permit Intergovernment Services and fee Interest income Miscellaneous	Net (expense) ress.  Is, and other taxes all es.		\$ (1,	104,545 956,204 318,311 45,498 12,071 6,334	A	(303,542) 	\$ (1,997,524) 104,545 956,204 318,311 45,498 19,715 49,184
General Revenue Taxes Licenses, permit Intergovernment Services and fee Interest income Miscellaneous Total General Re	Net (expense) ress.  Is, and other taxe real ress.  Evenues.		\$ (1,	104,545 956,204 318,311 45,498 12,071 6,334 442,963	\$	(303,542)  7,644 42,850  50,494	\$ (1,997,524) 104,545 956,204 318,311 45,498 19,715 49,184 1,493,457
General Revenue Taxes Licenses, permit Intergovernment Services and fee Interest income Miscellaneous Total General Re	Net (expense) ress.  Is, and other taxes all ess.  evenues  esition  icit), Beginning		\$ (1,	104,545 956,204 318,311 45,498 12,071 6,334 442,963	<b>A</b>	(303,542)	\$ (1,997,524) 104,545 956,204 318,311 45,498 19,715 49,184 1,493,457 (504,067)

# CITY OF BURKESVILLE, KENTUCKY BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2020

	1	Other Governmental General Funds		Governmental		Total overnmental Funds
Assets					200	
Cash and cash equivalents	\$	585,752	\$	-	\$	585,752
Certificates of deposit		450,797		-		450,797
Accounts receivable						
Other		5,395		-		5,395
Interest		296		-		296
Restricted cash		65,485		43,034		108,519
Total Assets	\$	1,107,725	\$	43,034	\$	1,150,759
Liabilities and Fund Balances						
Liabilities						
Accounts payable	\$	8,647	\$	-	\$	8,647
Accrued expenses		60,320				60,320
Total Liabilities		68,967		<u> </u>		68,967
Fund Balances						
Restricted		65,485		43,034		108,519
Unassigned		973,273		_		973,273
Total Fund Balances		1,038,758		43,034		1,081,792
Total Liabilities and Fund Balances	\$	1,107,725	\$	43,034		1,150,759
Amounts reported for <i>governmental activities</i> in Net Position are different because:	n the S	tatement of				
Fund balances reported above					\$	1,081,792
Capital assets used in governmental activitie and, therefore, are not reported in the funds		not financial res	sources			553,379
Net deferred inflows/outflows related to the lo long-term net OPEB liability are not reported	_		liability a	and		439,853
All long-term liabilities are reported in the Sta whereas in governmental funds, long-term li in the current period and therefore are not re	abilitie	s are not due a		able		
Net pension liability						(1,988,096)
Net OPEB liability					-	(504,342)
Net Position (Deficit) of Governmental Activ	ities				\$	(417,414)

# CITY OF BURKESVILLE, KENTUCKY STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2020

		General Fund	Gove	Other rnmental unds	Go	Total vernmental Funds
Revenues						
Taxes	\$	104,545	\$		\$	104,545
Licenses, permits and fees		956,204		1-1		956,204
Intergovernmental		285,189		33,122		318,311
Service charges and fees		45,498		~		45,498
Other		18,342		63	_	18,405
Total Revenues		1,409,778		33,185	_	1,442,963
Expenditures						
General and administration department		137,022		-		137,022
Police department		848,876		=		848,876
Fire department		72,604		_		72,604
Street department		144,353		31,013		175,366
Park and recreation department		69,691		-		69,691
Capital outlay		38,999	7			38,999
Total Expenditures	_	1,311,545	-	31,013	_	1,342,558
Net Change in Fund Balance		98,233		2,172		100,405
Fund Balance, Beginning	_	940,525		40,862		981,387
Fund Balance, Ending	\$	1,038,758	\$	43,034	\$	1,081,792
Net Changes in Fund Balances - Total Governmental Fu	nds				\$	100,405
Amounts reported for government activities in the Staten Activities are different because:	nent o	f				
Governmental funds report capital outlays as expenditure Activities, the cost of those assets is allocated over their depreciation expense. This is the amount by which deprecapital outlay of \$38,999 in the current period.	ported as		(47,756)			
Some expenses reported in the Statement of Activities do financial resources and therefore, are not reported as expending the change in pension liability and OPEB liability of governments.			(303,668)			
Change in Net Position of Governmental Activities					\$	(251,019)

### CITY OF BURKESVILLE, KENTUCKY STATEMENT OF NET POSITION - PROPRIETARY FUNDS

**JUNE 30, 2020** Water & Sewer Sanitation Total Utilities Utilities **Proprietary Funds Assets Current Assets** Cash and cash equivalents - hank Aut 211.069 265,837 54,768 Receivables, net Customers 125,023 27,872 152,895 Other 15,983 15,983 Interest 33 107 140 **Total Current Assets** 352,108 82,747 434,855 **Non-Current Assets** Restricted cash 1,130,182 1,954 V 1,132,136 Certificates of deposit 162,561 212,991 50,430 Capital assets: Non-depreciable - Laws 329,898 329,898 Depreciable, net \_ milks - Phdqs 144,205 8,467,340 8,323,135 **Total Non-Current Assets** 9,945,776 196,589 10,142,365 **Total Assets** 10,297,884 279,336 10,577,220 **Deferred Outflows of Resources** Deferred amounts related to pension 203,610 38.464 242.074 Deferred amounts related to OPEB 103,448 87,009 16,439 **Total Deferred Outflows of Resources** 290,619 54,903 345,522 Liabilities **Current Liabilities** Accounts payable 25,936 7.766 33.702 Accrued expenses 22,695 2.729 25,424 Accrued interest 7,003 73 7,076 Customer deposits payable 50,917 21,297 (nor Mage you 50,917 394,296 Notes payable, net 372,999 Bond anticipation note, net 368,518 368,518 **Total Current Liabilities** 848,068 31,865 879,933 **Non-Current Liabilities** Notes payable, net 2,455,814 2,441,754 14,060 Net pension liability Solicepound 794,730 150,118 944,848 Net OPEB liability 190,225 40,160 230,385 **Total Non-Current Liabilities** 3,426,709 204,338 3,631,047 **Total Liabilities** 4,274,777 236,203 4,510,980 Derremen **Deferred Inflows of Resources** Deferred amounts related to pension 32,790 38.982 6,192 Deferred amounts related to OPEB 67,700 12,787 80,487 **Total Deferred Inflows of Resources** 100,490 18,979 119,469 **Net Position** Net investment in capital assets 108.848 5,482,135 5,590,983 Restricted 1,130,182 1,954 1,132,136

The accompanying notes are an integral part of these financial statements.

Page 8

\$

(399,081)

6,213,236

(31,745)

79,057

(430,826)

6,292,293

Unrestricted (deficit)

**Total Net Position** 

# CITY OF BURKESVILLE, KENTUCKY STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	Wate	Water and Sewer Utilities		Sanitation Utilities		Total rietary Funds
Operating Revenues			_		_	
Charges for services	\$	1,106,561	\$	242,742	\$	1,349,303
Miscellaneous	-	42,850				42,850
Total Operating Revenues		1,149,411	_	242,742	-	1,392,153
Operating Expenses						
Salaries		303,374		54,880		358,254
Employee benefits		270,219		45,532		315,751
Contractual services		8,900		3,895		12,795
Materials and supplies		160,702		92,076		252,778
Travel and training		5,513		56		5,569
Utilities and telephone		139,757		1,939		141,696
Insurance		45,428		17,848		63,276
Depreciation		349,899		27,381		377,280
Bad debt provision		5,606		1,195		6,801
Miscellaneous		35,596		6,387		41,983
Total Operating Expenses		1,324,994		251,189		1,576,183
Operating Loss	8	(175,583)		(8,447)		(184,030)
Non-Operating Revenues (Expenses)						
Interest income		6,751		893		7,644
Interest expense	,	(75,071)		(1,591)		(76,662)
Total Non-Operating Revenue (Expenses)		(68,320)		(698)	) <u>[</u>	(69,018)
Change in Net Position		(243,903)		(9,145)		(253,048)
Total Net Position, Beginning		6,457,139		88,202		6,545,341
Total Net Position, Ending	\$	6,213,236	\$	79,057	\$	6,292,293

#### CITY OF BURKESVILLE, KENTUCKY STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2020

	Water & Sewer Utilities	Sanitation Utilities	Total Proprietary Funds
Cash Flows from Operating Activities Cash received from customers Cash received from other sources Cash payments to suppliers for goods and services Cash payments to employees	\$ 1,101,682 26,867 (482,772) (379,967)	\$ 239,158 - (159,230) (55,271)	\$ 1,340,840 26,867 (642,002) (435,238)
Net Cash Provided by Operating Activities	265,810	24,657	290,467
Cash Flows from Capital and Related Financing Activities Proceeds from issuance of debt Principal, interest, and related fees paid on long-term debt Acquisition and construction of capital assets	1,119,142 (1,105,691) (89,129)	(21,825) (6,665)	1,119,142 (1,127,516) (95,794)
Net Cash Used in Capital and Related Financing Activities	(75,678)	(28,490)	(104,168)
Cash Flows from Investing Activities Purchase of certificates of deposit Cash received from interest income	(4,879) 9,326	(1,514) 1,595	(6,393) 10,921
Net Cash Provided by Investing Activities	4,447	81	4,528
Net Increase (Decrease) in Cash and Cash Equivalents	194,579	(3,752)	190,827
Cash and Cash Equivalents at July 1, 2019	1,146,672	60,474	1,207,146
Cash and Cash Equivalents at June 30, 2020	\$ 1,341,251	\$ 56,722	\$ 1,397,973
(1) Cash and cash equivalents are reflected in the Statement of Net Po Cash and cash equivalents Restricted cash and cash equivalents Subtotal	sition as follows: \$ 211,069 1,130,182 \$ 1,341,251	\$ 54,768 1,954 <b>\$ 56,722</b>	\$ 265,837 1,132,136 <b>\$ 1,397,973</b>
Reconciliation of Operating Loss to Net Cash Provided by Operating Activities Operating Loss Adjustments to reconcile operating loss to net cash provided by operating activities: Depreciation Bad debt provision Changes in assets and liabilities: (Increase) decrease in customer accounts receivable (Increase) decrease in other accounts receivable (Increase) decrease in outflows of resources Increase (decrease) in accounts payable Increase (decrease) in accrued expenses Increase (decrease) in customer deposits Increase (decrease) in net pension liability	\$ (175,583) 349,899 5,606 (7,401) (15,983) (49,831) 1,446 982 1,910 142,185	\$ (8,447) 27,381 1,195 (4,780) (4,069) 989 (389) - 12,358	\$ (184,030) 377,280 6,801 (12,181) (53,900) 2,435 593 1,910 154,543
Increase (decrease) in inflows of resources	12,580	419	12,999
Total adjustments	441,393	33,104	474,497
Net Cash Provided by Operating Activities	\$ 265,810	\$ 24,657	\$ 290,467

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Burkesville, Kentucky (hereinafter "the City") operates under a Mayor-Council form of government. The City's major operations include police and fire protection, parks and recreation, and general administrative services. The City also operates a water, sewer and sanitation system for its citizens. The citizens of Burkesville elect a mayor-at-large and six city council members. The accompanying financial statements present the City's primary government unit over which the City exercises significant influence. Significant influence or accountability is based primarily on operational or financial relationship with the City (as distinct from a legal relationship).

#### **Reporting Entity**

In evaluating how to define the City for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in accounting principles generally accepted in the United States of America. The basic, but not the only criterion for including a potential component unit within the reporting entity, is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing City, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the City is able to exercise oversight responsibilities. Based upon the application of these criteria, the City has no component unit.

#### **Basis of Presentation**

Basic financial statements are presented at both the government-wide and fund financial level. Both levels of statements categorize primary activities as either governmental or business-type. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely on fees and user charges.

**Government-wide financial statements** display information about the reporting government as a whole. These statements focus on the sustainability as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. These aggregated statements consist of the Statement of Net Position and the Statement of Activities.

- Statement of Net Position presents information on all of the assets and liabilities, with the difference between the two reported as net position.
- Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment
  is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function
  or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly
  benefit from goods, services or privileges provided by a given function or segment, and 2) grants and
  contributions that are restricted to meeting the operational or capital requirements of a particular function or
  segment. Taxes and other items not properly included among program revenues are reported instead as
  general revenues.

**Fund financial statements** display information at the individual fund level. Each fund is considered to be a separate accounting entity. Funds are classified and summarized as governmental, proprietary or fiduciary, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual proprietary funds are reported as separate columns in the fund financial statements. Non-major funds are consolidated into a single column within each fund type in the financial section of the basic financial statements and detailed in the supplementary information.

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED

#### Basis of Presentation - Continued

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule include charges between the business-type activities/enterprise funds and the general fund. Charges are allocated as reimbursement for services provided by the general fund in support of those functions based on levels or services provided. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned. These charges are included in direct program expenses.

- General Fund is the City's primary operating fund. It accounts for all financial operations of the City and except for those required to be accounted for in another designated fund.
- Special Revenue Funds consists of accounts for financial resources provided by the State of Kentucky through its Municipal Road Aid and Local Government Economic Assistance Funds. These funds are restricted for the use of public safety and street improvements.

Proprietary fund financial statements include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Net Position, and a Statement of Cash Flows for each major proprietary fund and non-major funds aggregated. Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets and liabilities (whether current or non-current) are included on the Statement of Net Position. The Statement of Revenues, Expenses and Changes in Net Position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. All other revenues are reported as non-operating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as non-operating expenses.

#### Measurement Focus and Basis of Accounting

Measurement focus is a term used to describe *which* transactions are recorded within the various financial statements. Basis of accounting refers to *when* transactions are recorded regardless of the measurement focus.

The government-wide financial statements and the proprietary funds financial statements are presented on a *full accrual* basis of accounting with an economic resource measurement focus. An economic resource focus concentrates on an entity or fund's net position. All transactions and events that affect the total economic resources (net position) during the period are reported. An economic resources measurement focus is inextricably connected with full accrual accounting. Under the full accrual basis of accounting, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of the timing of related cash inflows and outflows.

Governmental fund financial statements are presented on a modified accrual basis of accounting with a *current financial resource* measurement focus. This measurement focus concentrates on the fund's resources available for spending currently or in the near future. Only transactions and events affecting the fund's current financial resources during the period are reported. Similar to the connection between an economic resource measurement focus is inseparable from a modified accrual basis of accounting. Under modified accrual basis of accounting, revenues are recognized as soon as they are both measurable and available. *Measurable* means the amount of the transaction can be determined and revenues are considered *available* when they are collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. For this purpose, revenues are considered available if they are collected within 60 days of the end of the current fiscal period. Revenues considered susceptible to accrual are property taxes, state, county and local shared revenues taxes and fees, franchise fees, intergovernmental grants, and interest income.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### Measurement Focus and Basis of Accounting - Continued

Unavailable revenue, a deferred inflow of resources, arises on the balance sheets of the governmental funds when potential revenue does not meet both the *measurable* and *available* criteria for recognition in the current period. This *unavailable* revenue consists primarily of uncollected property taxes and assessments not deemed available to finance operation of the current period. In the government-wide Statement of Activities, with a full accrual basis of accounting, revenue must be recognized as soon as it is earned regardless of its availability. Thus, the liability created on the balance sheets of the governmental funds for unavailable revenue is recognized as revenue in the Statement of Activities. Note that unavailable revenues also arise outside the scope of measurement focus and basis of accounting, such as when resources are received before there is legal claim to them. For instance, when grant monies are received prior to the incurrence of qualifying expenditures.

Similar to the way its revenues are recorded, governmental funds only record those expenditures that affect current financial resources. Principal and interest on general long-term debt are recorded as funds liabilities only when due, or when amounts have been accumulated in the debt service fund for payments to be made early in the following year. Vested compensated absences are recorded as expenditures only to the extent that they are expected to be liquidated with expendable financial resources. In the government-wide financial statements, however, with a full accrual basis of accounting, all expenditures affecting the economic resource status of the government must be recognized. Thus, the expense and related accrued liability for long-term portions of debt and compensated absences must be included.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is necessary to explain the adjustments needed to transform the fund based financial statements into the governmental column of the government-wide presentation. This reconciliation is part of the financial statements.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principle operating revenues of the City's water, sewer, and sanitation funds are charges to customers for sales and services. The water, sewer, and sanitation funds also recognize System Development Charges (SDC) fees intended to recover the cost of connecting new customers to the utility systems as operating revenue. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and overhead charges, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the policy to use restricted resources first, then unrestricted resources as they are needed.

#### **Budgeting**

The City Council adopts an annual budget for the General, Special Revenues, and Proprietary Funds. Any revisions that alter the budget must be approved by the City Council. For 2020, the original budget was approved in April 2019 and amended June 2020. The budget for the General and Special Revenue Funds is presented in the Statements of Revenues, Expenditures, Encumbrances, and Changes in Fund Balance - Budget and Actual. All annual appropriations lapse at fiscal year-end. Budgets for all funds are adopted on a consistent basis with generally accepted accounting principles.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### **Cash and Certificates of Deposit**

The City considers demand deposits, money market funds, and other deposits with an original maturity of 90 days or less, to be cash equivalents. The City considers all cash, both restricted and unrestricted, as cash and cash equivalents for purposes of the Statement of Cash Flows.

The City has restricted cash and or certificates of deposits to satisfy bond issue requirements, including cash restricted for bond payments.

Certificates of deposit are reported at cost which approximates fair value. These funds are invested for periods that comply with cash flow requirements of bond ordinances and general government services.

#### Receivables

Recorded property taxes receivable that are collected within 60 days after year-end are considered measurable and available and, therefore, are recognized as revenue. An allowance for doubtful accounts is not deemed necessary by management, as uncollectible taxes become a lien on the property. Property taxes are levied and become a lien on July 1. Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed. Other receivables consist of amounts due at year end from other state, local and federal governments. Interest revenue receivable in all funds consist of revenue due on each certificate of deposit. Allowances for uncollectible accounts are maintained on all types of receivables that historically experience uncollectible amounts. Allowances are based on collection experience and management's evaluation of the current status of existing receivables.

#### Internal Receivables and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds," Short-term inter-fund loans are reported as "inter-fund receivables and payables." Long-term inter-fund loans (non-current portion) are reported as "advances from and to other funds." Inter-fund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position.

#### **Property Tax Calendar**

Property taxes for fiscal year 2020 were levied in November 2019, respectively, on the assessed property located in the City of Burkesville as of the preceding January 1. The rate for real estate was 11 cents per one hundred dollars of assessed value. The rate for auto and boats was 23 cents and other tangible property was 26 cents per one hundred dollars, respectively. The assessments are determined by the County Property Valuation Administrator in accordance with Kentucky Revised Statutes. The due date and collection periods for all taxes exclusive of vehicle taxes are as follows:

1. Due date for payment of taxes, 2% discount November 30

2. Face value payment period December 1 to December 31

3. Past due date, 10% penalty January 1

4. Interest charge 12% per annum from January 1

These taxes are collected by the City Clerk. Vehicle taxes are collected by the County Clerk of Cumberland County and are due and collected in the birth month of the licensee.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### **Prepaid Expenses**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

#### **Restricted Assets**

Cash and certificates of deposit which may only be used for construction of capital assets or debt service principal and interest payments in accordance with applicable laws and regulations have been reported as restricted cash and certificates of deposit on the Government-Wide Statement of Net Position and the Proprietary Fund Statement of Net Position.

#### Capital Assets

Capital assets that are purchased or constructed are recorded at historical cost. Donated assets are recorded at estimated market value at the time of donation. The City defines capital assets as assets with an individual cost of more than \$500, and an estimated useful life of more than one year. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the lives are not capitalized. When assets are retired or otherwise disposed of, the costs are removed from the asset accounts and a gain or loss is recorded. In the fund financial statements, capital assets used in government fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Depreciation of all exhaustible fixed assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Description	<b>Estimated Lives</b>
Buildings	15 years
Equipment	5-10 years
Water and Sewer System Utility Plants	25-40 years
Infrastructure	15-40 years

#### **Compensated Absences**

The City allows employees to accumulate unused sick leave with no limit and vacation leave to a maximum of 160 hours. Accumulated vacation time in excess of 120 hours is generally required to be used within one year of accumulation. Upon termination, up to 120 hours of accumulated vacation leave will be paid to the employee. Sick leave is not paid upon termination but will be paid only upon illness while in the employment of the City.

#### **Accrued Liabilities and Long-Term Obligations**

All payables, accrued liabilities, and long-term obligations are reported in the government-wide financial statements, and all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources are reported as obligations of the funds. However, claims and judgments and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Bonds, capital leases and long-term loans are recognized as a liability on the fund financial statements when due.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense until then. The City has two items that meets this criterion, as related to pensions and other postemployment benefits (OPEB) reported in the Statement of Net Position. This represents the effect of the net change in the City's proportion of the collective net pension and OPEB liabilities and difference during the measurement period between the City's contributions and its proportion share of total contributions to the pension systems not included in pension expense. In addition to liabilities, the Statement of Financial Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as revenue until then. The City has two items that meet the criterion for this category as related to pensions and OPEB reported in the Statement of Net Position.

#### Pensions and Other Postemployment Benefits

The City participates in a cost-sharing multiple-employer plan to provide pension and OPEB benefits to employees. Each cost-sharing government reports its proportionate share of the cumulative net pension and OPEB liability. For the purposes of measuring the net pension and OPEB liability, deferred outflows or inflows of resources related to pension and OPEB, and pension and OPEB expense, information about the fiduciary net positions of the Kentucky "County Employer Retirement System" (CERS), have been determined by the same basis as they are reported by CERS.

#### Net Position/Fund Balances

Net position in government-wide and proprietary fund financial statements are classified as invested in capital assets, net of related debt; restricted; and unrestricted. Restricted net position represent constraints on resources that are either a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or b) imposed by law through state statute. In the governmental fund financial statements, fund balance is composed of five classifications designed to disclose the hierarchy of constraint placed on how fund balance can be spent. The governmental fund types classify fund balances as follows:

Non-spendable – This classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted – This classification includes revenue sources that are restricted to specific purposes externally imposed by creditors, grantors or imposed by law.

Committed – Portion of fund balance that can only be used for specific purposes imposed by majority vote of the City Council Members. Any changes or removal of specific purposes requires majority action by them.

Assigned - Portion of fund balance that has been budgeted by the City Council.

Unassigned – Portion of fund balance that has not been restricted, committed or assigned for specific purpose.

#### Operating Revenues and Expenses

Operating revenues and expenses generally result from providing and producing goods and/or services in connection with the enterprise funds. Operating expenses include administrative expenses, supplies, personnel costs, utilities, professional fees, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses and may include interest, grants, and gain or loss on disposition of capital assets.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - CONTINUED

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### NOTE 2 – DEPOSITS AND CERTIFICATES OF DEPOSIT

Deposits, both restricted and unrestricted at June 30, 2020 consisted of the following:

Account	Interest Bearing	Governmental Sewer			_Sa	nitation		Total	
Operating	Yes	\$	550,575	\$	211,069	\$	54,768	\$	816,412
LGEAF	Yes	Ψ	10,196	Ψ	211,000	Ψ	04,700	Ψ	10,196
MAF	Yes		32,838		_				32,838
Payroll	Yes		32,815		_		-		32,815
Better Ball Initiative	Yes		2,305		_		_		2,305
Police Cruiser Grant	Yes		43,060		_		_		43,060
ABC Police Dept.	Yes		4,418		-		_		4,418
KLC	Yes		18,008		8,160		1,954		28,122
1989 Sinking Fund	Yes		-		152,790		-		152,790
1997 Depreciation Fund	Yes		_		100,355		_		100,355
2010 Depreciation Fund	Yes		_		34,965		-		34,965
2010 Sinking Fund	Yes		_		21,687		:-		21,687
2011 Sinking Fund	Yes		_		136,158		-		136,158
2011 Depreciation Fund	Yes		_		54,590		-		54,590
2015 Sinking Fund	Yes		_		119,452		-		119,452
2015 Depreciation Fund	Yes		=		19,299		-		19,299
2018 Sinking Fund	Yes		_		47,354		_		47,354
2018 Depreciation Fund	Yes		-		12,352		-		12,352
Regions Sewer Project	Yes		-		165,668				165,668
Regions Reserve Account	Yes		=		13,688		-		13,688
2019 Sinking Fund	Yes		-		41,522		-		41,522
2019 Depreciation	Yes		-		5,451		_		5,451
Waste Water Project #2 2019	Yes		_		170,325		-		170,325
2020 Sinking Fund	Yes		-		8,467		-		8,467
KY Bond Corporation	Yes		-		17,900		-		17,900
Total		\$	694,214	\$	1,341,251	\$	56,722	\$ 2	2,092,188

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#### NOTE 2 - DEPOSITS AND CERTIFICATES OF DEPOSIT - CONTINUED

Certificates of deposit at June 30, 2020 consisted of the following:

Description	Interest Rate	Maturity Date	Total
Certificate of deposit	0.60%	5/21/21	\$ 450,797
Certificate of deposit	0.60%	5/21/21	50,430
Certificate of deposit	0.60%	5/21/21	50,430 Saver 162,561 Water
Total			\$ 663,788

#### Credit Risk

Under Kentucky Revised Statute 66.480, the City is allowed to invest in obligations of the U.S. and of its agencies, obligations backed by the full faith and credit of the U.S. or a U.S. government agency, obligations of any corporation of the U.S. government, certificates of deposit or other interest-bearing accounts issued by institutions insured by the Federal Deposit Insurance Corporation (FDIC) or similarly collateralized institutions, and bonds and securities of states, local governments, or related agencies in the U.S. rated in one of the three highest categories by a nationally recognized rating agency. As of June 30, 2020, none of the City's deposits were subject to credit risk.

#### **Custodial Credit Risk**

Custodial Credit Risk for deposits is the risk that, in the event of the failure of the counterparty to a transaction, the City will not be able to recover the value of the deposits that are in the possession of an outside party. In order to anticipate market changes and provide a level of security for all funds, the collateralization level shall be one hundred percent of the market value of the principal, plus accrued interest.

The City's bank deposits were entirely covered by federal depository insurance or by collateral held by the custodial bank in the City's name. The carrying amount of the City's deposits and certificates of deposit totaled \$2,775,976 and the bank balances totaled \$2,748,564. At June 30, 2020, \$2,023,171 of collateral was pledged to the City by the custodial bank and \$725,393 by FDIC insurance.

#### **NOTE 3 - RECEIVABLES**

Receivables as of fiscal year-end for the City's individual major and non-major funds in the aggregate, including applicable allowances for doubtful accounts are as follows:

	Water & General Sewer			Sa	nitation	Total		
Accounts receivables								
Customers	\$		\$	189,665	\$	42,951	\$	232,616
Other		5,395		15,983		-		21,378
Interest		296	_	33		107		436
Gross receivables		5,691		205,681		43,058		254,430
Less allowance for bad debt				64,642	_	15,079		79,721
Net total receivables	\$	5,691	\$	141,039	\$	27,979	\$	174,709

#### NOTE 4 - INTER-FUND RECEIVABLE/PAYABLE AND TRANSFERS

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Such inter-fund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Position. Reallocation of resources between funds of the reporting entity is classified as inter-fund transfers. Such inter-fund transfers between funds are eliminated in the Statement of Activities. There were no fund transfers for the year ended June 30, 2020.

#### NOTE 5 - SUMMARY OF CHANGES IN CAPITAL ASSETS

	Beginning Balance 7/1/2019	Increases	Decreases	Ending Balance 6/30/2020
Governmental Activities		·		
Capital assets, not being depreciated:				
Land	\$ 130,319	\$ -	\$ -	\$ 130,319
Construction in process	34,809	5,236	-	40,045
Total capital assets, not being depreciated:	165,128	5,236		170,364
Capital assets, being depreciated:				
Buildings	309,372	-	-	309,372
Machinery and equipment	911,301	19,470	-	930,771
Furniture and fixtures	63,892	2,488	-	66,380
Infrastructure	979,604	11,715	-	991,319
Road equipment	87,184			87,184
Total capital assets, being depreciated:	2,351,353	33,673		2,385,026
Less accumulated depreciation for Governmental Activities				
Building	294,645	1,242	-	295,887
Machinery and equipment	724,120	50,957	=	775,077
Furniture and fixtures	60,553	619	-	61,172
Infrastructure	752,088	32,604	-	784,692
Road equipment	83,850	1,333		85,183
Total accumulated depreciation	1,915,256	86,755	0	2,002,011
Total capital assets, being depreciated, net	436,097			383,015
Government activities capital assets, net	\$ 601,225			\$ 553,379

Depreciation expense for governmental activities is charged to functions as follows:

	2020
General	\$ 4,462
Police	15,499
Fire	36,631
Street	23,592
Park	5,238
MAF Fund	1,333
Total	\$ 86,755

#### NOTE 5 - SUMMARY OF CHANGES IN CAPITAL ASSETS - CONTINUED

	Beginning Balance 7/1/2019	Increases	Decreases	Ending Balance 6/30/2020
Business-Type Activities			-	
Capital assets, not being depreciated:				
Land	\$ 61,445	\$ -	\$ -	\$ 61,445
Construction in process	181,865			268,453
Total capital assets, not being depreciated:	243,310	86,588		329,898
Canital acceta haine dannaciatada				
Capital assets, being depreciated:	38,254			38,254
Buildings and Improvements	354,823	2,540	-	357,363
Machinery and Equipment		2,540	-	159,108
Sanitary Sewer Extension	159,108	-	-	10,708,950
Utility Plant	10,708,950	a	-	
Waste Water Treatment Facility	4,124,716	-	-	4,124,716
Sanitation Equipment	279,079	6,665		285,744
Total capital assets, being depreciated:	15,664,930	9,205		15,674,135
Less accumulated depreciation for				
Business-Type Activities				
Buildings and Improvements	35,511	752	-	36,263
Machinery and Equipment	328,427	10,584	-	339,011
Sanitary Sewer Extension	158,980	87	-	159,067
Utility Plant	3,010,012	217,093	-	3,227,105
Waste Water Treatment Facility	3,182,427	121,383	_	3,303,810
Sanitation Equipment	114,157	27,381	Ξ	141,538
Total accumulated depreciation	6,829,514	377,280	-	7,206,794
Total capital assets, being depreciated, net	8,835,416	-		8,467,341
Business-type activities capital assets, net	\$ 9,078,726	-0		\$ 8,797,239

Depreciation expense for business-type activities is charged to functions as follows:

2020
\$ 279,919
69,980
27,381
\$ 377,280

#### **NOTE 6 - LONG-TERM DEBT**

The following is a summary of debt transactions of the City for the year ended June 30, 2020:

	Balance July 1, 2019	Additions	Deletions	Balance June 30, 2020	Due Within One Year
Governmental-type					
Net Pension Liability	\$1,732,721	\$ 255,375	\$ -	\$ 1,988,096	\$ -
Net OPEB Liability	508,658	· ·	4,316	504,342	-
Business-type					
Revenue Bonds	898,600	-	898,600	-	-
Notes Payable	1,870,329	1,110,286	139,360	2,841,255	394,296
Bond Anticipation Note	365,000	-	-	365,000	365,000
Net Pension Liability	790,305	154,543	-	944,848	-
Net OPEB Liability	230,385	-	· -	230,385	
Plus: Unamortized Note Premium	8,855		a=.	8,855	-
Plus: Unamortized Bond Premium	3,518			3,518	3,518
Total	\$6,408,371	\$1,520,204	\$1,042,276	\$ 6,886,299	\$ 762,814

#### **Revenue Bonds and Covenants**

The government issues revenue bonds to provide for the acquisition and construction of major capital facilities. The original amount of revenue bonds issued in prior years was \$1,933,000. No general obligation bonds were issued during the current year. Revenue bonds are pledged by revenues and by the full faith and credit of the government. These bonds are issued as 10 to 40-year serial bonds with varying amounts of principal maturing each year. The bond covenants include the maintenance of sinking fund to set aside resources for the payment of future debt service obligations. Interest rates range from 4.5% to 5.0%. The debt reserve requirement was in compliance for the fiscal year. On May 13, 2020, bonds were refinanced by a note and retired in full.

#### **Notes Payable**

On September 3, 2009, the City of Burkesville entered into a loan assistance agreement of \$1,153,000, with Kentucky Infrastructure Authority for a repair of the main street water line. As of June 30, 2020, the City had a balance of \$291,592 on the loan. The note bears interest at a rate of 1% and principal and interest payments are due in December and June of each fiscal year. The note matures on December 1, 2031. The loan calls for a \$30,000 repairs and maintenance reserve.

On May 1, 2013, the City of Burkesville entered into a loan assistance agreement of \$1,000,000, with Kentucky Infrastructure Authority for a sanitary sewer system overflow. As of June 30, 2020, the City had a balance of \$521,204 on the loan. The note bears interest at a rate of 1% and principal and interest payments are due in December and June of each fiscal year. The note matures on December 1, 2035. The loan calls for a \$25,000 repairs and maintenance reserve.

On June 1, 2013, the City of Burkesville entered into a loan assistance agreement of \$500,000, with Kentucky Infrastructure Authority for a sanitary sewer system overflow. As of June 30, 2020, the City had a balance of \$369,877 on the loan. The note bears interest at a rate of .75% and principal and interest payments are due in December and June of each fiscal year. The note matures on December 1, 2035. The loan calls for a \$13,000 repairs and maintenance reserve.

#### NOTE 6 - LONG-TERM DEBT - CONTINUED

#### **Notes Payable-Continued**

On January 1, 2017, the City of Burkesville entered into a loan assistance agreement of \$520,644, with Kentucky Infrastructure Authority for a water distribution extension project. As of June 30, 2020, the City had a balance of \$519,189 on the loan. The note bears interest at a rate of .75% and principal and interest payments are due in December and June of each fiscal year. The note matures on December 1, 2037. The loan calls for a \$30,000 repairs and maintenance reserve.

On January 26, 2017, the City of Burkesville entered into a loan agreement of \$100,000, with First and Farmer's National Bank for a garbage truck. As of June 30, 2020, the City had a balance of \$35,357 on the loan. The note bears interest at a rate of 3.5% and principal and interest payments are monthly. The note matures on January 26, 2022.

September 16, 2019, the City of Burkesville began drawing down funds on a \$251,000 planning and design loan, with Kentucky Infrastructure Authority for improvements to the wastewater sewer plant. As of June 30, 2020, the City had drawn down \$215,286 of the available balance. The note bears interest at a rate of 3%. Upon completion of the project, the loan will be rolled into a construction loan.

On May 13, 2020, the City of Burkesville entered into a loan assistance agreement of \$895,000, with Kentucky Bond Corporation to refinance City's loan balances to the USDA. As of June 30, 2020, the City had a balance of \$888,750 on the loan. The note bears interest at a rate of 2% through February 2031 and 2.25% through February 2032 and principal and interest payments are due in August and February of each fiscal year. The note matures on February 1, 2032.

#### **Bond Anticipation Note**

The City obtained temporary financing in the amount of \$365,000 on August 9, 2018. The note bears interest at a rate of 2.5% This note serves as temporary financing for the improvements to the wastewater sewer plant. The note will be retired with the proceeds of the \$2,010,000 bond issuance upon the completion of the project.

The minimum obligations of the City's at June 30, 2020 for the payment of loan principal and interest are as follows:

F	rincipal		nterest		otal Annual quirements
\$	759,296	\$	28,095	\$	787,391
	203,609		31,167		234,776
	195,986		28,185		224,171
	196,930		25,642		222,572
	198,046		22,925		220,971
	996,076		74,181		1,070,257
	606,004		16,385		622,389
	49,308	-	381		49,689
\$	3,205,255	\$	226,961	\$	3,432,216
	\$	203,609 195,986 196,930 198,046 996,076 606,004 49,308	\$ 759,296 \$ 203,609 195,986 196,930 198,046 996,076 606,004 49,308	\$ 759,296 \$ 28,095 203,609 31,167 195,986 28,185 196,930 25,642 198,046 22,925 996,076 74,181 606,004 16,385 49,308 381	Principal         Interest         Re           \$ 759,296         \$ 28,095         \$ 203,609         31,167           195,986         28,185         196,930         25,642           198,046         22,925         996,076         74,181           606,004         16,385         49,308         381

#### NOTE 6 - LONG-TERM DEBT - CONTINUED

#### **COMPLIANCE WITH RESERVE REQUIREMENTS**

The City of Burkesville is required to maintain the following funds and accounts related to the bond issuance and loan agreements:

<u>Depreciation Fund</u> – The bond ordinance requires the creation of a depreciation fund that shall be available and shall be utilized to make repairs and replacements to the system and to pay the costs of constructing additions, extensions, betterments, and improvements to the system which will either increase income and revenues or provide a higher degree of service. One twelfth (1/12) of five percent (5%) of the annual gross income and revenue of the public water and sewer project of the previous fiscal year, should be deposited into the Depreciation Fund. The KIA loans call for the creation of a repairs and maintenance reserve of \$98,000. At June 30, 2020, the depreciation fund had a balance of \$227,011.

<u>Debt Service Fund</u> – The debt service fund is maintained for the payment of principal and interest on bonds. The City is required to make a monthly transfer to the reserve of 1/6 of the next interest due and 1/12 of the next principal. These monthly transfers are to be made until the balance reaches the lesser of 1) the maximum debt service requirement in any fiscal year, 2) 10% of the proceeds of any series bonds or 3) 125% of the average annual debt service requirement. As of June 30, 2020, the debt service funds had a balance of \$527,430.

#### **NOTE 7 - RETIREMENT PLAN**

The City of Burkesville is a participating employer of the County Employees' Retirement System (CERS). Under the provisions of Kentucky Revised Statue 61.645, the Board of Trustees of Kentucky Retirement Systems administers the CERS. The plan issues publicly available financial statements which may be downloaded from the Kentucky Retirement Systems website.

#### Plan Description

CERS is a cost sharing multiple-employer defined benefit pension plan that covers substantially all regular full-time members employed in positions of each participating county, city, and school board, and any additional eligible local agencies electing to participate in the system. The plan provides for retirement, disability, and death benefits to plan members. Retirement benefits may be extended to beneficiaries of plan members under certain circumstances. Cost-of-living adjustments (COLA) are provided at the discretion of state legislature.

#### Contributions

Plan members were required to contribute 5% of their annual creditable compensation for non-hazardous job classifications and 8% of wages for hazardous job classifications. Employees hired after September 1, 2008 are required to contribute an additional 1% to cover the cost of medical insurance that is provided through CERS. Participating employers were required to contribute at an actuarially determined rate. Per Kentucky Revised Statute Section 78.545 (33), normal contribution and past service contribution rates shall be determined by the Board on the basis of an annual valuation last proceeding the July 1 of a new biennium. The Board may amend contribution rates as of the first day of July of the second year of a biennium, if it is determined, on the basis of a subsequent actuarial valuation that amended contributions rates are necessary to satisfy requirements determined in accordance with actuarial basis adopted by the Board. For the year ended June 30, 2020, participating employers contributed 19.33% (non-hazardous) and 30.06% (hazardous) of each employee's wages, which is equal to the actuarially determined rate set by the Board. Administrative costs of Kentucky Retirement System are financed through employer contributions and investment earnings.

#### NOTE 7 - RETIREMENT PLAN - CONTINUED

Plan members who began participating on, or after, January 2014, were required to contribute to the Cash Balance Plan. The Cash Balance Plan is known as a hybrid plan because it has characteristics of both a defined benefit plan and a defined contribution plan. Members in the plan contribute a set percentage of their salary each month to their own account. Plan members contribute 5% of wages to their own account and 1% to the health insurance fund. The employer contribution rate is set annually by the Board based on an actuarial valuation. The employer contributes a set percentage of each members' salary. Each month, when employer contributions are received, an employer pay credit is deposited to the members account. For non-hazardous members, their account is credited with a 4% employer pay credit. The employer pay credit represents a portion of the employer contribution.

Benefits-CERS provides retirement, health insurance, death and disability benefits to Plan employees and beneficiaries. Employees are vested in the plan after five years of service.

For retirement purposes, employees are grouped into three tiers based on hire date:

Tier 1	Participation date Unreduced retirement Reduced retirement	Before September 1, 2008 27 years of service or 65 years old At least 5 years of service and 55 years old At least 25 years of service and any age
Tier 2	Participation date Unreduced retirement	September 1, 2008 – December 31, 2013 At least 5 years of service and 65 years or age 57+ sum of service years plus age equal 87
	Reduced retirement	At least 10 years of service and 60 years old
Tier 3	Participation date Unreduced retirement	After December 31, 2013 At least 5 years of service and 65 years old or age 57+ and sum of service years plus age equal 87
	Reduced retirement	Not available

Cost of living adjustments are provided at the discretion of the General Assembly. Retirement is based on a factor of the number of years of service and hire date multiplied by the average of the highest five years' earnings. Reduced benefits are based on factors of both of these components. Participating employees become eligible to receive the health insurance benefit after at least 180 months of service. Death benefits are provided for both death after retirement and death prior to retirement. Death benefits after retirement are \$5,000 in lump sum. Five years' service is required for death benefits prior to retirement and the employee must have suffered a duty related death. The decedent's beneficiary will receive the higher of the normal death benefit and \$10,000 plus 25% of the decedent's monthly final rate of pay and any dependent child will receive 10% of the decedent's monthly final rate of pay up to 40% for all dependent children. Five years' service is required for nonservice-related disability benefits.

For the fiscal year ended June 30, 2020 the City's covered payroll for hazardous and non-hazardous positions was \$247,156 and \$646,507, respectively.

#### NOTE 7 - RETIREMENT PLAN - CONTINUED

Pension Liabilities, Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At June 30, 2020, the City reported a liability of \$2,932,944 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on a projection of the City's long-term share of contributions to the net pension plan relative to the projected contributions of all participating entities, actuarially determined. At June 30, 2019, the City's proportion was .042 percent for hazardous and .025 percent for non-hazardous.

For the year ended June 30, 2020, the City recognized pension expense of approximately \$471,800. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Changes in proportion and differences between employer contribution and proportionate share of contribution	\$	86,786	\$	96,836
Differences between expected and actual results		94,671		7,462
Changes of assumptions		292,014		-
Net difference between projected and actual earnings on				
plan investments		51,852		34,125
City contributions subsequent to the measurement date	_	199,077		
Total	\$	724,400	\$	138,423

The \$199,077 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in pension expense as follows:

#### Year ending June 30,

2021	\$ 250,909
2022	\$ 999,343
2023	\$ 33,665
2024	\$ 3,072

Actuarial Methods and Assumptions for determining the Total Pension Liability and Net Pension Liability

For financial reporting, the actuarial valuation as of June 30, 2019, was performed by Gabriel Roeder Smith (GRS). The total pension liability, net pension liability, and sensitivity information as of June 30, 2019 were based on an actuarial valuation date of June 30, 2018. The total pension liability was rolled-forward from the valuation date (June 30, 2017) to the plan's fiscal year ending June 30, 2018, using generally accepted actuarial principles. GRS did not perform the actuarial valuation as of June 30, 2017 but did replicate the prior actuary's valuations results on the same assumption, methods, and data, as of that date. The roll-forward is based on the results of GRS' replication. Subsequent to the actuarial valuation date (June 30, 2017), but prior to the measurement date the KRS Board of Trustees reviewed investment trends, inflation, and payroll growth historical trends. Based on this review the Board adopted the following updated actuarial assumptions which were used in performing the actuarial valuation as of June 30, 2019, which were also used to determine the Total Pension Liability and Net Pension Liability as of June 30, 2019.

#### NOTE 7 - RETIREMENT PLAN - CONTINUED

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2019:

Valuation date June 30, 2017

Experience study July 1, 2014 - June 30, 2018

Actuarial cost method Entry age normal

Asset valuation method 20% of the difference between the market value of assets and the

expected actuarial value of assets is recognized

Amortization method Level percent of pay

Remaining amortization period 26 years, closed

Payroll growth rate 2.00% Inflation 2.30%

Salary increase 3.30% to 11.55% Nonhazardous

3.05% to 18.55%, Hazardous

Investment rate of return 6.25%

The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females). For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (setback for one year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (setback four years for males) is used for the period after disability retirement.

#### Discount Rate

The discount rate used to measure the total pension liability was 6.25%. The projection of cash flows used to determine the discount rate assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 26-year amortization period of the unfunded actuarial accrued liability. The discount rate determination does not use a municipal bond rate.

	Deferred Outflows of Resources		Deferred Inflows of Resources	
Changes in proportion and differences between employer contribution and proportionate share of contribution	\$	86,786	\$	96,836
Differences between expected and actual results		94,671		7,462
Changes of assumptions		292,014		-
Net difference between projected and actual earnings on				
plan investments		51,852		34,125
City contributions subsequent to the measurement date		124,782		-
Total	\$	650,105	\$	138,423

#### **NOTE 7 - RETIREMENT PLAN - CONTINUED**

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Growth	62.50%	
US Equity	18.75%	4.30%
Non-US Equity	18.75%	4.80%
Private Equity	10.00%	6.65%
Specialty Credit/High Yield	15.00%	2.60%
Liquidity	14.50%	
Core Bonds	13.50%	1.35%
Cash	1.00%	0.20%
Diversifying Strategies	23.00%	
Real Estate	5.00%	4.85%
Opportunistic	3.00%	2.97%
Real Return	15.00%	4.10%

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.25%, as well as what the City's proportionate share of the new pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.25%) or 1-percentage-point higher (7.25%) than the current rate:

	Discount Rate	 portionate Share Pension Liability
1% Decrease	5.25%	\$ 4,034,378
Current discount rate	6.25%	\$ 3,224,625
1% Increase	7.25%	\$ 2,324,507

Payable to the Pension Plan – At June 30, 2020, the City did not have an outstanding amount of contributions to the pension plan required for the year ended June 30, 2020.

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS (OPEB)

At June 30, 2020, net OPEB liability and related deferred outflows of resources and deferred inflows of resources are as follows:

Deferred inflows of resources	\$ 240,864
Deferred outflows of resources	\$ 320,793
Net OPEB liability	\$ 734,727

#### Plan Description

Employees of the City are provided hospital and medical insurance through the Kentucky Retirement Systems' Insurance Fund (Insurance Fund), a cost-sharing multiple-employer defined benefit OPEB plan. The KRS was created by state statute under the Kentucky revised Statue Section 61.645. The KRS board of Trustees is responsible for the proper operation and administration of the KRS. The KRS issues a publicly available financial report that can be obtained by writing to Kentucky Retirement System, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky 40601, or by telephone at (502) 564-4646.

#### Benefits Provided

The Insurance Fund pays a prescribed contribution for whole or partial payment of required premiums to purchase hospital and medical insurance. Because of House Bill 290 (2004 Kentucky General Assembly), medical insurance benefits are calculated differently for members who began participating on, or after, July 1, 2003. Once members reach a minimum vesting period of 10 years, non-hazardous employees whose participation began on, or after, July 1, 2003, earn \$10 per month for insurance benefits at retirement for every year of earned service without regard to a maximum dollar amount. Hazardous employees whose participation began on or after July 1, 2003 earn \$15 per month for insurance benefits at retirement for every year of earned services without regard to a maximum dollar amount.

#### Contributions

Contribution requirements of the participating employers are established and may be amended by the KRS Board of Trustees. The City has contractually required contribution rate for the year ended June 30, 2020 was 4.76% (non-hazardous) and 9.52% (hazardous) of covered payroll. Contributions to the Insurance Fund from the City were \$54,951 for the year ended June 30, 2020 for both non-hazardous and hazardous combined, Employees that entered the plan prior to September 1, 2008 are not required to contribute to the Insurance Fund. Employees that entered the plan after September 1, 2008 are required to contribute 1% of their annual creditable compensation which is deposited to an account created for the payment of health insurance benefits under 26 USC Section 401(h) in the Pension Fund (see Kentucky Administrative Regulation 105 KAR 1:420E).

#### **Net OPEB Liability**

For financial reporting, the actuarial valuation as of June 30, 2019, was performed by Gabriel Roeder Smith (GRS). The total OPEB liability, net OPEB liability, and sensitivity information as of June 30, 2019 were based on an actuarial valuation date of Jun 30, 2018. The total OPEB liability was rolled-forward from the valuation date (June 30, 2017) to the plan's fiscal year ended June 30, 2018, using generally accepted actuarial principles. GRS did not perform the actuarial valuation as of June 30, 2016 but did replicate the prior actuary's valuations results on the same assumptions, methods, and data, as of that date. The roll-forward is based on the results of GRS' replication.

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

The following actuarial methods and assumptions were used to determine the actuarially determined contributions effective for fiscal year ending June 30, 2020:

Valuation date June 30, 2017

Experience study July 1, 2014 - June 30, 2018

Asset valuation method 20% of the difference between the market value of assets and the

expected actuarial value of assets is recognized

Amortization method Level percent of pay Remaining amortization period 26 years, closed

Payroll growth rate 2.00% Inflation 2.30%

Salary increase 3.30% to 11.55% Nonhazardous

3.05% to 18.55%, Hazardous

Investment rate of return 6.25%

Mortality rates were based on the RP-2000 Combined Mortality Table projected to 2013 with Scale BB (setback 1 year for females).

#### Discount Rate

The projection of cash flows used to determine the discount rate of 5.68% for CERS non-hazardous, and 5.69% for CERS hazardous assumed that local employers would contribute the actuarially determined contribution rate of projected compensation over the remaining 25 years (closed) amortization period of the unfunded actuarial accrued liability. The discount rate determination used an expected rate of return of 6.25%, and a municipal bond rate of 3.62%, as reported in Fidelity Index's "20 – Year Municipal GO AA Index" as of June 30, 2018. However, the cost associated with the implicit employer subsidy was not included in the calculation of the System's actuarial determined contributions, and any cost associated with the implicit subsidy will not be paid out of the System's trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The long-term expected rate of return on plan assets is reviewed as part of the regular experience study prepared every five years for KRS. The most recent analysis, performed for the period covering fiscal years 2014 through 2014, is outlined in a report dated April 12, 2019. Several factors are considered in evaluating the long-term rate of return assumption including long-term historical data, estimates inherent in current market data, and a lognormal distribution analysis in which best estimate ranges of expected future real rates of return (expected return, net of investment expense, and inflation) were developed by the investment consultant for each major asset class (See chart below.). These ranges were combined to produce the long-term expected rate of return by weighing the expected inflation. The capital market assumptions developed by the investment consultant are intended for use over a 10-year horizon and may not be useful in setting the long-term rate of return for funding pension plans, which covers a longer timeframe. The assumptions are intended to be long-term assumptions and are not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Growth	62.50%	
US Equity	18.75%	4.30%
Non-US Equity	18.75%	4.80%
Private Equity	10.00%	6.65%
Specialty Credit/High Yield	15.00%	2.60%
Liquidity	14.50%	
Core Bonds	13.50%	1.35%
Cash	1.00%	0.20%
Diversifying Strategies	23.00%	
Real Estate	5.00%	4.85%
Opportunistic	3.00%	2.97%
Real Return	15.00%	4.10%

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

#### Nonhazardous

The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.68%) or one percentage point higher (6.68%) follows:

		City's pro	oortionate share	
Dis	scount Rate	of net OPEB liability		
1% Decrease	4.68%	\$	565,648	
Current discount rate	5.68%	\$	422,255	
1% Increase	6 68%	\$	304 109	

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

#### Hazardous

The net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (4.69%) or one percentage point higher (6.69%) follows:

		City's prop	portionate share	
Di	scount Rate	of net OPEB liability		
1% Decrease	4.69%	\$	435,962	
Current discount rate	5.69%	\$	312,472	
1% Increase	6.69%	\$	212,235	

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Cost Trend Rates

#### Nonhazardous

The following presents the City's proportionate share of the net OPEB liability City's net OPEB liability calculated using healthcare cost trend rates that are one percentage point lower (4.68%) or one percentage point higher than current healthcare cost trend rates:

	City's proportionate share of net OPEB liability		
1% Decrease	\$	314,033	
Current discount rate	\$	422,255	
1% Increase	\$	553,486	

#### Hazardous

The following presents the City's proportionate share of the net OPEB liability City's net OPEB liability calculated using healthcare cost trend rates that are one percentage point lower (4.69%) or one percentage point higher (6.69%) than current healthcare cost trend rates:

	City's proportionate share	
	of net	OPEB liability
1% Decrease	\$	217,423
Current discount rate	\$	312,472
1% Increase	\$	428,427

*OPEB plan fiduciary net position* – Detailed information about the OPEB plan's fiduciary net position is available in the separately issued financial report.

#### NOTE 8 - OTHER POST-EMPLOYMENT BENEFITS (OPEB) - CONTINUED

OPEB Expense and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2020, the City recognized OPEB expenses of \$99,321. At June 30, 2020, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of		Deferred Inflows of	
	Re	sources	Re	esources
Changes in proportion and differences between employer contribution and proportionate share of contribution	\$	32,945	\$	12,266
Implicit subsidy		9,291		-
Differences between expected and actual results		-		185,534
Changes of assumptions		219,377		1,428
Net difference between projected and actual earnings on plan investments		4,916		41,636
City contributions subsequent to the measurement date		54,264		-
Total	\$	320,793	\$	240,864

The \$54,264 of deferred outflows of resources resulting from the City's contributions subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ending June 30, 2020. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows.

#### Year ending June 30,

2021	\$ 21,264
2022	\$ 4,645
2023	\$ (393)
2024	\$ (4, 137)
2025	\$ (4,442)
Thereafter	\$ (560)

Deferred outflows and inflows related to differences between projected and actual earnings on plan investment are netted and amortized over a closed five-year period. Those changes in net OPEB liability that are recorded as deferred outflows or inflows of resources that arise from changes in actuarial assumptions or other inputs and differences between expected or actual experience are amortized over the weighted average remaining service life of all participants in the respective qualified OPEB plan and recorded as a component of OPEB expense beginning with the period in which they incurred.

#### **NOTE 9 – COMMITMENTS AND CONTINGENCIES**

The City is not involved in lawsuits or matters which require disclosure with the ABA Statement policy regarding Lawyer's Responses to Auditor's Request per the opinion of counsel.

Significant losses are covered by commercial insurance with premiums (based on industry information adjustment for any City claims) for general liability, vehicles, personal and real property. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

#### **NOTE 10 – RISK MANAGEMENT**

The City is exposed to various forms of asset losses associated with the risks of fire, personal liability, theft, vehicular accidents, errors and omissions, fiduciary responsibility, etc. Each of these risk areas are covered through the purchase of commercial insurance. As of June 30, 2020, the City was sufficiently insured.

#### **NOTE 11 - DATE OF MANAGEMENT'S REVIEW**

Subsequent events were evaluated through September 17, 2020, which is the date the financial statements were available to be issued.

# CITY OF BURKESVILLE, KENTUCKY REQUIRED SUPPLEMENTAL BUDGETARY COMPARISON GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2020

	Bud	dget		Variance with	
	Original	Final	Actual	Final Budget	
Revenues			-		
Taxes	\$ 99,500	\$ 111,900	\$ 104,545	\$ (7,355)	
Licenses, permits and fees	1,015,100	1,030,876	956,204	(74,672)	
Intergovernmental	45,776	61,000	285,189	224,189	
Service charges and fees	-	251,000	45,498	(205,502)	
Other			18,342	18,342	
Total Revenues	1,160,376	1,454,776	1,409,778	(44,998)	
Expenditures					
General and administrative	160,000	160,000	137,022	22,978	
Police	583,578	891,833	848,876	42,957	
Fire	100,747	100,747	71,839	28,908	
Street	184,632	184,632	144,353	40,279	
Parks and recreation	154,098	93,445	69,691	23,754	
Capital outlay			38,999	(38,999)	
Total Expenditures	1,183,055	1,430,657	1,310,780_	119,877	
Net Change in Fund Balance	(22,679)	24,119	98,998	74,879	
Fund Balance, Beginning	621,349	271,707	940,525	695,476	
Fund Balance, Ending	\$ 598,670	\$ 295,826	\$ 1,039,523	\$ 770,355	

# CITY OF BURKESVILLE, KENTUCKY REQUIRED SUPPLEMENTAL BUDGETARY COMPARISON GENERAL FUND - CONTINUED FOR THE YEAR ENDED JUNE 30, 2020

	Budget				Variance with	
		Original	Final	 Actual	Fin	al Budget
Expenditures						
General & Administration:						
Salaries	\$	57,389	\$ 57,389	\$ 64,967	\$	(7,578)
Employee benefits		31,172	31,172	31,758		(586)
Professional services		2,050	2,050	2,045		5
Materials and supplies		3,890	3,890	1,759		2,131
Insurance		4,500	4,500	4,447		53
Miscellaneous		12,699	12,699	11,288		1,411
Travel and training		500	500	1,199		(699)
Utilities		1,700	1,700	1,462		238
Telephone		2,900	2,900	2,709		191
Community development		39,500	39,500	11,629		27,871
PVA		3,700	3,700	3,759		(59)
Total General & Administration	\$	160,000	\$ 160,000	\$ 137,022	\$	22,978
			 ,	 ,		
Police Department:						
Salaries and dispatch	\$	520,850	\$ 520,850	\$ 507,100	\$	13,750
Employee benefits		273,278	270,478	263,776		6,702
Materials, uniforms, and supplies		19,700	23,700	23,042		658
Insurance		24,500	18,320	31,518		(13, 198)
Professional services		2,250	2,250	2,045		205
Miscellaneous		6,000	49,060	16,046		33,014
Travel and training		1,500	1,500	1,780		(280)
Utilities		1,700	1,700	1,513		187
Telephone		3,500	3,500	2,056		1,444
Total Police Department	\$	853,278	\$ 891,358	\$ 848,876	\$	42,482
, com , conce population		000,2.0	 	0.10,070	Ť	
Fire Department						
Salaries	\$	19,300	\$ 19,300	\$ 18,951	\$	349
Employee benefits		6,908	6,908	6,125		783
Materials and supplies		8,650	8,650	9,988		(1,338)
Insurance		12,800	12,800	14,938		(2,138)
Professional services		2,100	2,100	2,045		55
Miscellaneous		2,045	2,045	4,133		(2,088)
Travel and training		150	150	71		79
Utilities		5,000	5,000	5,050		(50)
Telephone		1,700	1,700	1,427		273
Fire Truck		32,594	32,594	_		32,594
Fireman Exp Allowance		9,500	9,500	9,111		389
Total Fire Department	\$	100,747	\$ 100,747	\$ 71,839	\$	28,908

# CITY OF BURKESVILLE, KENTUCKY REQUIRED SUPPLEMENTAL BUDGETARY COMPARISON GENERAL FUND - CONTINUED FOR THE YEAR ENDED JUNE 30, 2020

	Budget					Variance with		
	-	Original		Final		Actual	Fin	al Budget
Expenditures (Continued)								
Street Department								
Salaries	\$	47,300	\$	47,300	\$	58,818	\$	(11,518)
Employee benefits		34,582		34,582		35,395		(813)
Material, uniforms, and supplies		39,700		39,700		10,255		29,445
Insurance		4,800		4,800		11,191		(6,391)
Professional services		2,750		2,750		4,025		(1,275)
Miscellaneous		1,250		12,500		1,558		10,942
Travel and training		250		250		20		230
Utilities		54,000		54,000		23,091	/	30,909
Total Street Department	\$	184,632	\$	195,882	\$	144,353	\$	51,529
Parks and Recreation								
Salaries	\$	22,963	\$	35,000	\$	25,678	\$	9,322
Employee benefits		13,415		12,627		9,830		2,797
Materials and supplies		10,450		12,700		4,857		7,843
Insurance		6,500		6,500		7,725		(1,225)
Professional services		2,250		2,250		2,045		205
Miscellaneous		75,370		1,110		3,359		(2,249)
Travel and training		50		158		157		1
Utilities		7,500		7,500		7,118		382
Southern KY classic		15,600		15,600		8,922		6,678
<b>Total Parks and Recreation</b>	\$	154,098	\$	93,445	\$	69,691	\$	23,754

Notes to the Required Supplementary Information:

Budgetary information is derived from the annual operating budget and is presented using the same basis of accounting for each fund as described in Note 1.

The budgeted amounts include any amendments made.

Appropriations lapse at year end unless specifically carried over.

## CITY OF BURKESVILLE, KENTUCKY SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY LAST SIX FISCAL YEARS



	2015	2016	2017	2018	2019	2020
HAZARDOUS  City's proportion of the net pension liability (asset)	0.038935%	0.039437%	0.043087%	0.041847%	0.044367%	0.042234%
City's proportionate share of the net pension liability (asset)	\$ 468,000	\$ 605,398	\$ 739,341	\$ 936,234	\$ 1,072,924	\$ 1,166,876
City's covered-employee payroll	\$ 201,724	\$ 224,004	\$ 229,719	\$ 247,133	\$ 238,642	\$ 247,156
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	232.00%	270.26%	321.85%	378.84%	449.60%	472.12%
Plan fiduciary net position as a percentage of the total pension liability	63.46%	57.52%	53.95%	49.78%	49.26%	46.63%
NON-HAZARDOUS  City's proportion of the net pension liability (asset)	0.021581%	0.022232%	0.023521%	0.022980%	0.023810%	0.025111%
City's proportionate share of the net pension liability (asset)	\$ 700,000	\$ 955,859	\$ 1,158,084	\$ 1,345,090	\$ 1,450,102	\$ 1,766,068
City's covered-employee payroll	\$ 518,698	\$ 561,095	\$ 560,332	\$ 597,843	\$ 664,583	\$ 646,507
City's proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	134.95%	170.36%	206.68%	224.99%	218.20%	273.17%
Plan fiduciary net position as a percentage of the total pension liability	66.80%	59.97%	55.50%	53.32%	53.54%	50.54%

# CITY OF BURKESVILLE, KENTUCKY SCHEDULE OF CONTRIBUTIONS COUNTY EMPLOYEES' RETIREMENT SYSTEM LAST SIX FISCAL YEARS

	2015	2016	2017	2018	2019	2020
HAZARDOUS Contractually required contribution	\$ 41,817	\$ 45,383	\$ 49,872	\$ 54,864	\$ 61,618	\$ 74,295
Contributions in relation to the contractually required contribution	(41,817)	(45,383)	(49,872)	(54,864)	(61,618)	(74,295)
Contribution deficiency (excess)	\$ -	\$ -		\$ -	\$ -	\$ -
City's covered-employee payroll	\$ 201,724	\$ 224,004	\$ 229,719	\$ 247,133	\$ 238,642	\$ 247,156
Contributions as a percentage of covered-employee payroll	20.73%	20.26%	21.71%	22.20%	25.82%	30.06%
NON-HAZARDOUS Contractually required contribution	\$ 66,290	\$ 69,744	\$ 78,166	\$ 86,568	\$ 107,795	\$ 124,782
Contributions in relation to the contractually required contribution	(66,290)	(69,744)	(78,166)	(86,568)	(107,795)	(124,782)
Contribution deficiency (excess)	\$ -	<u> </u>	\$ -	\$ -	\$ -	\$ -
City's covered-employee payroll	\$ 518,698	\$ 561,095	\$ 560,332	\$ 597,843	\$ 664,583	\$ 645,507
Contributions as a percentage of covered-employee payroll	12.78%	12.43%	13.95%	14.48%	16.22%	19.33%

# CITY OF BURKESVILLE, KENTUCKY SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY LAST THREE FISCAL YEARS

	2018	2019	2020	
HAZARDOUS City's proportion of the net OPEB liability	0.041847%	0.044367%	0.044223%	
City's proportionate share of the net OPEB liability	\$ 345,967	\$ 316,319	\$ 312,472	
City's covered-employee payroll	\$ 247,133	\$ 238,642	\$ 246,847	
City's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	139.99%	132.55%	126.59%	
Plan fiduciary net position as a percentage of the total OPEB liability	58.99%	64.24%	64.44%	
NON-HAZARDOUS City's proportion of the net OPEB liability	0.023809%	0.022980%	0.025105%	
City's proportionate share of the net OPEB liability	\$ 461,977	\$ 422,724	\$ 422,255	
City's covered-employee payroll	\$ 597,843	\$ 664,503	\$ 646,507	
City's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	77.27%	63.62%	65.31%	
Plan fiduciary net position as a percentage of the total OPEB liability	52.39%	57.62%	60.44%	

# CITY OF BURKESVILLE, KENTUCKY SCHEDULE OF CONTRIBUTIONS TO THE OTHER POST EMPLOYMENT BENEFITS LAST THREE FISCAL YEARS

	2018	2019	2020	
HAZARDOUS Contractually required contribution	\$ 23,107	\$ 22,719	\$ 23,497	
Contributions in relation to the contractually required contribution	(23,107)	(22,719)	(23,497)	
Contribution deficiency (excess)	\$ -	\$ -	\$ -	
City's covered-employee payroll	\$ 247,133	\$ 238,642	\$ 246,847	
Contributions as a percentage of covered-employee payroll	9.35%	9.52%	9.52%	
NON-HAZARDOUS Contractually required contribution	\$ 28,099	\$ 34,957	\$ 30,767	
Contributions in relation to the contractually required contribution	(28,099)	(34,957)	(30,767)	
Contribution deficiency (excess)	\$ -	\$ -	\$ -	
City's covered-employee payroll	\$ 597,843	\$ 664,583	\$ 646,507	
Contributions as a percentage of covered-employee payroll	4.70%	5.26%	4.76%	

# CITY OF BURKESVILLE, KENTUCKY SCHEDULE OF WATER AND SEWER REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2020

	Water Utilities		Sewer Utilities			Total
Operating Revenues						
Charges for services	\$	810,956	\$	295,605	\$	1,106,561
Miscellaneous		42,850				42,850
Total Operating Revenues		853,806		295,605		1,149,411
Operating Expenses						
Salaries		276,341		27,033		303,374
Employee benefits		241,162		29,057		270,219
Contractual services		4,450		4,450		8,900
Materials and supplies		96,208		64,494		160,702
Travel and training		5,513		_		5,513
Utilities and telephone		60,456		79,301		139,757
Insurance		26,197		19,231		45,428
Depreciation		279,919		69,980		349,899
Bad debt provision		4,104		1,502		5,606
Miscellaneous		13,449		22,147		35,596
Total Operating Expenses		1,007,799		317,195	-	1,324,994
Operating Loss		(153,993)		(21,590)		(175,583)
Non-Operating Revenues (Expenses)						
Interest income		5,738		1,013		6,751
Interest expense		(52,550)		(22,521)		(75,071)
Total Non-Operating Revenue (Expenses)		(46,812)		(21,508)		(68,320)
Change in Net Position						(243,903)
Total Net Position, Beginning						6,457,139
Total Net Position, Ending					\$	6,213,236

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# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council City of Burkesville Burkesville, Kentucky 42717

I have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements and have issued my report thereon dated September 17, 2020.

#### Internal Control over Financial Reporting

In planning and performing my audit of the financial statements, I considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, I do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

My consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. I did identify deficiencies in internal control, described in the accompanying schedule of findings and responses that I consider to be material weaknesses as items 2020-001 and 2020-002.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### The City's Response to Findings

The City's response to the findings identified in my audit is described in the accompanying schedule of findings and responses. The City's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, I express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of my testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sammy K. Lee, P.S.C.

Berea, Kentucky September 17, 2020

### CITY OF BURKESVILLE, KENTUCKY SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2020

#### MATERIAL WEAKNESS

2020-001 Financial Statement Preparation

#### Condition:

During my audit procedures, I noted some instances of this objective not being completely achieved.

#### Criteria:

A key component of internal control is to ensure that personnel, management, or others within the City have the ability to prepare financial statements, including the notes to the financial statements, in accordance with accounting principles generally accepted in the United States of America (GAAP).

#### Cause:

The City did not prepare a complete set of GAAP financial statements and related note disclosures.

#### **Effect**

Management is responsible for establishing and maintaining internal controls for the fair presentation of the financial position, results of operations, cash flows, and disclosures in the financial statements, in conformity with accounting principles generally accepted in the United States of America. The City does not internally possess the ability to recognize and implement new authoritative guidance in regards to financial reporting. However, management is knowledgeable in respect to the financial accounting and amounts reported in the financial statements. As such, management requested us to prepare a draft of the financial statements, including the related footnote disclosures.

#### Recommendation:

Management should continue to engage the audit firm to prepare a draft of the financial statements including the notes to the financial or hire an accountant to perform their services.

#### Views of Responsible Officials:

Management agrees with the recommendation.

### CITY OF BURKESVILLE, KENTUCKY SCHEDULE OF FINDINGS AND RESPONSES – CONTINUED FOR THE YEAR ENDED JUNE 30, 2020

#### MATERIAL WEAKNESS

2020-002 Segregation of Duties

#### Condition:

While conducting my audit procedures to gain an understanding of internal controls over financial reporting, I noted a lack of segregation of duties which enabled one individual access to authorize transactions, custody of assets, recording and reporting of the City's transactions in the cash receipts, cash disbursement, and payroll process.

#### Criteria:

Segregation of duties is a control in which no person should be given the responsibility to perform more than one related function of an accounting process.

#### Cause:

Due to the small number of administrative and clerical employees at the City, there is an inherent limitation in its ability to segregate custodial duties from recordkeeping duties in the cash collection and billing process.

#### Effect:

The lack of internal controls increases the risk that an error, either intentional or unintentional, will go undetected and the financial statements will contain material misstatements.

Recommendation: The lack of segregation of duties is a common deficiency in City's the size of Burkesville. The City Commissioners should be aware of the increased risk and develop policies and procedures to reduce the effect of the internal control deficiency.

Views of Responsible Officials:

Management agrees with the recommendation.