

CITY OF JACKSON, KENTUCKY

**FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED JUNE 30, 2025**

TOGETHER WITH INDEPENDENT AUDITOR'S REPORTS

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INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor
and Members of City Council
City of Jackson
Jackson, Kentucky

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Jackson, Kentucky (the "City") as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof, and the respective budgetary comparison schedules for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Schedule of City's Proportionate Share of the Net Pension and OPEB Liability (Asset) and the Schedule of Pension and OPEB Contributions on pages 32-39 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted a Management's Discussion and Analysis that accounting principles generally accepted in the United States of America requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The combining statements and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated April 27, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Kelley Dalloway Smith Goolsby, PSC

Ashland, Kentucky
April 27, 2026

CITY OF JACKSON, KENTUCKY
STATEMENT OF NET POSITION
JUNE 30, 2025

	Governmental Activities	Business-Type Activities	Total
ASSETS			
Cash and cash equivalents	\$ 1,921,370	\$ 12,278	\$ 1,933,648
Accounts receivable	25,513	294,574	320,087
Grants receivable	239,163	81,410	320,573
Taxes receivable	2,936	-	2,936
Due from (to) other funds	762,904	(762,904)	-
Restricted assets -			
Cash and cash equivalents	899,514	258,295	1,157,809
Net OPEB asset	46,216	28,494	74,710
Nondepreciable capital assets	575,000	3,087,932	3,662,932
Depreciable capital assets	10,734,399	34,967,187	45,701,586
Accumulated depreciation	(8,437,939)	(18,916,809)	(27,354,748)
 Total assets	 <u>6,769,076</u>	 <u>19,050,457</u>	 <u>25,819,533</u>
DEFERRED OUTFLOW OF RESOURCES			
Deferred savings from debt refunding	4,200	-	4,200
Deferred outflows - pension related	261,329	161,122	422,451
Deferred outflows - OPEB related	82,945	51,140	134,085
Total deferred outflow of resources	<u>348,474</u>	<u>212,262</u>	<u>560,736</u>
LIABILITIES			
Accounts payable	60,893	165,938	226,831
Unearned revenue	-	-	-
Other accrued liabilities	224,607	30,388	254,995
Current portion of long-term debt	240,915	310,996	551,911
Accrued interest payable	-	9,890	9,890
Customer deposits	-	203,072	203,072
Long-term debt, net of current portion	55,418	4,262,982	4,318,400
Accrued compensated absences, noncurrent	110,085	97,639	207,724
Net pension liability, due in more than one year	1,596,225	984,148	2,580,373
 Total liabilities	 <u>2,288,143</u>	 <u>6,065,053</u>	 <u>8,353,196</u>
DEFERRED INFLOW OF RESOURCES			
Deferred inflows - pension related	352,902	217,580	570,482
Deferred inflows - OPEB related	503,307	310,312	813,619
Total deferred inflow of resources	<u>856,209</u>	<u>527,892</u>	<u>1,384,101</u>
NET POSITION			
Net investment in capital assets	2,579,327	14,564,332	17,143,659
Restricted	899,514	258,295	1,157,809
Unrestricted	494,357	(2,152,853)	(1,658,496)
 Total net position	 <u>\$ 3,973,198</u>	 <u>\$ 12,669,774</u>	 <u>\$ 16,642,972</u>

The accompanying notes to financial statements are
an integral part of this statement.

**CITY OF JACKSON, KENTUCKY
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental Activities							
General government	\$ 1,648,825	\$ 23,864	\$ 1,849,725	\$ -	\$ 224,764	\$ -	\$ 224,764
Police	1,066,633	154,040	11,690	-	(900,903)	-	(900,903)
Fire	677,415	-	-	-	(677,415)	-	(677,415)
Streets	381,444	-	1,394,720	-	1,013,276	-	1,013,276
Sanitation	452,688	433,089	-	-	(19,599)	-	(19,599)
Tourism	21,180	-	-	-	(21,180)	-	(21,180)
Parks	844,873	83,937	-	-	(760,936)	-	(760,936)
Social service	927,023	-	-	-	(927,023)	-	(927,023)
Infrastructure depreciation	18,601	-	-	-	(18,601)	-	(18,601)
Debt service	30,683	-	-	-	(30,683)	-	(30,683)
Total governmental activities	<u>6,069,365</u>	<u>694,930</u>	<u>3,256,135</u>	<u>-</u>	<u>(2,118,300)</u>	<u>-</u>	<u>(2,118,300)</u>
Business-Type Activities							
Water	2,251,902	1,833,200	-	2,894,528	-	2,475,826	2,475,826
Sewer	877,988	889,822	-	501,941	-	513,775	513,775
Total business-type activities	<u>3,129,890</u>	<u>2,723,022</u>	<u>-</u>	<u>3,396,469</u>	<u>-</u>	<u>2,989,601</u>	<u>2,989,601</u>
Total primary government	<u>\$ 9,199,255</u>	<u>\$ 3,417,952</u>	<u>\$ 3,256,135</u>	<u>\$ 3,396,469</u>	<u>(2,118,300)</u>	<u>2,989,601</u>	<u>871,301</u>
General Revenues:							
Property and other local taxes					545,803	-	545,803
Occupational license fees					1,633,722	-	1,633,722
Insurance premiums					419,694	-	419,694
Tourism tax					408,384	-	408,384
Coal/mineral severance & LGEA					22,803	-	22,803
Interest income					8,750	12,754	21,504
Sale of assets					5,500	-	5,500
Other income					89,105	-	89,105
Total general revenues					<u>3,133,761</u>	<u>12,754</u>	<u>3,146,515</u>
Transfers in (out)					<u>-</u>	<u>-</u>	<u>-</u>
Change in net position					<u>1,015,461</u>	<u>3,002,355</u>	<u>4,017,816</u>
Net position, June 30, 2024					<u>2,957,737</u>	<u>9,667,419</u>	<u>12,625,156</u>
Net position, June 30, 2025					<u>\$ 3,973,198</u>	<u>\$ 12,669,774</u>	<u>\$ 16,642,972</u>

The accompanying notes to financial statements are
an integral part of this statement.

**CITY OF JACKSON, KENTUCKY
BALANCE SHEET
GOVERNMENTAL FUNDS
JUNE 30, 2025**

	General	Special Revenue	Other Governmental Funds	Total Governmental Funds
Assets				
Cash and cash equivalents	\$ 1,921,370	\$ -	\$ -	\$ 1,921,370
Accounts receivable	25,513	-	-	25,513
Grants receivable	239,163	-	-	239,163
Taxes receivable	2,936	-	-	2,936
Restricted-cash and cash equivalents	-	811,004	88,510	899,514
Due from other funds	762,904	-	-	762,904
Total assets	\$ 2,951,886	\$ 811,004	\$ 88,510	\$ 3,851,400
Liabilities and Fund Balances				
Liabilities:				
Accounts payable	\$ 60,893	\$ -	\$ -	\$ 60,893
Unearned revenue	-	-	-	-
Accrued expenses	224,607	-	-	224,607
Total liabilities	285,500	-	-	285,500
Fund Balances:				
Restricted	-	811,004	88,510	899,514
Unassigned	2,666,386	-	-	2,666,386
Total fund balances	2,666,386	811,004	88,510	3,565,900
Total liabilities and fund balances	\$ 2,951,886	\$ 811,004	\$ 88,510	\$ 3,851,400

The accompanying notes to financial statements are
an integral part of this statement.

CITY OF JACKSON, KENTUCKY
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS
TO THE STATEMENT OF NET POSITION
JUNE 30, 2025

Total fund balance - total governmental funds		\$ 3,565,900
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets of \$11,309,399 net of accumulated depreciation of \$8,437,939 used in governmental activities are not financial resources and therefore are not reported in the governmental funds.		2,871,460
Savings from debt refunding are not available to pay current period expenditures and therefore are not reported in the governmental funds.		4,200
Deferred outflows and inflows of resources related to pensions and OPEB are applicable to future periods and, therefore, are not reported in the funds.		(511,935)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the governmental funds.		
Debt	(296,333)	
Accrued compensated absences	(110,085)	
Net pension liability	(1,596,225)	
Net OPEB asset	46,216	(1,956,427)
Net position - governmental activities		<u>\$ 3,973,198</u>

The accompanying notes to financial statements are an integral part of this statement.

CITY OF JACKSON, KENTUCKY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	General	Special Revenue	Other Governmental Funds	Total Governmental Funds
Revenues				
Property taxes	\$ 339,379	\$ -	\$ -	\$ 339,379
Delinquent property taxes	28,720	-	-	28,720
Franchise taxes	80,499	-	-	80,499
Occupational license fees	1,633,722	-	-	1,633,722
Garbage collections	433,089	-	-	433,089
Tourism tax	395,959	12,425	-	408,384
Insurance premiums	419,694	-	-	419,694
Parks and recreation	-	-	83,937	83,937
Grant income	1,849,725	1,327,822	11,690	3,189,237
Meters and violations	154,040	-	-	154,040
Permits and licenses	23,864	-	-	23,864
Coal/mineral severance & LGEA	22,803	-	-	22,803
Municipal road aid	14,213	52,685	-	66,898
Alcohol revenues	-	-	97,205	97,205
Interest income	7,548	1,202	-	8,750
Other income	74,278	2,280	12,547	89,105
Total revenues	<u>5,477,533</u>	<u>1,396,414</u>	<u>205,379</u>	<u>7,079,326</u>
Expenditures				
General government	1,890,779	-	-	1,890,779
Police	850,520	-	177,124	1,027,644
Fire	428,861	116,527	-	545,388
Streets	300,803	52,679	-	353,482
Sanitation	413,792	-	-	413,792
Tourism	-	21,180	-	21,180
Parks	670,463	-	75,445	745,908
Social service	-	927,023	-	927,023
Capital outlay	118,468	-	-	118,468
Debt service	359,450	-	-	359,450
Total expenditures	<u>5,033,136</u>	<u>1,117,409</u>	<u>252,569</u>	<u>6,403,114</u>
Excess (deficiency) of revenues over (under) expenditures	<u>444,397</u>	<u>279,005</u>	<u>(47,190)</u>	<u>676,212</u>
Other financing sources (uses):				
Sale of assets	5,500	-	-	5,500
Transfer to other funds	-	(4,560)	-	(4,560)
Transfer from other funds	4,560	-	-	4,560
Total other financing sources (uses)	<u>10,060</u>	<u>(4,560)</u>	<u>-</u>	<u>5,500</u>
Net change in fund balances	454,457	274,445	(47,190)	681,712
Fund balance, beginning of year	<u>2,211,929</u>	<u>536,559</u>	<u>135,700</u>	<u>2,884,188</u>
Fund balance, end of year	<u>\$ 2,666,386</u>	<u>\$ 811,004</u>	<u>\$ 88,510</u>	<u>\$ 3,565,900</u>

The accompanying notes to financial statements are
an integral part of this statement.

CITY OF JACKSON, KENTUCKY
RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND
BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2025

Net change in fund balances - total governmental funds		\$ 681,712
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of these assets are allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.		(264,960)
Generally, expenditures recognized in the fund financial statements are limited to only those that use current financial resources, but expenses are recognized in the Statement of Activities when they are incurred for the following:		
Capitalized savings from debt refunding amortization expense		(8,400)
Accrued compensated absences		(42,298)
Governmental funds report CERS contributions as expenditures when paid. However, in the Statement of Activities, pension expense is the cost of benefits earned, adjusted for member contributions, the recognition of changes in deferred outflows and inflows of resources related to pensions, OPEB, and investment experience.		
Pension and OPEB expense	312,240	312,240
Bond and notes payable payments are recognized as expenditures of current financial resources in the fund financial statements, but are reductions of liabilities in the Statement of Net Position.		337,167
Change in net position of governmental activities		\$ 1,015,461

The accompanying notes to financial statements are
an integral part of this statement.

CITY OF JACKSON, KENTUCKY
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
JUNE 30, 2025

	Business-Type Activities		Total
	Water Fund	Sewer Fund	
ASSETS			
Current Assets:			
Cash and cash equivalents	\$ 1,537	\$ 10,741	\$ 12,278
Due from other funds	-	111,872	111,872
Grant receivable	81,410	-	81,410
Accounts receivable - utilities	202,511	92,063	294,574
Total current assets	<u>285,458</u>	<u>214,676</u>	<u>500,134</u>
Restricted Assets:			
Cash and cash equivalents	191,523	66,772	258,295
Total restricted assets	<u>191,523</u>	<u>66,772</u>	<u>258,295</u>
Capital Assets:			
Property, plant and equipment	26,811,484	11,243,635	38,055,119
Less: Accumulated depreciation	<u>(12,680,480)</u>	<u>(6,236,329)</u>	<u>(18,916,809)</u>
Total capital assets - net	<u>14,131,004</u>	<u>5,007,306</u>	<u>19,138,310</u>
Net OPEB asset	23,519	4,975	28,494
Total assets	<u>14,631,504</u>	<u>5,293,729</u>	<u>19,925,233</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows - pension related	132,991	28,131	161,122
Deferred outflows - OPEB related	42,211	8,929	51,140
Total deferred outflows of resources	<u>175,202</u>	<u>37,060</u>	<u>212,262</u>
LIABILITIES			
Current liabilities (payable from current assets):			
Accounts payable	135,396	30,542	165,938
Due to other funds	832,072	42,704	874,776
Accrued liabilities	25,731	4,657	30,388
Accrued interest payable	6,763	3,127	9,890
Current portion of debt	218,947	92,049	310,996
Total current liabilities (payable from current assets)	<u>1,218,909</u>	<u>173,079</u>	<u>1,391,988</u>
Current liabilities (payable from restricted assets):			
Customer deposits	203,072	-	203,072
Total current liabilities (payable from restricted assets)	<u>203,072</u>	<u>-</u>	<u>203,072</u>
Long-term debt, net of current portion	2,478,457	1,784,525	4,262,982
Accrued compensated absences	88,551	9,088	97,639
Net pension liability	812,321	171,827	984,148
Net OPEB liability	-	-	-
Total liabilities	<u>4,801,310</u>	<u>2,138,519</u>	<u>6,939,829</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows - pension related	179,592	37,988	217,580
Deferred inflows - OPEB related	256,133	54,179	310,312
Total deferred inflows of resources	<u>435,725</u>	<u>92,167</u>	<u>527,892</u>
NET POSITION			
Net investment in capital assets	11,433,600	3,130,732	14,564,332
Restricted	191,523	66,772	258,295
Unrestricted	<u>(2,055,452)</u>	<u>(97,401)</u>	<u>(2,152,853)</u>
Total net position	<u>\$ 9,569,671</u>	<u>\$ 3,100,103</u>	<u>\$ 12,669,774</u>

The accompanying notes to financial statements are
an integral part of this statement.

CITY OF JACKSON, KENTUCKY
STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	Business-Type Activities		Total
	Water Fund	Sewer Fund	
OPERATING REVENUES			
Water sales	\$ 1,647,245	\$ -	\$ 1,647,245
Sewer service	-	734,338	734,338
Miscellaneous	185,955	155,484	341,439
Total operating revenues	<u>1,833,200</u>	<u>889,822</u>	<u>2,723,022</u>
OPERATING EXPENSES			
Personnel	734,025	129,000	863,025
Net pension and OPEB adjustment	(158,900)	(23,491)	(182,391)
Depreciation	587,001	164,079	751,080
Utilities	226,555	216,184	442,739
Supplies and repairs	455,614	263,999	719,613
Insurance	204,853	71,751	276,604
Contract labor	50,130	3,435	53,565
Miscellaneous	72,981	20,351	93,332
Total operating expenses	<u>2,172,259</u>	<u>845,308</u>	<u>3,017,567</u>
OPERATING INCOME (LOSS)	<u>(339,059)</u>	<u>44,514</u>	<u>(294,545)</u>
NON-OPERATING REVENUES (EXPENSES)			
Interest income	12,743	11	12,754
Transfer in (out)	-	-	-
Grant income	2,894,528	501,941	3,396,469
Interest expense	(79,643)	(32,680)	(112,323)
Total non-operating revenues (expenses)	<u>2,827,628</u>	<u>469,272</u>	<u>3,296,900</u>
INCOME (LOSS) BEFORE OPERATING TRANSFERS AND CAPITAL CONTRIBUTIONS	<u>2,488,569</u>	<u>513,786</u>	<u>3,002,355</u>
CAPITAL CONTRIBUTIONS (TAPS)	<u>-</u>	<u>-</u>	<u>-</u>
INCREASE (DECREASE) IN NET POSITION	2,488,569	513,786	3,002,355
NET POSITION, JUNE 30, 2024	<u>7,081,102</u>	<u>2,586,317</u>	<u>9,667,419</u>
NET POSITION, JUNE 30, 2025	<u>\$ 9,569,671</u>	<u>\$ 3,100,103</u>	<u>\$ 12,669,774</u>

The accompanying notes to financial statements are
an integral part of this statement.

**CITY OF JACKSON, KENTUCKY
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	Business-Type Activities		Total
	Water Fund	Sewer Fund	
CASH FLOWS FROM OPERATING ACTIVITIES			
Cash received from customers	\$ 1,665,842	\$ 733,220	\$ 2,399,062
Cash payments to suppliers for goods and services	(938,488)	(581,908)	(1,520,396)
Cash payments to employees	(717,173)	(141,830)	(859,003)
Other operating revenues	185,955	155,484	341,439
Net cash provided by (used for) operating activities	<u>196,136</u>	<u>164,966</u>	<u>361,102</u>
CASH FLOWS FROM NON-CAPITAL FINANCING ACTIVITIES:			
Change in customer deposits	(1,202)	-	(1,202)
Net cash provided by (used for) non-capital financing activities	<u>(1,202)</u>	<u>-</u>	<u>(1,202)</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Principal paid on long-term debt	(186,367)	(110,262)	(296,629)
Interest paid on long-term debt	(79,766)	(32,252)	(112,018)
Issuance of debt	-	25,000	25,000
Purchase of property, plant & equipment	(2,766,089)	(37,846)	(2,803,935)
Capital grants	2,813,118	-	2,813,118
Capital contributions	-	-	-
Net cash provided by (used for) capital and related financing activities	<u>(219,104)</u>	<u>(155,360)</u>	<u>(374,464)</u>
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest income	12,743	11	12,754
Net cash provided by (used for) investing activities	<u>12,743</u>	<u>11</u>	<u>12,754</u>
Net increase (decrease) in cash and cash equivalents	(11,427)	9,617	(1,810)
Cash and cash equivalents, June 30, 2024	<u>204,487</u>	<u>67,896</u>	<u>272,383</u>
Cash and cash equivalents, June 30, 2025	<u>\$ 193,060</u>	<u>\$ 77,513</u>	<u>\$ 270,573</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES			
Operating income (loss)	\$ (339,059)	\$ 44,514	\$ (294,545)
Adjustments:			
Depreciation	587,001	164,079	751,080
Net pension and OPEB adjustment	(158,899)	(33,613)	(192,512)
Changes in assets and liabilities:			
(Increase) decrease in accounts receivable	18,597	(1,118)	17,479
Increase (decrease) in accounts payable	71,645	(6,188)	65,457
Increase (decrease) in other accrued liabilities	16,851	(2,708)	14,143
Net cash provided by operating activities	<u>\$ 196,136</u>	<u>\$ 164,966</u>	<u>\$ 361,102</u>
Reconciliation of cash			
Cash and cash equivalents	\$ 1,537	\$ 10,741	\$ 12,278
Restricted cash and cash equivalents	191,523	66,772	258,295
Total cash and cash equivalents	<u>\$ 193,060</u>	<u>\$ 77,513</u>	<u>\$ 270,573</u>
Non-cash item			
Debt forgiveness grant	\$ -	\$ 501,941	\$ 501,941

The accompanying notes to financial statements are an integral part of this statement.

CITY OF JACKSON, KENTUCKY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
GENERAL FUND
FOR THE YEAR ENDED JUNE 30, 2025

	Original Budget	Revisions	Revised Budget	Actual	Variance Positive (Negative)
Revenues					
Property taxes	\$ 330,000	\$ 39,208	\$ 369,208	\$ 339,379	\$ (29,829)
Delinquent taxes	10,000	(10,000)	-	28,720	28,720
Franchise taxes	58,000	21,651	79,651	80,499	848
Occupational license fee	1,550,000	259,724	1,809,724	1,633,722	(176,002)
Garbage collections	370,000	69,027	439,027	433,089	(5,938)
Tourism tax	375,000	20,959	395,959	395,959	-
Insurance premium tax	380,000	39,694	419,694	419,694	-
Grant income	212,000	1,915,732	2,127,732	1,863,938	(263,794)
Coal severance	-	23,304	23,304	22,803	(501)
Interest income	2,000	5,520	7,520	7,548	28
Other income	-	-	-	252,182	252,182
Total revenues	3,287,000	2,384,819	5,671,819	5,477,533	(194,286)
Expenditures					
General government	1,152,000	2,236,231	3,388,231	1,890,779	1,497,452
Police	610,000	352,000	962,000	850,520	111,480
Fire	335,000	72,167	407,167	428,861	(21,694)
Park	375,000	257,000	632,000	670,463	(38,463)
Streets	280,000	11,535	291,535	300,803	(9,268)
Sanitation	360,000	16,143	376,143	413,792	(37,649)
Social service	15,000	(10,000)	5,000	-	5,000
Capital outlay	-	-	-	118,468	(118,468)
Debt service	360,000	(9,550)	350,450	359,450	(9,000)
Total expenditures	3,487,000	2,925,526	6,412,526	5,033,136	1,379,390
Excess (deficiency) of revenues over (under) expenditures	(200,000)	(540,707)	(740,707)	444,397	1,185,104
Other financing sources (uses):					
Sale of assets	-	-	-	5,500	5,500
Transfers out	-	-	-	-	-
Transfers in	-	-	-	4,560	4,560
Total other financing sources (uses)	-	-	-	10,060	10,060
Net change in fund balances	(200,000)	(540,707)	(740,707)	454,457	1,195,164
Fund balance, beginning of year	200,000	693,510	893,510	2,211,929	1,318,419
Fund balance, end of year	<u>\$ -</u>	<u>\$ 152,803</u>	<u>\$ 152,803</u>	<u>\$ 2,666,386</u>	<u>\$ 2,513,583</u>

The accompanying notes to financial statements are
an integral part of this statement.

CITY OF JACKSON, KENTUCKY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL
SPECIAL REVENUE FUND
FOR THE YEAR ENDED JUNE 30, 2025

	Original Budget	Revisions	Revised Budget	Actual	Variance Positive (Negative)
Revenues					
Tourism tax	\$ -	\$ -	\$ -	\$ 12,425	\$ 12,425
Insurance premium tax	-	-	-	-	-
Grant income	499,337	(147,785)	351,552	1,327,822	976,270
Coal severance	31,000	(31,000)	-	-	-
Municipal road aid	48,000	(14,907)	33,093	52,685	19,592
Interest income	-	1,136	1,136	1,202	66
Other income	-	-	-	2,280	2,280
Total revenues	578,337	(192,556)	385,781	1,396,414	1,010,633
Expenditures					
Police	100,000	-	100,000	-	100,000
Fire	118,000	(46,781)	71,219	116,527	(45,308)
Streets	79,000	(79,000)	-	52,679	(52,679)
Tourism	-	-	-	21,180	(21,180)
Parks	-	-	-	-	-
Social service	281,337	33,225	314,562	927,023	(612,461)
Capital outlay	-	-	-	-	-
Debt service	-	-	-	-	-
Total expenditures	578,337	(92,556)	485,781	1,117,409	(631,628)
Excess (deficiency) of revenues over (under) expenditures	-	(100,000)	(100,000)	279,005	379,005
Other financing sources (uses):					
Transfers out	-	-	-	(4,560)	(4,560)
Total other financing sources (uses)	-	-	-	(4,560)	(4,560)
Net change in fund balances	-	(100,000)	(100,000)	274,445	374,445
Fund balance, beginning of year	-	-	-	536,559	536,559
Fund balance, end of year	<u>\$ -</u>	<u>\$ (100,000)</u>	<u>\$ (100,000)</u>	<u>\$ 811,004</u>	<u>\$ 911,004</u>

The accompanying notes to financial statements are
an integral part of this statement.

**CITY OF JACKSON, KENTUCKY
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2025**

(1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting methods and procedures adopted by the City of Jackson, Kentucky (the "City") conform to U.S. generally accepted accounting principles. The following notes are an integral part of the City of Jackson, Kentucky's financial statements.

The City of Jackson, Kentucky was created by the Acts of the Kentucky General Assembly and operates under an elected Mayor and City Council form of government and provides such services as police, fire, streets, sanitation, parks and recreation, and social service.

a. Reporting Entity

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility including, but not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the City is able to exercise oversight responsibilities.

Based upon these criteria, the City has no component units to be reported in these financial statements.

b. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the City. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

c. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are

collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

The City reports the following major Governmental Funds:

General Fund - The General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund.

Special Revenue Funds – Special Revenue Fund is used to account for the proceeds of specific revenue sources (other than expendable trusts or major capital projects) that are legally restricted to expenditures for specified purposes.

- Special Revenue Fund is used to account for the Municipal Road Aid Fund and other grant funds whose use is restricted committed or assigned to a particular purpose. The Special Revenue Fund is a major fund.
- Park Fund is used to account for the revenue, including donations, and expenditures related to park activity.
- Shop With a Cop Fund is used to account for the donations and expenditures related to the Shop With a Cop program.
- ABC Account Fund is used to account for the alcohol and beverage taxes and license fees collected and the expenditure of those monies that are restricted for certain purposes.
- Asset Forfeiture Fund is used to account for police asset forfeiture revenues and expenditures.
- Police Grants Fund is used to account for police grant revenues and expenditures.

The City reports the following major Proprietary Funds:

Water Fund - The Water Fund is used to account for water services for the City and surrounding communities.

Sewer Fund - The Sewer Fund is used to account for sewer services for the City and surrounding communities.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City Utility Fund and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's Enterprise Funds, are charges to customers for sales and services. Operating expenses for Enterprise Funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

d. Budgeting

Prior to June 30, the Mayor submits to the City Council a proposed budget for the fiscal year commencing the following July 1. The proposed budget includes proposed operating and capital

expenditures and the means of financing them. The Mayor is authorized to transfer budgeted amounts within departments of any fund; however, any revisions that alter the total expenditures of any department or fund must be approved by the City Council. Therefore, the level of control on budgetary items is maintained at the department level. Management is of the opinion that its method of adopting the budget is in compliance with applicable regulations.

e. Investments

Investments are carried at market value. The investment policy allows the City to invest in those instruments authorized by KRS 66.480.

f. Capital Assets and Depreciation

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capitalized assets are recorded at their acquisition values as of the date received. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an assets life are not.

All reported capital assets are depreciated with the exception of land and construction in progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives for both general capital assets and proprietary fund assets:

<u>Description</u>	<u>Estimated Lives</u>
Water and Sewer Systems	40-50 years
Equipment & Vehicles	3-10 years
Buildings	40 years
Infrastructure	20 years

The City is required by GASB 34 to prospectively report general infrastructure assets in the statement of net position.

g. Fund Balances

The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Nonspendable fund balance-amounts that are not in a spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance-amounts constrained to specific purposes by their providers (such as grantors, bondholders and higher levels of government), through constitutional provisions, or by enabling legislation;
- Committed fund balance-amounts constrained to specific purposes by the City itself, using its decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the City takes the action to remove or change the constraint;
- Assigned fund balance-amounts the City intends to use for a specific purpose (such as encumbrances); intent can be expressed by the City Commissioners or by an official or body to which the City delegates the authority;
- Unassigned fund balance-amounts that are available for any purpose; unassigned amounts are

reported only in the General Fund.

When committed, assigned and unassigned resources are available for use, it is the City's policy to use committed and assigned resources first, then unassigned resources as they are needed.

h. Statement of Cash Flows

For the purpose of the Statement of Cash Flows, the Proprietary Funds consider all highly liquid investments (including restricted cash) with a maturity of three months or less when purchased to be cash equivalents.

i. Bond Issuance Costs

Debt issuance costs are expensed in the period they are incurred.

j. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then.

k. Pension and OPEB

For purposes of measuring the net pension and OPEB liability, deferred outflows of resources, and deferred inflows of resources related to pensions and OPEB, and pension and OPEB expense, information about the pension and OPEB plan's fiduciary net position and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

l. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect the recorded amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenditures during the reporting period. Material estimates that are particularly susceptible to significant changes relate to the determination of the allowance for uncollectible accounts and the useful lives used to depreciate capital assets, and actuarial assumptions used in determining pension costs. Actual results could differ from estimated amounts.

m. Interfund Transactions

During the course of normal operations, the City has numerous transactions between funds including expenditures and transfers of resources to provide services, construct assets, and service debt. The accompanying financial statements generally reflect such transactions as transfers or as reimbursements of expenses, when applicable.

n. Interfund Receivables (Payables)

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due to/from other funds.”

o. New Accounting Pronouncements

In June 2022, the GASB issued Statement No. 101, *Compensated Absences* (“GASB 101”), which supersedes the guidance in Statement No. 16, *Accounting for Compensated Absences*, issued in 1992. GASB 101 aligns recognition and measurement guidance for all types of compensated absences under a unified model. It also requires that a liability for specific types of compensated absences not be recognized until the leave is used. Additionally, it establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. The City adopted GASB 101 in the current fiscal year. Adoption of the provisions of this statement did not have a material effect on the City’s financial statements.

In January 2024, the GASB issued Statement No. 102, *Certain Risk Disclosures* (“GASB 102”), which aims to enhance the transparency of financial reporting by requiring disclosures about risks that state and local governments face due to certain concentrations or constraints. A concentration is defined as a lack of diversity in significant inflows or outflows of resources, while a constraint is a limitation imposed by an external party or by the government's highest level of decision-making authority. Governments must disclose information about these risks if they are vulnerable to a substantial impact from them. The disclosures should include the nature of the concentration or constraint, any associated events that could cause a substantial impact, and actions taken to mitigate the risk. The requirements of GASB 102 are effective for fiscal years beginning after June 15, 2024. Adoption of this statement did not have a material impact on the financial statements.

In May 2024, the GASB issued Statement No. 103, *Financial Reporting Model Improvements* (“GASB 103”) with the objective to enhance the effectiveness of the financial reporting model for decision-making and assessing government accountability. The improvements target the following established accounting and financial reporting requirements:

- Management's discussion and analysis;
- Unusual or infrequent items (previously known as extraordinary and special items);
- Presentation of the proprietary fund statement of revenues, expenses, and changes in fund net position;
- Major component unit information; and
- Budgetary comparison information.

The effective date for GASB 103 is for fiscal years beginning after June 15, 2025. Management is currently evaluating the impact of this Statement on its financial statements.

In September 2024, the GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, which enhances financial reporting transparency by requiring separate note disclosures for certain types of capital assets, including a) Lease assets under GASB Statement No. 87, b) Subscription-based information technology arrangements (SBITAs) under GASB Statement No. 96, c) Intangible right-to-use assets under GASB Statement No. 94, d) Other intangible assets not otherwise separately reported, and e) Capital assets held for sale. The provisions of GASB 104 are effective for fiscal years

beginning after June 15, 2025. Management is currently evaluating the impact of this Statement on its financial statements.

(2) CASH AND INVESTMENTS

Deposits - The funds of the City must be deposited and invested under the terms of a contract. The depository bank places approved pledged securities for safekeeping and trust with the City’s agent bank in an amount sufficient to protect the City’s funds on a day-to-day basis during the period of the contract. The pledge of approved securities is waived only to the extent of the depository bank’s dollar amount of Federal Deposit Insurance Corporation (“FDIC”) insurance.

At June 30, 2025, the carrying amount of the City's deposits (including amounts in restricted asset accounts) was \$3,091,457 and the bank balances totaled \$3,166,167. The difference between the carrying amounts and the bank balances was due to items in transit. Of the bank balances, \$618,836 was covered by the Bank Insurance Fund as of June 30, 2025 and the remainder was collateralized by pledge securities.

Restricted Cash - The Jackson Municipal Waterworks System is required to maintain restricted bank accounts in accordance with ordinances established in connection with the sale of the Waterworks debt issues of 2010, 2012, 2013, 2017, 2018, and 2019B. Specified amounts of current operating receipts are to be deposited to the restricted bank accounts monthly. Disbursements from the accounts are restricted as specified to the retirement of outstanding bonds, semiannual interest payments, and utility plant additions or replacements.

Investments - At June 30, 2025, the City had the following investments that were considered cash equivalents and maturities:

Investment Type -	Investment Maturities (in years)				
	Fair Value	Less than 1	1 - 5	6 - 10	More than 10
U.S. Government					
Mutual funds	\$ 118,836	\$ 118,836	\$ -	\$ -	\$ -

Interest Rate Risk. The City does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. The City may invest the monies in interest-bearing bonds of any county, urban-county government or city of the first, second, or third class in the State of Kentucky, or in any securities in which trustees are permitted to invest trust funds under the laws of the State of Kentucky, including participation in a local government pension investment fund created pursuant to KRS 95.895.

(3) PROPERTY TAXES

Property is assessed at its value on January 1 of each year. Taxes are payable in one installment on or before January 31 of the next year. The City bills and collects its own property taxes.

The 2024 assessed value for real and tangible property was \$119,292,225. The tax rate adopted was \$.28 and \$.28 per \$100 valuation for real and tangible property, respectively.

(4) CAPITAL ASSETS

A summary of changes in the City’s capital assets is as follows:

	June 30, 2024	Increases	Decreases	June 30, 2025
<u>Governmental Activities</u>				
Capital Assets, Not Depreciated:				
Land	\$ 575,000	\$ -	\$ -	\$ 575,000
Capital Assets, Depreciated:				
City Hall	1,178,137	-	-	1,178,137
Administrative office & equipment	26,760	-	-	26,760

Infrastructure	366,021	-	-	366,021
Street equipment	419,655	-	-	419,655
Fire equipment & vehicles	2,147,440	-	-	2,147,440
Fire department buildings	776,431	-	-	776,431
Parks and recreation	3,936,516	-	-	3,936,516
Sanitation equipment	600,564	-	-	600,564
Police department buildings	574,824	-	-	574,824
Police equipment & vehicles	589,583	118,468	-	708,051
Totals	11,190,931	118,468	-	11,309,399
Less: Accumulated Depreciation	(8,054,511)	(383,428)	-	(8,437,939)
Governmental Activities				
Capital Assets, Net	<u>\$ 3,136,420</u>	<u>\$ (264,960)</u>	<u>\$ -</u>	<u>\$ 2,871,460</u>
<u>Business-type Activities</u>				
Capital Assets, Not Depreciated:				
Land	\$ 536,862	\$ -	\$ -	\$ 536,862
Construction in progress	1,309,880	2,803,935	1,562,746	2,551,069
Capital Assets, Depreciated:				
Distribution plant and equipment	31,582,649	1,562,746	-	33,145,395
Machinery and equipment	1,821,793	-	-	1,821,793
Totals	35,251,184	4,366,681	1,562,746	38,055,119
Less: Accumulated Depreciation	(18,165,729)	(751,080)	-	(18,916,809)
Business-type Activities				
Capital Assets, Net	<u>\$ 17,085,455</u>	<u>\$ 3,615,601</u>	<u>\$ 1,562,746</u>	<u>\$ 19,138,310</u>

Depreciation expense was allocated to functions/programs of the primary government as follows:

Governmental activities:		
General government		\$ 27,988
Police		38,989
Fire		132,027
Street		27,962
Sanitation		38,896
Park		98,965
Infrastructure		18,601
		<u>\$ 383,428</u>
Business-type activities:		
Water		\$ 587,001
Sewer		164,079
		<u>\$ 751,080</u>

(5) LONG-TERM DEBT

Business-Type Activities

Long-term debt of Proprietary Funds at June 30, 2025 consists of the following:

Bonds Payable:

\$650,000 City of Jackson Waterworks and Sewer System Revenue Bonds, Issue of 2016, payable in annual installments ranging from \$11,500 to \$24,500 through 2056, with interest paid semi-annually at 2.0%	\$ 565,000
	<u>565,000</u>

Notes Payable - KLC:

\$890,000 assistance agreement with the Kentucky League of Cities, payable in monthly installments through February, 2040, with interest at rates ranging from 1.1% to 4.7%	570,417
\$465,000 assistance agreement with the	

Kentucky League of Cities, payable in monthly installments through February, 2038, with interest at 3.125%	194,583
\$2,825,000 assistance agreement with the Kentucky League of Cities, payable in monthly installments through January, 2040, with interest at 2.25%	<u>2,004,584</u>
	<u>2,769,584</u>
<u>Notes Payable - KIA:</u>	
\$1,500,000 subordinated ARRA assistance agreement to the Kentucky Infrastructure Authority ("KIA"), payable in annual installments in the amount of \$39,789 through 2030 with interest paid semi-annually at 1.0%	221,154
\$700,000 subordinated ARRA assistance agreement to the Kentucky Infrastructure Authority ("KIA"), payable in annual variable installments with interest paid semi-annually at 1.0%, maturing December, 2034	314,963
\$593,000 subordinated assistance agreement to the Kentucky Infrastructure Authority ("KIA"), payable in annual variable installments through 2038 with interest paid semi-annually at .25%	209,100
\$1,016,000 subordinated assistance agreement to the Kentucky Infrastructure Authority ("KIA"), up to 50% is forgivable once the project is complete, and then payable in semi-annual installments with interest at .5%, maturing December 2053	<u>494,177</u>
	<u>1,239,394</u>
Total long-term debt - proprietary funds	4,573,978
Less - current portion	(310,996)
	<u>\$ 4,262,982</u>

The debt service requirements on the above proprietary fund indebtedness are as follows:

Year Ending June 30,	Principal	Interest	Total
2026	\$ 310,996	\$ 105,314	\$ 416,310
2027	314,369	98,989	413,358
2028	311,839	92,539	404,378
2029	302,312	84,010	386,322
2030	300,212	78,041	378,253
2031-2035	1,320,097	297,713	1,617,810
2036-2040	1,125,155	179,522	1,304,677
2041-2045	178,343	37,520	215,863
2046-2050	190,987	24,747	215,734
2051-2055	195,168	10,858	206,026
2056	24,500	490	24,990
	<u>\$ 4,573,978</u>	<u>\$1,009,743</u>	<u>\$ 5,583,721</u>

The Rural Development revenue bonds require annual deposits to the reserve account of approximately \$2,520 to attain a balance of \$7,560 as of June 30, 2025. The balance of this reserve at June 30, 2025

was \$16,213. The 2018 KIA loan requires annual deposits to the reserve account of \$1,750 starting January 1, 2018 to attain a balance of \$30,000. The 2013 KIA loan requires annual deposits to the reserve account of \$1,750 starting December 1, 2015 to attain a balance of \$17,500. The 2010 KIA loan requires annual deposits to the reserve account of \$3,750 starting December 1, 2011 to attain a balance of \$37,500. The City had \$90,625 of KIA reserve funds at June 30, 2025.

The following is a summary of changes in long-term debt of the City for the year ended June 30, 2025:

	Balance June 30, 2024	<u>Additions</u>	<u>Deletions</u>	Balance June 30, 2025
<u>Governmental Activities</u>				
Financing obligation with Kentucky League of Cities, \$3,385,000 with monthly payments through January, 2027, secured by general obligations	\$ 627,500	\$ -	\$ 334,167	\$ 293,333
Interest-free note payable to Breathitt County Health Department, \$42,000 due in annual installments of \$3,000 through July, 2026, parking lot	6,000	-	3,000	3,000
Net pension liability	1,926,405	-	330,180	1,596,225
Net OPEB liability (asset)	(41,449)	(4,767)	-	(46,216)
Compensated absences	67,787	42,298	-	110,085
	<u>\$ 2,586,243</u>	<u>\$ 37,531</u>	<u>\$ 667,347</u>	<u>\$ 1,956,427</u>
<u>Business-type Activities</u>				
Notes payable - KIA	\$ 1,805,798	\$ 25,000	\$ 591,404	\$ 1,239,394
Notes payable - KLC	2,963,750	-	194,166	2,769,584
Bonds payable	578,000	-	13,000	565,000
Net pension liability	1,187,719	-	203,571	984,148
OPEB liability (asset)	(25,556)	(2,938)	-	(28,494)
Compensated absences	78,395	19,244	-	97,639
Total Business-type Activities	<u>\$ 6,588,106</u>	<u>\$ 41,306</u>	<u>\$ 1,002,141</u>	<u>\$ 5,627,271</u>

Governmental Activities

The total governmental activities long-term debt is as follows:

Current portion - City of Jackson	\$ 240,915
Long-term portion	55,418
Total	<u>\$ 296,333</u>

The annual requirements to amortize the City's indebtedness as of June 30, 2025 (including interest payments) are as follows:

Year Ending June 30,	Principal	Interest	Total
2026	\$ 240,915	\$ 9,983	\$ 250,898

2027	<u>55,418</u>	<u>2,055</u>	<u>57,473</u>
	<u>\$ 296,333</u>	<u>\$ 12,038</u>	<u>\$ 308,371</u>

(6) LEGAL CONTINGENCIES

The City is a defendant in various legal actions arising from normal business operations. The City's legal counsel believes these actions are without merit, adequately covered by insurance, or that the ultimate liability, if any, will not materially affect the City's financial position or results of operations.

(7) RISK MANAGEMENT

Significant losses are covered by commercial insurance. There have been no significant reductions in insurance coverage. Settlement amounts have not exceeded insurance coverage for the current year or the three prior years.

(8) RETIREMENT PLAN

County Employees Retirement System

Plan description: Substantially all full-time employees of the City participate in the County Employees Retirement System ("CERS"). CERS is a cost-sharing, multiple-employer, defined benefit pension plan administered by the Kentucky General Assembly. The plan covers substantially all regular full-time members employed in non-hazardous duty positions of each county and school board, and any additional eligible local agencies electing to participate in the plan. The plan provides for retirement, disability and death benefits to plan members.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

Benefits provided: Benefits under the plan will vary based on final compensation, years of service and other factors as fully described in the plan documents.

Contributions: Funding for CERS is provided by members, who contribute 5.00% (6.00% for employees hired after September 1, 2008) of their salary through payroll deductions, and by employers of members. For the year ending June 30, 2025, employers were required to contribute 19.71% (19.71% - pension, 0.00% - insurance) of the member's salary. During the year ending June 30, 2025, the City contributed \$297,556 to the CERS pension plan. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS

At June 30, 2025, the City reported a liability for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was based on an actuarial valuation as of June 30, 2023. An expected total pension liability as of June 30, 2024 was determined using standard roll-forward techniques. The City's proportion of the net pension liability was based on contributions to CERS during the fiscal year ended June 30, 2024. At June 30, 2024, the City's proportion was 0.043147%.

For the year ended June 30, 2025, the City recognized pension expense of \$9,358. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 124,895	\$ -
Changes of assumptions	-	116,582
Net difference between projected and actual earnings on pension plan investments	-	165,904
Changes in proportion and differences between City's contributions and proportionate share of contributions	-	287,996
City's contributions subsequent to the measurement date	297,556	-
Total	<u>\$ 422,451</u>	<u>\$ 570,482</u>

At June 30, 2025, the City reported deferred outflows of resources for the City contributions subsequent to the measurement date of \$297,556. These contributions will be recognized as a reduction of the net pension liability in the year ended June 30, 2026.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions are amortized over the average service life of all members. These will be recognized in pension expense as follows:

<u>Year</u>	
2026	\$ (301,740)
2027	(43,099)
2028	(63,775)
2029	(36,973)
	<u>\$ (445,587)</u>

Actuarial Methods and Assumptions: The total pension liability for CERS was determined by applying procedures to the actuarial valuation as of June 30, 2023. The financial reporting actuarial valuation as of June 30, 2024, used the following actuarial methods and assumptions:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of pay
Payroll Growth	2.00%
Inflation	2.50%
Salary Increase	3.30% to 10.30%, varies by service, for nonhazardous 3.55% to 19.05%, varies by service, for hazardous
Investment Rate of Return	6.50%, net of pension plan investment expense, including inflation

The mortality table used for active members was a Pub-2010 General Mortality table, for the Nonhazardous System, and the Pub-2010 Public Safety Mortality table for the Hazardous System, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010. The mortality table used for healthy retired members was a system-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023. The mortality table used for the disabled members was PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010.

The long-term expected rate of return was determined by using a building-block method in which best-estimate ranges of expected future real rate of returns are developed for each asset class. The ranges are combined by weighting the expected future real rate of return by the target asset allocation percentage.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS’s investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Equity		
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income		
Core Fixed Income	10.00%	2.85%
Specialty Credit	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected		
Real Estate	7.00%	4.90%
Real Return	<u>13.00%</u>	5.35%
Total	<u>100.00%</u>	4.69%

Discount rate

The discount rate used to measure the total pension liability was 6.50%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at statutory contribution rates. Projected inflows from investment earnings were calculated using the long-term assumed investment return of 6.50%. The long-term assumed investment rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of net pension liability to changes in the discount rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 6.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.50%) or 1-percentage-point higher (7.50%) than the current rate:

	<u>1% Decrease (5.50%)</u>	<u>Current discount rate (6.50%)</u>	<u>1% Increase (7.50%)</u>
City's proportionate share of the net pension liability	\$ 3,326,523	\$ 2,580,373	\$ 1,961,266

Pension plan fiduciary net position: Detailed information about the pension plan's fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

Payables to the pension plan: At June 30, 2025, there was a payable to the CERS Pension Plan of \$29,674.

(9) OTHER POSTEMPLOYMENT BENEFIT (“OPEB”) PLAN

County Employees Retirement System

Plan description: The County Employees Retirement System (“CERS”) Insurance Fund was established to provide post-employment healthcare benefits to eligible members and dependents. The CERS Insurance Fund is a cost-sharing, multiple employer defined benefit plan administered by the Kentucky Retirement Systems' (KRS) board of trustees.

CERS issues a publicly available financial report included in the Kentucky Retirement Systems Annual Report that includes financial statements and the required supplementary information for CERS. That report may be obtained by writing to Kentucky Retirement Systems, Perimeter Park West, 1260 Louisville Road, Frankfort, Kentucky, 40601, or by calling (502) 564-4646 or at <https://kyret.ky.gov>.

Benefits provided: CERS health insurance benefits are subject to various participation dates to determine eligibility and health insurance contribution rates. For employees who initiated participation in the CERS system prior to July 1, 2003, KRS pays a percentage of the monthly contribution rate for insurance coverage based on the retired member’s years of service and type of service. Non-hazardous members receive a contribution subsidy for only the member’s health insurance premium.

Percentage of contribution ranges from 0% for less than 4 years of service to 100% for 20 years or more of service. For members who initiated participation in the CERS system after July 1, 2003 until August 31, 2008, members must have 120 months of service in a state-administered retirement system to qualify for participation in the KRS health plans. Members who began participating with KRS on or after September 1, 2008, must have 180 months of service upon retirement to participate in the KRS health plans. Non-hazardous retirees receive \$10 toward the monthly premium for each full year of service.

Contributions: CERS allocates a portion of the employer contributions to the health insurance benefit plans. For the year ending June 30, 2025, CERS allocated 0.00% of the 19.71% actuarially required contribution rate paid by employers for funding the healthcare benefit. In addition, 1.00% of the contributions by employees hired after September 1, 2008 are allocated to the health insurance plan. During the year ending June 30, 2025, the City contributed \$-0- to the CERS Insurance Fund. The contribution requirements of CERS are established and may be amended by the CERS Board of Trustees.

Implicit Subsidy: The fully-insured premiums KRS pays for the Kentucky Employees’ Health Plan are blended rates based on the combined experience of active and retired members. Because the average cost of providing health care benefits to retirees under age 65 is higher than the average cost of providing health care benefits to active employees, there is an implicit employer subsidy for the non-Medicare eligible retirees. This implicit subsidy is included in the calculation of the total OPEB liability.

OPEB Liabilities (Assets), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to CERS Insurance Fund

At June 30, 2025, the City reported a liability (asset) for its proportionate share of the net OPEB liability (asset). The net OPEB liability (asset) was measured as of June 30, 2024. The total OPEB liability used to calculate the net OPEB liability (asset) was based on an actuarial valuation as of June 30, 2023. An expected total pension liability as of June 30, 2024 was determined using standard roll-forward techniques. City's proportion of the net OPEB liability (asset) was based on contributions to CERS during the fiscal year ended June 30, 2024. At June 30, 2024, the City's proportion was 0.04319%.

For the year ended June 30, 2025, the City recognized OPEB expense of (\$195,889), including an implicit subsidy of \$20,318. At June 30, 2025, the City reported deferred outflows of resources and deferred inflows of resources related to OPEBs from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 41,448	\$ 587,822
Changes of assumptions	67,696	52,716
Net difference between projected and actual earnings on investments	-	68,177
Changes in proportion and differences between City contributions and proportionate share of contributions	24,941	104,904
City contributions subsequent to the measurement date	-	-
	<u>\$ 134,085</u>	<u>\$ 813,619</u>

Of the total amount reported as deferred outflows of resources related to OPEB, \$-0- resulting from City contributions subsequent to the measurement date and before the end of the fiscal year will be included as a reduction of the collective net OPEB liability (asset) in the year ended June 30, 2026.

Deferred outflows and inflows related to differences between projected and actual earnings on plan investments are netted and amortized over a closed five-year period. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB are amortized over the average service life of all members. These will be recognized in OPEB expense as follows:

<u>Year</u>	
2026	\$ (257,901)
2027	(208,822)
2028	(193,915)
2029	(18,896)
2030	-
	<u>\$ (679,534)</u>

Actuarial Methods and Assumptions - The total OPEB liability in the June 30, 2024 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation Date	June 30, 2023
Measurement Date	June 30, 2024
Experience Study	July 1, 2013 - June 30, 2018
Actuarial Cost Method	Entry Age Normal
Payroll Growth Rate	2.00%
Inflation	2.50%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.50%
Healthcare Trend Rates	
Pre-65	Initial trend starting 7.10% at January 1, 2026 and gradually decreasing to an ultimate trend rate of 4.25% over a period of 14 years.
Post-65	Initial trend starting at 8.00% at January 1, 2026 and gradually decreasing to an ultimate trend rate of 4.25% over a period of 9 years.
Mortality	
Pre-retirement	PUB-2010 General Mortality table, for the Non-Hazardous Systems, and the PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected

Post-retirement (non-disabled)	with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010. System-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.
Post-retirement (disabled)	PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year 2010.

Assumption Changes - The discount rate used to calculate the total OPEB liability increased from 5.93% to 5.99% for the nonhazardous plan. The assumed increase in future health care costs, or trend assumption, was reviewed during the June 30, 2023, valuation process and was updated to better reflect the plan's anticipated long-term healthcare cost increases. In general, the updated assumption is assuming higher future increases in pre-Medicare healthcare costs.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Equity		
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income		
Core Fixed Income	10.00%	2.85%
Specialty Credit	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected		
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Total	<u>100.00%</u>	4.69%

Discount rate - The discount rate used to measure the total OPEB liability was 5.99%. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.50%, and a municipal bond rate of 3.97%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2024. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, each plan's fiduciary net position and future contributions were projected separately and were sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy was not included in the calculation of the plans' actuarially determined contributions, and any cost associated with the implicit subsidy will not be paid out of the plan trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The following table presents the District's proportionate share of the collective net OPEB liability (asset) of the System, calculated using the discount rate of 5.99%, as well as what the District's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.99%) or 1-percentage-point higher (6.99%) than the current rate:

Post-retirement (non-disabled)	with the ultimate rates from the MP-2020 mortality improvement scale using a base year of 2010. System-specific mortality table based on mortality experience from 2013-2022, projected with the ultimate rates from MP-2020 mortality improvement scale using a base year of 2023.
Post-retirement (disabled)	PUB-2010 Disabled Mortality table, with rates multiplied by 150% for both male and female rates, projected with the ultimate rates from the MP-2020 mortality improvement scale using a base year 2010.

Assumption Changes - The discount rate used to calculate the total OPEB liability increased from 5.93% to 5.99% for the nonhazardous plan. The assumed increase in future health care costs, or trend assumption, was reviewed during the June 30, 2023, valuation process and was updated to better reflect the plan's anticipated long-term healthcare cost increases. In general, the updated assumption is assuming higher future increases in pre-Medicare healthcare costs.

The target allocation and best estimates of arithmetic real rates of return for each major asset class, as provided by CERS's investment consultant, are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Equity		
Public Equity	50.00%	4.15%
Private Equity	10.00%	9.10%
Fixed Income		
Core Fixed Income	10.00%	2.85%
Specialty Credit	10.00%	3.82%
Cash	0.00%	1.70%
Inflation Protected		
Real Estate	7.00%	4.90%
Real Return	13.00%	5.35%
Total	<u>100.00%</u>	4.69%

Discount rate - The discount rate used to measure the total OPEB liability was 5.99%. The single discount rates are based on the expected rate of return on OPEB plan investments of 6.50%, and a municipal bond rate of 3.97%, as reported in Fidelity Index's "20-Year Municipal GO AA Index" as of June 30, 2024. Based on the stated assumptions and the projection of cash flows as of each fiscal year ending, each plan's fiduciary net position and future contributions were projected separately and were sufficient to finance the future benefit payments of the current plan members. Therefore, the long-term expected rate of return on insurance plan investments was applied to all periods of the projected benefit payments paid from the plan. However, the cost associated with the implicit employer subsidy was not included in the calculation of the plans' actuarially determined contributions, and any cost associated with the implicit subsidy will not be paid out of the plan trusts. Therefore, the municipal bond rate was applied to future expected benefit payments associated with the implicit subsidy.

The following table presents the District's proportionate share of the collective net OPEB liability (asset) of the System, calculated using the discount rate of 5.99%, as well as what the District's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (4.99%) or 1-percentage-point higher (6.99%) than the current rate:

	1% Decrease (4.99%)	Current discount rate (5.99%)	1% Increase (6.99%)
City's proportionate share of the net OPEB liability (asset)	\$ 101,017	\$ (74,710)	\$ (222,461)

Sensitivity of the City's proportionate share of the collective net OPEB liability (asset) to changes in the healthcare cost trend rates: The following presents the City's proportionate share of the collective net OPEB liability (asset), as well as what the City's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current trend rate	1% Increase
City's proportionate share of the net OPEB liability (asset)	\$ (179,744)	\$ (74,710)	\$ 47,646

OPEB plan fiduciary net position: Detailed information about the OPEB plan's fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

Payables to the OPEB plan: At June 30, 2025, there was a payable to the CERS OPEB Plan of \$-0-.

(10) INTERFUND TRANSACTIONS

Due to/from other funds:

Receivable Fund	Payable Fund	Amount
General Fund	Water Fund	\$ 720,200
Sewer Fund	Water Fund	111,872
General Fund	Sewer Fund	42,704

In addition, the General Fund refinanced debt of the Water and Sewer Funds in 2006 for which the Water Fund is supposed to pay \$6,170.75/month and the Sewer Fund is paying \$5,890.67/month to the General Fund for their portion of the debt service which offsets debt service expense. On July 3, 2020, the City entered into a loan agreement with the Water Fund in the amount of \$79,000. The balance of this loan at June 30, 2025 was \$73,800 and included in the due to/from balances of the respective funds.

	1% Decrease (4.99%)	Current discount rate (5.99%)	1% Increase (6.99%)
City's proportionate share of the net OPEB liability (asset)	\$ 101,017	\$ (74,710)	\$ (222,461)

Sensitivity of the City's proportionate share of the collective net OPEB liability (asset) to changes in the healthcare cost trend rates: The following presents the City's proportionate share of the collective net OPEB liability (asset), as well as what the City's proportionate share of the collective net OPEB liability (asset) would be if it were calculated using healthcare cost trend rates that were 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease	Current trend rate	1% Increase
City's proportionate share of the net OPEB liability (asset)	\$ (179,744)	\$ (74,710)	\$ 47,646

OPEB plan fiduciary net position: Detailed information about the OPEB plan's fiduciary net position is available in the separately issued CERS financial report which is publicly available at <https://kyret.ky.gov>.

Payables to the OPEB plan: At June 30, 2025, there was a payable to the CERS OPEB Plan of \$-0-.

(10) INTERFUND TRANSACTIONS

Due to/from other funds:

Receivable Fund	Payable Fund	Amount
General Fund	Water Fund	\$ 720,200
Sewer Fund	Water Fund	111,872
General Fund	Sewer Fund	42,704

In addition, the General Fund refinanced debt of the Water and Sewer Funds in 2006 for which the Water Fund is supposed to pay \$6,170.75/month and the Sewer Fund is paying \$5,890.67/month to the General Fund for their portion of the debt service which offsets debt service expense. On July 3, 2020, the City entered into a loan agreement with the Water Fund in the amount of \$79,000. The balance of this loan at June 30, 2025 was \$73,800 and included in the due to/from balances of the respective funds.

REQUIRED SUPPLEMENTARY INFORMATION

**CITY OF JACKSON, KENTUCKY
COUNTY EMPLOYEES RETIREMENT SYSTEM
SCHEDULE OF CITY'S PROPORTIONATE SHARE OF THE NET PENSION AND OPEB LIABILITY (ASSET)
FOR THE YEAR ENDED JUNE 30, 2025**

	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)	Reporting Fiscal Year (Measurement Date)
	2025 (2024)	2024 (2023)	2023 (2022)	2022 (2021)	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)
Pension:										
City's proportion of the net pension liability	0.043147%	0.048533%	0.050919%	0.047871%	0.047262%	0.049844%	0.466620%	0.049515%	0.052896%	0.058417%
City's proportionate share of the net pension liability	\$ 2,580,373	\$ 3,114,124	\$ 3,680,941	\$ 3,052,152	\$ 3,624,956	\$ 3,505,551	\$ 2,841,858	\$ 2,898,265	\$ 2,604,411	\$ 2,511,669
City's covered-employee payroll	\$ 1,353,081	\$ 1,626,598	\$ 1,416,122	\$ 1,222,756	\$ 1,207,166	\$ 1,314,852	\$ 1,158,841	\$ 1,175,233	\$ 1,261,812	\$ 1,331,290
City's proportionate share of the net pension liability as a percentage of its covered-employee payroll	190.704%	191.450%	259.931%	249.612%	300.287%	266.612%	245.233%	246.612%	206.403%	188.664%
Plan fiduciary net position as a percentage of the total pension liability	61.61%	57.48%	52.42%	57.33%	47.81%	50.45%	53.54%	53.30%	55.50%	59.97%
OPEB:										
City's proportion of the net OPEB liability (asset)	0.043190%	0.048531%	0.050910%	0.047860%	0.047248%	0.049831%	0.046661%	0.049515%		
City's proportionate share of the net OPEB liability (asset)	\$ (74,710)	\$ (67,005)	\$ 1,004,716	\$ 916,256	\$ 1,140,896	\$ 838,135	\$ 828,457	\$ 995,421		
City's covered-employee payroll	\$ 1,353,081	\$ 1,626,598	\$ 1,416,122	\$ 1,222,756	\$ 1,207,166	\$ 1,314,852	\$ 1,158,841	\$ 1,175,233		
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered-employee payroll	-5.521%	-4.119%	70.948%	74.934%	94.510%	63.744%	71.490%	84.700%		
Plan fiduciary net position as a percentage of the total OPEB liability	104.89%	104.23%	60.95%	62.91%	51.67%	60.44%	57.62%	52.40%		

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

**CITY OF JACKSON, KENTUCKY
COUNTY EMPLOYEES RETIREMENT SYSTEM
SCHEDULE OF PENSION AND OPEB CONTRIBUTIONS
FOR THE YEAR ENDED JUNE 30, 2025**

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Pension:										
Contractually required contribution	\$ 297,556	\$ 315,809	\$ 380,624	\$ 299,793	\$ 235,992	\$ 232,983	\$ 213,269	\$ 167,811	\$ 163,945	\$ 156,717
Contributions in relation to the contractually required contribution	<u>297,556</u>	<u>315,809</u>	<u>380,624</u>	<u>299,793</u>	<u>235,992</u>	<u>232,983</u>	<u>213,269</u>	<u>167,811</u>	<u>163,945</u>	<u>156,717</u>
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	-
City's covered-employee payroll	\$ 1,509,670	\$ 1,353,081	\$ 1,626,598	\$ 1,416,122	\$ 1,222,756	\$ 1,207,166	\$ 1,314,852	\$ 1,158,841	\$ 1,175,233	\$ 1,261,812
City's contributions as a percentage of its covered-employee payroll	19.71%	23.34%	23.40%	21.17%	19.30%	19.30%	16.22%	14.48%	13.95%	12.42%
OPEB:										
Contractually required contribution	\$ -	\$ -	\$ 55,142	\$ 81,852	\$ 58,203	\$ 57,461	\$ 69,169	\$ 54,455	\$ 55,589	
Contributions in relation to the contractually required contribution	<u>-</u>	<u>-</u>	<u>55,142</u>	<u>81,852</u>	<u>58,203</u>	<u>57,461</u>	<u>69,169</u>	<u>54,455</u>	<u>55,589</u>	
Contribution deficiency (excess)	-	-	-	-	-	-	-	-	-	
City's covered-employee payroll	\$ 1,509,670	\$ 1,353,081	\$ 1,626,598	\$ 1,416,122	\$ 1,222,756	\$ 1,207,166	\$ 1,314,852	\$ 1,158,841	\$ 1,175,233	
City's contributions as a percentage of its covered-employee payroll	0.00%	0.00%	3.39%	5.78%	4.76%	4.76%	5.26%	4.70%	4.73%	

Note: Schedule is intended to show information for the last 10 fiscal years. Additional years will be displayed as they become available.

CITY OF JACKSON, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED JUNE 30, 2025

(1) CHANGES OF ASSUMPTIONS

CERS - Pension

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2015:

- The assumed investment rate of return was decreased from 7.75% to 7.50%.
- The assumed rate of inflation was reduced from 3.50% to 3.25%.
- The assumed rate of wage inflation was reduced from 1.00% to 0.75%.
- Payroll growth assumption was reduced from 4.50% to 4.00%.
- The mortality table used for active members is RP-2000 Combined Mortality Table projected with Scale BB to 2013 (multiplied by 50% for males and 30% for females).
- For healthy retired members and beneficiaries, the mortality table used is the RP-2000 Combined Mortality Table projected with Scale BB to 2013 (set back 1 year for females). For disabled members, the RP-2000 Combined Disabled Mortality Table projected with Scale BB to 2013 (set back 4 years for males) is used for the period after disability retirement.
- The assumed rates of Retirement, Withdrawal and Disability were updated to more accurately reflect experience.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%.
- Decreased the assumed rate of return to 6.25%.
- Decreased the payroll growth assumption to 2.00%.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2019:

- The assumed salary increase was changed from 4.00% (average) to 3.30%-10.30% (varies by service).
- The mortality table used for pre-retirement is PUB-2010 General Mortality table, for the Non-Hazardous Systems, and PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.
- The mortality table used for post-retirement (non-disabled) is a system specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
- The mortality table used for post-retirement (disabled) is PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2010.

CITY OF JACKSON, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2025

The following changes were made by the Kentucky Legislature and reflected in the valuation performed as of June 30, 2020:

- Senate Bill 249 passed during the 2020 legislative session and changed the funding period for the amortization of the unfunded liability to 30 years as of June 30, 2019. Gains and losses incurring in future years will be amortized over separate 20-year amortization bases. This change does not impact the calculation of the Total Pension Liability and only impacts the calculation of the contribution rates that would be payable starting July 1, 2019.

For the valuation performed as of June 30, 2023, demographic and economic assumptions were updated based on the 2022 experience study and the single discount rates used to calculate the total pension liability was changed to 6.50%. A 1% increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 is assumed to reflect the shift in retirement pattern due to House Bill 506. Additionally, in conjunction with the review of the healthcare per capita claims cost, the assumed increase in the future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption for the non-Medicare Plans was increased during the select period as a result of this review.

CERS – Insurance Fund

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2017:

- Decreased the price inflation assumption to 2.30%.
- Decreased the assumed rate of return to 6.25%.
- Decreased the payroll growth assumption to 2.00%.

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2019:

- The assumed salary increase was changed from 4.00% (average) to 3.30%-10.33% (varies by service).
- The mortality table used for pre-retirement is PUB-2010 General Mortality table, for the Non-Hazardous Systems, and PUB-2010 Public Safety Mortality table for the Hazardous Systems, projected with the ultimate rates from the MP-2014 mortality improvement scale using a base year of 2010.
- The mortality table used for post-retirement (non-disabled) is a system specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.
- The mortality table used for post-retirement (disabled) is PUB-2010 Disabled Mortality table, with a 4-year set-forward for both male and female rates, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2010.

For the June 30, 2020 measurement date, the assumed increase in future health care costs, or trend assumption, is reviewed on an annual basis and was updated to better reflect more current expectations relating to anticipated future increases in the medical costs. The assumed impact of the Cadillac Tax (previously a 0.9% load on employer paid non-Medicare premiums for those who became participants prior to July 1, 2003) was removed to reflect its repeal since the prior valuation.

**CITY OF JACKSON, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2025**

The following changes were made by the Board of Trustees and reflected in the valuation performed as of June 30, 2022:

- The single discount rates used to calculate the total OPEB liability increased from 5.34% to 5.70%.

For the valuation performed as of June 30, 2023, demographic and economic assumptions were updated based on the 2022 experience study and the single discount rates used to calculate the total OPEB liability (asset) was changed to 5.93%. A 1% increase in the rate of retirement for each of the first two years a nonhazardous member becomes retirement eligible under the age of 65 is assumed to reflect the shift in retirement pattern due to House Bill 506. Additionally, in conjunction with the review of the healthcare per capita claims cost, the assumed increase in the future healthcare costs, or trend assumption, is reviewed on an annual basis. The trend assumption for the non-Medicare Plans was increased during the select period as a result of this review.

(2) METHOD AND ASSUMPTIONS USED IN CALCULATIONS OF ACTUARIALLY DETERMINED CONTRIBUTIONS

CERS - Pension

The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level percentage of payroll
Remaining Amortization Period	30 years, closed
Payroll Growth	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service
Investment Rate of Return	6.25%, net of pension plan investment expense, including inflation
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019
Phase-in provision	Board certified rate is phased into the actuarially determined rate in accordance with HB 362 enacted in 2018

CITY OF JACKSON, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2025

CERS - OPEB

The following actuarial methods and assumptions were used to determine contribution rates reported in the most recent year of that schedule:

Experience Study	July 1, 2008 – June 30, 2013
Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percent of Pay
Remaining Amortization Period	30 Years, Closed
Payroll Growth Rate	2.00%
Asset Valuation Method	20% of the difference between the market value of assets and the expected actuarial value of assets is recognized
Inflation	2.30%
Salary Increase	3.30% to 10.30%, varies by service for nonhazardous
Investment Rate of Return	6.25%
Healthcare Trend Rates	
Pre-65	Initial trend starting at 6.20% at January 1, 2024, gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years. The 2023 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Post-65	Initial trend starting at 9.00% at January 1, 2024 and gradually decreasing to an ultimate trend rate of 4.05% over a period of 12 years. The 2023 premiums were known at the time of the valuation and were incorporated into the liability measurement.
Mortality	System-specific mortality table based on mortality experience from 2013-2018, projected with the ultimate rates from MP-2014 mortality improvement scale using a base year of 2019.

(3) CHANGES OF BENEFITS

CERS - Pension

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. Benefits paid to the spouses of deceased members have been increased from 25% of the member's final rate of pay to 75% of the member's average pay. If the member does not have a surviving spouse, benefits paid to surviving dependent children have been increased from 10% of the member's final pay rate to 50% of average pay for one child, 65% of average pay for two children, or 75% of average pay for three children. The Total Pension Liability as of June 30, 2019 is determined using these updated benefit provisions.

CITY OF JACKSON, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED)
FOR THE YEAR ENDED JUNE 30, 2025

Senate Bill 169 passed during the 2021 legislative session and increased the disability benefits for qualified members who become “totally and permanently disabled” as a result of a duty-related disability. The minimum disability benefit increased from 25% of the member’s monthly final rate of pay to 75% of the member’s monthly average pay. The insurance premium for the member, the member’s spouse, and the member’s dependent children shall also be paid in full by the System. For non-hazardous members to be eligible for this benefit, they must be working in a position that could be certified as a hazardous position. There were no other material plan provision changes since the prior valuation.

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Options (PLSO) form of payment for members retiring on or after January 1, 2024. The bill introduced an expansion of the lump-sum payment options, allowing for payouts equal to 48 or 60 times the member’s Basic, or Survivorship 100% monthly retirement allowance. The lifetime monthly retirement allowance is adjusted actuarially to account for the selected lump sum payment option. House Bill 506 additionally modified the minimum separation period required for a retiree to reemploy with a participating employer of the Systems administered by the KPPA while still receiving their retirement allowance. This adjustment standardized the separation period to one month for all scenarios within each plan for retirement dates effective January 1, 2024 and after.

CERS - Insurance Fund

During the 2018 legislative session, House Bill 185 was enacted, which updated the benefit provisions for active members who die in the line of duty. The system shall now pay 100% of the insurance premium for spouses and children of all active members who die in the line of duty. The total OPEB liability as of June 30, 2019, is determined using these updated benefit provisions.

Senate Bill 169 passed during the 2022 legislative session increased the disability benefits for certain qualifying members who become “totally and permanently disabled” in the line of duty or as a result of a duty-related disability. The total OPEB liability as of June 30, 2022, is determined using these updated benefit provisions.

Senate Bill 209 passed during the 2022 legislative session increased the insurance dollar contribution for members hired on or after July 1, 2003 by \$5 for each year of service a member attains over certain thresholds, depending on a member's retirement eligibility requirement. This increase in the insurance dollar contribution does not increase by 1.5% annually and is only payable for non-Medicare retirees. Additionally, it is only payable when the member's applicable insurance fund is at least 90% funded. The increase is first payable January 1, 2023.

CITY OF JACKSON, KENTUCKY
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION (CONCLUDED)
FOR THE YEAR ENDED JUNE 30, 2025

House Bill 506 passed during the 2023 legislative session reinstated the Partial Lump Sum Options (PLSO) form of payment for members retiring on or after January 1, 2024. The bill introduced an expansion of the lump-sum payment options, allowing for payouts equal to 48 or 60 times the member's Basic, or Survivorship 100% monthly retirement allowance. The lifetime monthly retirement allowance is adjusted actuarially to account for the selected lump sum payment option. House Bill 506 additionally modified the minimum separation period required for a retiree to reemploy with a participating employer of the Systems administered by the KPPA while still receiving their retirement allowance. This adjustment standardized the separation period to one month for all scenarios within each plan for retirement dates effective January 1, 2024 and after.

SUPPLEMENTARY INFORMATION

**CITY OF JACKSON, KENTUCKY
 COMBINING BALANCE SHEET
 NON-MAJOR GOVERNMENTAL FUNDS
 JUNE 30, 2025**

	<u>Park</u>	<u>Shop With A Cop</u>	<u>ABC Account</u>	<u>Asset Forfeiture</u>	<u>Police Grants</u>	<u>Total Non-Major Governmental Funds</u>
Assets						
Cash and cash equivalents	<u>\$ 28,752</u>	<u>\$ 15,737</u>	<u>\$ 19,746</u>	<u>\$ 2,544</u>	<u>\$ 21,731</u>	<u>\$ 88,510</u>
Total assets	<u><u>\$ 28,752</u></u>	<u><u>\$ 15,737</u></u>	<u><u>\$ 19,746</u></u>	<u><u>\$ 2,544</u></u>	<u><u>\$ 21,731</u></u>	<u><u>\$ 88,510</u></u>
Liabilities and Fund Balances						
Liabilities:						
Accounts payable	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Total liabilities	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund Balances:						
Restricted	<u>28,752</u>	<u>15,737</u>	<u>19,746</u>	<u>2,544</u>	<u>21,731</u>	<u>88,510</u>
Total fund balances	<u><u>28,752</u></u>	<u><u>15,737</u></u>	<u><u>19,746</u></u>	<u><u>2,544</u></u>	<u><u>21,731</u></u>	<u><u>88,510</u></u>
Total liabilities and fund balances	<u><u>\$ 28,752</u></u>	<u><u>\$ 15,737</u></u>	<u><u>\$ 19,746</u></u>	<u><u>\$ 2,544</u></u>	<u><u>\$ 21,731</u></u>	<u><u>\$ 88,510</u></u>

CITY OF JACKSON, KENTUCKY
COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES
NON-MAJOR GOVERNMENTAL FUNDS
FOR THE YEAR ENDED JUNE 30, 2025

	Park	Shop With A Cop	ABC Account	Asset Forfeiture	Police Grants	Total Non-Major Governmental Funds
Revenues						
Parks and recreation	\$ 83,937	\$ -	\$ -	\$ -	\$ -	\$ 83,937
Grant income	-	-	-	-	11,690	11,690
Alcohol revenue	-	-	97,205	-	-	97,205
Other income	-	10,443	-	2,104	-	12,547
Total revenues	<u>83,937</u>	<u>10,443</u>	<u>97,205</u>	<u>2,104</u>	<u>11,690</u>	<u>205,379</u>
Expenditures						
Police	-	11,316	128,953	2,026	34,829	177,124
Parks	75,445	-	-	-	-	75,445
Capital outlay	-	-	-	-	-	-
Debt service	-	-	-	-	-	-
Total expenditures	<u>75,445</u>	<u>11,316</u>	<u>128,953</u>	<u>2,026</u>	<u>34,829</u>	<u>252,569</u>
Excess (deficiency) of revenues over (under) expenditures	<u>8,492</u>	<u>(873)</u>	<u>(31,748)</u>	<u>78</u>	<u>(23,139)</u>	<u>(47,190)</u>
Other financing sources (uses):						
Transfer from other funds	-	-	-	-	-	-
Proceeds from debt	-	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balances	8,492	(873)	(31,748)	78	(23,139)	(47,190)
Fund balance, beginning of year	<u>20,260</u>	<u>16,610</u>	<u>51,494</u>	<u>2,466</u>	<u>44,870</u>	<u>135,700</u>
Fund balance, end of year	<u>\$ 28,752</u>	<u>\$ 15,737</u>	<u>\$ 19,746</u>	<u>\$ 2,544</u>	<u>\$ 21,731</u>	<u>\$ 88,510</u>

CITY OF JACKSON, KENTUCKY

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

FOR THE YEAR ENDED JUNE 30, 2025

Federal Grantor/Pass-Through Grantor/Program Title	Federal AL Number	Pass-Through Grant Number	Passed Through to Subrecipients	Expenditures
<u>U.S. Department of Transportation</u>				
Passed Through the Kentucky Office of Highway Safety -				
Dept of State Police Highway Safety Program	20.600	KY0033604	\$ -	\$ 10,237
Total U.S. Department of Transportation			-	10,237
<u>U.S. Department of Agriculture</u>				
Passed through Rural Development -				
Water and Waste Disposal Systems for Rural Communities	10.760	20-013	-	2,551,070 *
Total U.S. Department of Agriculture			-	2,551,070
<u>U.S. Department of Housing and Urban Development</u>				
Passed Through Kentucky Department for Local Government:				
Community Development Block Grant-DR	14.228	21D-027M	-	748,592
Total U.S. Department of Housing and Urban Development			-	748,592
<u>U. S. Department of Treasury</u>				
Passed Through Kentucky Infrastructure Authority:				
American Rescue	21.027	Russell Branch - 22CWW312	-	215,019
Passed Through Kentucky Department for Local Government:				
American Rescue	21.027	C064	-	281,469
Total U.S. Department of Treasury			-	496,488
<u>U. S. Department of Homeland Security</u>				
Passed Through Kentucky Emergency Management:				
Homeland Security Grant Program	97.067	2023-SS-00097	-	77,500
FEMA	97.036	FEMA-4860-Dr-KY	-	132,831
Hazard Mitigation	97.039	FEMA-4595 & 4663-Dr-KY	-	401,794
Total U.S. Department of Homeland Security			-	612,125
<u>Environmental Protection Agency</u>				
Passed through Kentucky Infrastructure Authority				
Capitalization Grants for Clean Water State Revolving Funds	66.458	A20-030	-	501,941
			-	501,941
Total Expenditures of Federal Awards			\$ -	\$ 4,920,453

* Denotes major program.

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

NOTE A - BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Jackson under the programs of the federal government for the year ended June 30, 2025. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the City of Jackson, it is not intended to and does not present the financial position, changes in net position or cash flows of the City.

NOTE B - SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, wherein, certain types of expenditures are not allowable or are limited as to reimbursement.

NOTE C - INDIRECT COST RATE

The City of Jackson has not elected to use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER
MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

The Honorable Mayor
and Members of City Council
City of Jackson
Jackson, Kentucky

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Jackson, Kentucky (the "City") as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated April 27, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs to be material weaknesses, 2025-001 and 2025-002.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City's Response to Findings

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The City's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kelley Balloway Smith Goolsby, PC

Ashland, Kentucky
April 27, 2026



**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE
FOR EACH MAJOR PROGRAM AND
ON INTERNAL CONTROL OVER COMPLIANCE
REQUIRED BY THE UNIFORM GUIDANCE**

The Honorable Mayor
and Members of City Council
City of Jackson
Jackson, Kentucky

Report on Compliance for Each Major Federal Program

Opinion on Each Major Federal Program

We have audited the City of Jackson, Kentucky's (the "City") compliance with the types of compliance requirements identified as subject to audit in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2025. The City's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, the City complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2025.

Basis for Opinion on Each Major Federal Program

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the City and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the City's compliance with the compliance requirements referred to above.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to the City's federal programs.

Auditor's Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the City's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the City's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the City's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the City's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Report on Internal Control over Compliance

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Kelley Galloway Smith Hoolby, PSC

Ashland, Kentucky
April 27, 2026

CITY OF JACKSON, KENTUCKY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

FOR THE YEAR ENDED JUNE 30, 2025

A. SUMMARY OF AUDITOR'S RESULTS

Financial Statements

Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

X Yes No

Significant deficiency(ies) identified?

Yes X None reported

Noncompliance material to the financial statements noted?

Yes X No

Federal Awards

Internal control over major federal programs:

Material weakness(es) identified?

Yes X No

Significant deficiency(ies) identified?

Yes X None reported

Type of auditor's report issued on compliance for major federal programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

Yes X No

Identification of Major Programs:

Asset Listing No.

Water and Waste Disposal Systems for Rural Communities

10.760

Dollar threshold used to distinguish between type A and type B programs:

\$750,000

Auditee qualified as low risk auditee?

Yes X No

CITY OF JACKSON, KENTUCKY

SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)

FOR THE YEAR ENDED JUNE 30, 2025

B. FINANCIAL STATEMENT FINDINGS

2025-001 PAYABLES AND RECEIVABLES

Statement of Condition: The City maintains their financial records on a cash basis; therefore, we had several audit adjustments related to unrecorded accounts payable, accrued liabilities, and accounts receivable at June 30, 2025.

Criteria for Condition: Modified accrual or accrual (for Proprietary Fund Types) basis of accounting is recommended by the American Institute of Certified Public Accountants in its industry audit guide, "Audits of State and Local Governmental Units."

Cause of Condition: The City currently maintains its accounting records on the cash basis of accounting.

Effect of Condition: As a result, financial statements prepared during the year could be misleading.

Recommendation for Correction: We recommend that the City utilize the accounts payable function within their accounting system to be able to view at any point in time open invoices/accounts payable and to adjust the other liabilities and accounts receivable balances on at least an annual basis.

Management Response and Corrective Action Plan: The City will provide a list of vendors and amounts due to them as of June 30, 2025 in order to make the necessary adjustments for the audit. The City will record recurring accounts payable and others when feasible.

2025-002 BANK RECONCILIATIONS

Statement of Condition: We noted several bank reconciliations in the Water and Sewer Funds that did not agree to the general ledger and/or contained old outstanding items listed, some that had already cleared the bank.

Criteria for Condition: Performing timely and accurate bank reconciliations provide for more accurate financial statements.

Cause of Condition: Personnel do not investigate outages or old outstanding items on a timely basis.

Effect of Condition: Inaccurate bank reconciliations.

Recommendation for Correction: We recommend that any bank reconciliation outages be investigated until found each month. Also, any outstanding items that have been outstanding for more than 90 days should be investigated further. In addition, the Mayor should start reviewing and initialing all bank reconciliations to ensure that they are being prepared properly.

Management's Response and Corrective Action Plan: The City will make every effort to reconcile bank statements on a timely basis and follow-up on old outstanding items.

C. FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS

None noted in the current year.

CITY OF JACKSON
333 Broadway
Jackson, KY 41339
Phone: 606-666-7069 Fax: 606-666-7046

CORRECTIVE ACTION PLAN

FOR THE YEAR ENDED JUNE 30, 2025

Finding Number	Planned Corrective Action	Anticipated Completion Date	Responsible Contact Person
2025-001	The City will provide a list of vendors and amounts due to them as of June 30, 2025 in order to make the necessary adjustments for the audit. The City will record recurring accounts payable and others when feasible.	Immediately	Laura Thomas, Mayor
2025-002	The City will make every effort to reconcile bank statements on a timely basis and follow-up on old outstanding items in the Water and Sewer Funds.	Immediately	Laura Thomas, Mayor

CITY OF JACKSON
333 Broadway
Jackson, KY 41339
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SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS
FOR THE YEAR ENDED JUNE 30, 2025

Findings

Findings/Noncompliance

2024-001

We recommend that the City utilize the accounts payable function within their accounting system to be able to view at any point in time open invoices/accounts payable and to adjust the other liabilities and accounts receivable balances on at least an annual basis.

Status: This was repeated as 2025-001 in the current year.

2024-002

We noted several bank reconciliations that did not agree to the general ledger and/or contained old outstanding items listed, some that had already cleared the bank.

Status: This was repeated as 2025-002 in the current year.

2024-003

During the year ended June 30, 2024, the City had insufficient procedures over the process for identifying federal expenditures for reporting on the City's Schedule of Expenditures of Federal Awards.

Status: This was corrected in the current year.